# First Regular Session Seventieth General Assembly STATE OF COLORADO

### **ENGROSSED**

This Version Includes All Amendments Adopted on Second Reading in the House of Introduction

LLS NO. 15-0456.01 Julie Pelegrin x2700

**HOUSE BILL 15-1324** 

#### **HOUSE SPONSORSHIP**

Young and Danielson,

## SENATE SPONSORSHIP

Scott and Kerr,

#### **House Committees**

**Senate Committees** 

Education Appropriations

	A BILL FOR AN ACT
101	CONCERNING THE USE OF A STUDENT LEARNING OBJECTIVES PROCESS
102	TO PROVIDE INFORMATION FOR EVALUATING EDUCATOR
103	EFFECTIVENESS, AND, IN CONNECTION THEREWITH, MAKING AN
104	APPROPRIATION.

## **Bill Summary**

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <a href="http://www.leg.state.co.us/billsummaries">http://www.leg.state.co.us/billsummaries</a>.)

The bill recognizes that:

! School districts, boards of cooperative services, and charter schools (local education providers) must use measures of

- student academic growth in evaluating educators;
- ! The measures provided by statewide assessments are not available for every grade level and subject area; and
- ! A student learning objectives process by which an educator sets goals for student learning that are tied to specific subject areas and instructional periods is a feasible alternative for providing measures of student academic growth by which to evaluate educator effectiveness.

The bill creates a student learning objectives process consortium through which local education providers, including the educators and administrators who work with student learning objectives processes, can meet and exchange information, expertise, and best practices around designing, creating, and implementing student learning objectives processes. The department of education (department) must work with local education providers to facilitate the operations of the consortium. The department, subject to available appropriations, must also organize and provide 2 training sessions to assist local education providers in creating and effectively implementing student learning objectives processes.

A local education provider may apply to receive an implementation grant to provide professional development in designing, creating, and implementing a student learning objectives process. The local education provider must provide specified information, including a plan for implementing a student learning objectives process, and must agree to an external evaluation of the success of the plan. The state board of education (state board) must adopt rules for awarding the implementation grants. The state board, taking into account recommendations from the department, must award the implementation grants based on the quality of an applicant's plan and an applicant's level of need. The department must contract with an entity to evaluate each grant recipient's success in implementing a student learning objectives process.

Be it enacted by the General Assembly of the State of Colorado:

SECTION 1. In Colorado Revised Statutes, add article 15 to title

ARTICLE 15

Student Learning Objectives Process Consortium

22-15-101. Legislative declaration. (1) THE GENERAL ASSEMBLY

FINDS THAT:

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1	(a) THE "LICENSED PERSONNEL PERFORMANCE EVALUATION
2	ACT", ARTICLE 9 OF THIS TITLE, REQUIRES SCHOOL DISTRICTS AND BOARDS
3	OF COOPERATIVE SERVICES TO EVALUATE LICENSED EDUCATORS BASED IN
4	SIGNIFICANT PART ON THE IMPACT EACH EDUCATOR HAS ON THE
5	ACADEMIC GROWTH OF STUDENTS. MEASURES OF STUDENT ACADEMIC
6	GROWTH MUST INCLUDE INDIVIDUALLY ATTRIBUTABLE MEASURES,
7	COLLECTIVELY ATTRIBUTABLE MEASURES, STATE SUMMATIVE
8	ASSESSMENTS AND COLORADO GROWTH MODEL RESULTS, WHEN
9	AVAILABLE, AND OTHER LOCAL MEASURES.
10	(b) STATE SUMMATIVE ASSESSMENTS DO NOT INCLUDE ALL OF THE
11	CONTENT AREAS TAUGHT BY LICENSED EDUCATORS. LOCAL EDUCATION
12	PROVIDERS ESTIMATE THAT STATE ASSESSMENT RESULTS MAY BE
13	ATTRIBUTABLE TO ONLY THIRTY TO FORTY PERCENT OF LICENSED
14	EDUCATORS, BASED ON THE CONTENT AREAS AND GRADE LEVELS THAT
15	THEY TEACH.
16	(c) LOCAL EDUCATION PROVIDERS MAY PURCHASE OR DEVELOP
17	LOCAL ASSESSMENTS TO USE IN MEASURING EDUCATORS' IMPACTS ON
18	STUDENT ACADEMIC GROWTH. BUT, BECAUSE OF RECENT SIGNIFICANT
19	BUDGET REDUCTIONS, MANY LOCAL EDUCATION PROVIDERS LACK THE
20	RESOURCES NEEDED TO PURCHASE ASSESSMENTS FOR EVERY GRADE LEVEL
21	AND SUBJECT AREA THAT IS NOT INCLUDED IN THE STATE ASSESSMENTS.
22	(d) THE STUDENT LEARNING OBJECTIVES PROCESS PRESENTS AN
23	ALTERNATIVE THAT LOCAL EDUCATION PROVIDERS MAY USE TO MEASURE
24	EDUCATORS' INDIVIDUALLY ATTRIBUTABLE IMPACTS ON STUDENT
25	ACADEMIC GROWTH. IMPLEMENTING A STUDENT LEARNING OBJECTIVES
26	PROCESS DOES NOT REQUIRE LOCAL EDUCATION PROVIDERS TO PURCHASE

OR DEVELOP LOCAL ASSESSMENTS OR CALCULATE TECHNICALLY RIGOROUS

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1	GROWTH METRICS.
2	(e) The student learning objectives process, which
3	INCLUDES USING A BODY OF EVIDENCE TO MEASURE STUDENT LEARNING
4	AT THE BEGINNING AND END OF THE INSTRUCTIONAL INTERVAL AND
5	MONITORING LEARNING AND ADJUSTING INSTRUCTION THROUGHOUT THE
6	INTERVAL, PROMOTES EXCELLENT EDUCATOR PRACTICE, SUPPORTS
7	STANDARDS-BASED EDUCATION PRACTICES, AND ESTABLISHES A
8	FRAMEWORK FOR FORMATIVE ASSESSMENT PRACTICE, WHICH HAS BEEN
9	SHOWN TO HAVE A POSITIVE IMPACT ON STUDENT LEARNING;
10	(f) THE PROCESS FOR USING STUDENT LEARNING OBJECTIVES ALSO
11	HAS HIGH CREDIBILITY WITH EDUCATORS AND IS ADAPTABLE TO ALL
12	TEACHING ASSIGNMENTS;
13	(g) THE STUDENT LEARNING OBJECTIVES PROCESS MAY PROVIDE
14	A POSITIVE ALTERNATIVE METHOD FOR MEASURING STUDENT
15	ACHIEVEMENT AND GROWTH IN EVERY CONTENT AREA AND GRADE LEVEL,
16	BUT IT DEPENDS ON EDUCATORS' AND ADMINISTRATORS' CAPACITY TO
17	SELECT ACCURATE MEASURES AND APPROPRIATELY INTERPRET
18	ASSESSMENT RESULTS. TO USE THE STUDENT LEARNING OBJECTIVES
19	PROCESS EFFECTIVELY, LOCAL EDUCATION PROVIDERS MUST ENGAGE IN
20	SIGNIFICANT EFFORTS TO DEVELOP EDUCATOR AND ADMINISTRATOR
21	CAPACITY.
22	(h) LOCAL EDUCATION PROVIDERS ARE AT DIFFERENT STAGES IN

(h) Local education providers are at different stages in developing their capacity to create and implement a student learning objectives process and can therefore benefit from the opportunity to work together through a consortium of local education providers.

(2) THE GENERAL ASSEMBLY FINDS, THEREFORE, THAT IT IS IN THE

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1	BEST INTERESTS OF THE STATE TO ENCOURAGE LOCAL EDUCATION
2	PROVIDERS TO CREATE A STUDENT LEARNING OBJECTIVES PROCESS
3	CONSORTIUM THAT WILL PROVIDE ACCESS TO EXPERTISE,
4	OPPORTUNITIES TO LEARN WITH AND FROM OTHER LOCAL EDUCATION
5	PROVIDERS, AND RESOURCES TO PROVIDE PROFESSIONAL LEARNING FOR
6	EDUCATORS AND ADMINISTRATORS. THE GENERAL ASSEMBLY FURTHER
7	FINDS THAT IT IS APPROPRIATE TO PROVIDE IMPLEMENTATION GRANTS TO
8	GIVE QUALIFYING LOCAL EDUCATION PROVIDERS THE RESOURCES TO BUILD
9	THE CAPACITY TO EFFECTIVELY USE THE STUDENT LEARNING OBJECTIVES
10	PROCESS FOR THE BENEFIT OF STUDENTS AND EDUCATORS.
11	(3) THE GENERAL ASSEMBLY FURTHER FINDS THAT, FOR PURPOSES
12	OF SECTION 17 OF ARTICLE IX OF THE STATE CONSTITUTION, GRANTS
13	TO ASSIST LOCAL EDUCATION PROVIDERS IN CREATING AND IMPLEMENTING
14	STUDENT LEARNING OBJECTIVES PROCESSES WILL ASSIST LOCAL
15	EDUCATION PROVIDERS IN IMPLEMENTING ACCOUNTABLE EDUCATION
16	REFORM AND ACCOUNTABLE PROGRAMS TO MEET STATE ACADEMIC
17	STANDARDS AND MAY THEREFORE RECEIVE FUNDING FROM THE STATE
18	EDUCATION FUND CREATED IN SECTION 17 (4) OF ARTICLE IX OF THE
19	STATE CONSTITUTION.
20	<b>22-15-102. Definitions.</b> As used in this article, unless the
21	CONTEXT OTHERWISE REQUIRES:
22	(1) "CONSORTIUM" MEANS THE VOLUNTARY GROUP OF LOCAL
23	EDUCATION PROVIDERS THAT COLLABORATE IN DESIGNING, CREATING,
24	AND IMPLEMENTING THE STUDENT LEARNING OBJECTIVES PROCESS.
25	(2) "DEPARTMENT" MEANS THE DEPARTMENT OF EDUCATION
26	CREATED AND EXISTING PURSUANT TO SECTION 24-1-115, C.R.S.
27	(3) "LOCAL EDUCATION PROVIDER" MEANS A SCHOOL DISTRICT, A

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2	CHARTER SCHOOL AUTHORIZED BY A SCHOOL DISTRICT PURSUANT TO PART
3	1 of article 30.5 of this title, or an institute charter school
4	AUTHORIZED BY THE STATE CHARTER SCHOOL INSTITUTE PURSUANT TO
5	PART 5 OF ARTICLE 30.5 OF THIS TITLE.
6	(4) "STATE BOARD" MEANS THE STATE BOARD OF EDUCATION
7	CREATED PURSUANT TO SECTION 1 OF ARTICLE IX OF THE STATE
8	CONSTITUTION.
9	(5) "STUDENT LEARNING OBJECTIVES PROCESS" MEANS A PROCESS
10	FOR MEASURING STUDENT ACADEMIC GROWTH THAT USES MEASURABLE
11	GOALS OR OBJECTIVES FOR A SPECIFIC TEACHING ASSIGNMENT OR CLASS,
12	WHICH ARE SET IN A PARTICIPATORY MANNER AND ALIGNED WITH THE
13	SUBJECT MATTER TAUGHT, THAT ENABLE EDUCATORS TO EVALUATE THE
14	BASELINE PERFORMANCE OF STUDENTS AND THE MEASURABLE GAIN IN
15	STUDENT PERFORMANCE DURING THE COURSE OF INSTRUCTION.
16	
17	22-15-103. Student learning objectives process -
	22 10 100. Student rearming objectives process
18	implementation grants - rules. (1) A LOCAL EDUCATION PROVIDER MAY
18 19	
	implementation grants - rules. (1) A LOCAL EDUCATION PROVIDER MAY
19	implementation grants - rules. (1) A LOCAL EDUCATION PROVIDER MAY APPLY TO THE DEPARTMENT FOR AN IMPLEMENTATION GRANT TO ASSIST
19 20	implementation grants - rules. (1) A LOCAL EDUCATION PROVIDER MAY APPLY TO THE DEPARTMENT FOR AN IMPLEMENTATION GRANT TO ASSIST THE LOCAL EDUCATION PROVIDER IN CREATING AND IMPLEMENTING A
19 20 21	implementation grants - rules. (1) A LOCALEDUCATION PROVIDER MAY APPLY TO THE DEPARTMENT FOR AN IMPLEMENTATION GRANT TO ASSIST THE LOCAL EDUCATION PROVIDER IN CREATING AND IMPLEMENTING A STUDENT LEARNING OBJECTIVES PROCESS FOR USE IN EDUCATOR
19 20 21 22	implementation grants - rules. (1) A LOCALEDUCATION PROVIDER MAY APPLY TO THE DEPARTMENT FOR AN IMPLEMENTATION GRANT TO ASSIST THE LOCAL EDUCATION PROVIDER IN CREATING AND IMPLEMENTING A STUDENT LEARNING OBJECTIVES PROCESS FOR USE IN EDUCATOR EVALUATIONS. TO APPLY FOR AN IMPLEMENTATION GRANT, A LOCAL
19 20 21 22 23	implementation grants - rules. (1) A LOCALEDUCATION PROVIDER MAY APPLY TO THE DEPARTMENT FOR AN IMPLEMENTATION GRANT TO ASSIST THE LOCAL EDUCATION PROVIDER IN CREATING AND IMPLEMENTING A STUDENT LEARNING OBJECTIVES PROCESS FOR USE IN EDUCATOR EVALUATIONS. TO APPLY FOR AN IMPLEMENTATION GRANT, A LOCAL EDUCATION PROVIDER MUST, AT A MINIMUM:
19 20 21 22 23 24	implementation grants - rules. (1) A LOCAL EDUCATION PROVIDER MAY APPLY TO THE DEPARTMENT FOR AN IMPLEMENTATION GRANT TO ASSIST THE LOCAL EDUCATION PROVIDER IN CREATING AND IMPLEMENTING A STUDENT LEARNING OBJECTIVES PROCESS FOR USE IN EDUCATOR EVALUATIONS. TO APPLY FOR AN IMPLEMENTATION GRANT, A LOCAL EDUCATION PROVIDER MUST, AT A MINIMUM:  (a) SUBMIT TO THE DEPARTMENT A PLAN THAT DESCRIBES HOW

BOARD OF COOPERATIVE SERVICES THAT OPERATES A PUBLIC SCHOOL, A

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1	${\tt ENHANCESCLASSROOMASSESSMENT,FORMATIVEASSESSMENTPRACTICE,}$
2	AND STANDARDS-BASED INSTRUCTION AND INCREASES STUDENT
3	ACADEMIC GROWTH;
4	(b) EXPLAIN THE LOCAL EDUCATION PROVIDER'S NEED FOR AN
5	IMPLEMENTATION GRANT;
6	(c) Contribute to the state resource bank, created
7	PURSUANT TO SECTION 22-9-105.5 (11), RESOURCES AND MATERIALS THE
8	LOCAL EDUCATION PROVIDER DEVELOPS USING THE IMPLEMENTATION
9	GRANT;
10	(d) AGREE TO PARTICIPATE WITH OTHER LOCAL EDUCATION
11	PROVIDERS IN THE CONSORTIUM AND OTHER COLLABORATIVE EFFORTS
12	AMONG LOCAL EDUCATION PROVIDERS TO SHARE EXPERIENCES AND BEST
13	PRACTICES IN IMPLEMENTING A STUDENT LEARNING OBJECTIVES PROCESS;
14	AND
15	(e) AGREE TO PARTICIPATE IN AN EXTERNAL EVALUATION OF THE
16	LOCAL EDUCATION PROVIDER'S EFFORTS IN IMPLEMENTING A STUDENT
17	LEARNING OBJECTIVES PROCESS.
18	(2) THE STATE BOARD SHALL ADOPT RULES AS NECESSARY TO
19	AWARD IMPLEMENTATION GRANTS AS PROVIDED IN THIS SECTION. THE
20	DEPARTMENT SHALL REVIEW THE GRANT APPLICATIONS IT RECEIVES AND
21	RECOMMEND TO THE STATE BOARD THE LOCAL EDUCATION PROVIDERS
22	THAT SHOULD RECEIVE IMPLEMENTATION GRANTS. THE STATE BOARD
23	SHALL AWARD THE IMPLEMENTATION GRANTS, TAKING INTO ACCOUNT THE
24	DEPARTMENT'S RECOMMENDATIONS. THE DEPARTMENT AND THE STATE
25	BOARD SHALL BASE THEIR RECOMMENDATIONS AND DECISIONS ON THE
26	QUALITY OF EACH APPLICANT'S PLAN AND EACH APPLICANT'S DEGREE OF
27	FINANCIAL NEED.

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1	(3) THE DEPARTMENT SHALL CONTRACT WITH AN ENTITY TO
2	EVALUATE EACH GRANTEE'S SUCCESS IN IMPLEMENTING A STUDENT
3	LEARNING OBJECTIVES PROCESS. AT A MINIMUM, THE EVALUATION MUST
4	INCLUDE:
5	(a) FORMATIVE AND SUMMATIVE EVALUATIONS OF THE
6	IMPLEMENTATION OF THE LOCAL EDUCATION PROVIDER'S PLAN;
7	(b) THE QUALITY OF THE STUDENT LEARNING OBJECTIVES PROCESS
8	THAT THE LOCAL EDUCATION PROVIDER ADOPTS AND IMPLEMENTS;
9	(c) ASSOCIATED IMPROVEMENTS, IF ANY, IN THE LOCAL
10	EDUCATION PROVIDER'S INSTRUCTION AND ASSESSMENT PRACTICES; AND
11	(d) THE IMPACT THAT IMPLEMENTING A STUDENT LEARNING
12	OBJECTIVES PROCESS HAS ON STUDENT ACADEMIC GROWTH.
13	(4) THE STATE BOARD AND THE DEPARTMENT SHALL NOT RETAIN
14	OR EXPEND AS ADMINISTRATIVE EXPENSES ANY OF THE AMOUNT
15	APPROPRIATED TO IMPLEMENT THIS SECTION; EXCEPT THAT THE
16	DEPARTMENT MAY ANNUALLY USE UP TO FIFTY THOUSAND DOLLARS OF
17	THE AMOUNT ANNUALLY APPROPRIATED TO IMPLEMENT THIS SECTION TO
18	PAY THE COSTS INCURRED IN CONTRACTING WITH AN ENTITY AS REQUIRED
19	IN SUBSECTION (3) OF THIS SECTION.
20	<b>SECTION 2. Appropriation.</b> For the 2015-16 state fiscal year,
21	\$1,000,000 is appropriated to the department of education. This
22	appropriation is from the state education fund created in section 17 (4) of
23	article IX of the state constitution. To implement this act, the department
24	may use this appropriation for implementation grants to assist the local
25	education provider in creating and implementing a student learning
26	objectives process for use in educator evaluations, as provided in section
27	22-15-104, C.R.S.

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- 1 **SECTION 3. Safety clause.** The general assembly hereby finds,
- determines, and declares that this act is necessary for the immediate
- 3 preservation of the public peace, health, and safety.

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