

**First Regular Session  
Seventy-fourth General Assembly  
STATE OF COLORADO**

**REVISED**

*This Version Includes All Amendments Adopted  
on Second Reading in the Second House*

LLS NO. 23-0902.02 Zach Blaes x4348

**SENATE BILL 23-241**

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**SENATE SPONSORSHIP**

**Bridges and Kirkmeyer**, Baisley, Buckner, Coleman, Cutter, Exum, Fenberg, Fields, Gardner, Ginal, Gonzales, Hansen, Hinrichsen, Jaquez Lewis, Kolker, Liston, Lundeen, Moreno, Mullica, Pelton B., Pelton R., Priola, Rich, Roberts, Simpson, Smallwood, Van Winkle, Will, Winter F.

**HOUSE SPONSORSHIP**

**Bird and Bockenfeld**,

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**Senate Committees**

Appropriations

**House Committees**

Appropriations

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**A BILL FOR AN ACT**

101        **CONCERNING THE CREATION OF THE OFFICE OF SCHOOL SAFETY, AND,**  
102                **IN CONNECTION THEREWITH, REQUIRING THE DIRECTOR OF THE**  
103                **OFFICE OF SCHOOL SAFETY TO APPOINT A GRANTS MANAGER,**  
104                **CREATING A CRISIS RESPONSE UNIT WITHIN THE OFFICE OF**  
105                **SCHOOL SAFETY, SPECIFYING THAT THE OFFICE OF SCHOOL**  
106                **SAFETY HAS OVERSIGHT OVER THE SCHOOL SAFETY RESOURCE**  
107                **CENTER, SPECIFYING THAT THE SCHOOL ACCESS FOR**  
108                **EMERGENCY RESPONSE GRANT PROGRAM IS ADMINISTERED BY**  
109                **THE OFFICE OF SCHOOL SAFETY, CREATING A YOUTH VIOLENCE**  
110                **GRANT PROGRAM ADMINISTERED BY THE OFFICE, AND MAKING**  
111                **AN APPROPRIATION.**

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**Bill Summary**

Shading denotes HOUSE amendment. Double underlining denotes SENATE amendment.  
*Capital letters or bold & italic numbers indicate new material to be added to existing law.*  
*Dashes through the words or numbers indicate deletions from existing law.*

HOUSE  
Amended 2nd Reading  
April 5, 2023

SENATE  
3rd Reading Unamended  
March 30, 2023

SENATE  
Amended 2nd Reading  
March 29, 2023

*(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <http://leg.colorado.gov/>.)*

**Joint Budget Committee.** The bill creates the office of school safety (office) within the office of the executive director in the department of public safety. The office oversees the school safety resource center (center), which assists schools in preventing, preparing for, responding to, and recovering from emergencies and crisis situations by offering training and other supportive services. The director of the office is required to appoint the director of the center and appoint a grants manager to assist schools in obtaining funding related to school safety.

The bill also creates the crisis response unit within the office to assist schools in responding to a crisis or emergency event.

Currently, the school access for emergency response grant program (SAFER) is administered by the division of homeland security and emergency management in the department of public safety. The bill moves the administration of SAFER to the office.

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1 *Be it enacted by the General Assembly of the State of Colorado:*

2 **SECTION 1.** In Colorado Revised Statutes, 24-33.5-1802,  
3 **amend** (1), and (2); and **add** (3.5) as follows:

4 **24-33.5-1802. Definitions.** As used in this part 18, unless the  
5 context otherwise requires:

6 (1) "Advisory board" means the school safety resource center  
7 advisory board created in the OFFICE IN THE department pursuant to  
8 section 24-33.5-1804.

9 (2) "Center" means the school safety resource center created in the  
10 ~~department~~ OFFICE pursuant to section 24-33.5-1803.

11 (3.5) "OFFICE" MEANS THE OFFICE OF SCHOOL SAFETY CREATED IN  
12 SECTION 24-33.5-2702.

13 **SECTION 2.** In Colorado Revised Statutes, 24-33.5-1803,  
14 **amend** (1), (2), and (3)(g) as follows:

1           **24-33.5-1803. School safety resource center - created - duties.**

2           (1) There is hereby created within the ~~department~~ OFFICE the school  
3           safety resource center to assist schools in preventing, preparing for,  
4           responding to, and recovering from emergencies and crisis situations and  
5           to foster positive learning environments. The director of the center ~~shall~~  
6           **be** IS appointed by the ~~executive director~~ DIRECTOR OF THE OFFICE  
7           pursuant to section 13 of article XII of the state constitution.

8           (2) The center ~~and the director shall exercise their powers and~~  
9           ~~perform their duties and functions under the department and the executive~~  
10          ~~director as if the same were transferred to the department by a type 2~~  
11          ~~transfer, as such transfer is defined in the "Administrative Organization~~  
12          ~~Act of 1968", article 1 of this title~~ IS A **TYPE 2** ENTITY, AS DEFINED IN  
13          SECTION 24-1-105, AND EXERCISES ITS POWERS AND PERFORMS ITS DUTIES  
14          AND FUNCTIONS UNDER THE OFFICE.

15          (3) The center has the following duties:

16          (g) To provide information and resources relating to school safety,  
17          school emergency response planning and training, and interoperable  
18          communications in schools, as determined by the center, to the division  
19          of fire prevention and control in the department of public safety to be  
20          distributed to school districts and schools pursuant to section  
21          24-33.5-1213.4. NOTHING IN THIS SUBSECTION (3)(g) PERMITS PROVIDING  
22          A FIREARM, AS DEFINED IN SECTION 18-1-901, TO A SCHOOL DISTRICT OR  
23          A SCHOOL.

24          **SECTION 3.** In Colorado Revised Statutes, 24-33.5-1804,  
25          **amend** (1) as follows:

26          **24-33.5-1804. School safety resource center advisory board -**  
27          **created.** (1) There is hereby created in the ~~department~~ OFFICE the school

1 safety resource center advisory board to recommend policies of the  
2 center.

3 **SECTION 4.** In Colorado Revised Statutes, **amend** 24-33.5-1805  
4 as follows:

5 **24-33.5-1805. Authorization to contract for services.** The  
6 ~~department~~ OFFICE is authorized to contract for services with any state,  
7 county, local, municipal, NONPROFIT ENTITY, or private agency to  
8 implement the provisions of this part 18 and fulfill the duties of the  
9 center, which duties are described in section 24-33.5-1803 (3).

10 **SECTION 5.** In Colorado Revised Statutes, **amend** 24-33.5-1806  
11 as follows:

12 **24-33.5-1806. Evaluation - report.** (1) NOTWITHSTANDING  
13 SECTION 24-1-136 (11)(a)(I), on or before January 1, 2010, AND ON OR  
14 BEFORE JANUARY 1 OF EACH YEAR THEREAFTER, the director shall prepare  
15 and submit to the executive director a report evaluating the efficacy and  
16 value of the services provided by the center to schools.

17 (2) NOTWITHSTANDING SECTION 24-1-136 (11)(a)(I), on or before  
18 January 15, 2010, AND ON OR BEFORE JANUARY 15 OF EACH YEAR  
19 THEREAFTER, the executive director shall prepare and submit to the  
20 education and judiciary committees of the house of representatives and  
21 the senate, or any successor committees, a report evaluating the efficacy  
22 and value of the services provided by the center to schools.

23

24 **SECTION 6.** In Colorado Revised Statutes, 24-33.5-1810,  
25 **amend** (3)(f); and **add** (3)(h) and (3)(i) as follows:

26 **24-33.5-1810. School security disbursement program - created**  
27 **- rules - definitions - repeal.** (3) An eligible entity that receives a

1 disbursement from the disbursement program may use the disbursed  
2 money only for the following purposes:

3 (f) Developing and providing training programs, curriculums, and  
4 seminars related to school safety incident response; and

5 (h) IMPLEMENTING A SCHOOL RESOURCE OFFICER PROGRAM; AND

6 (i) TO IMPLEMENT A CO-RESPONDER PROGRAM.

7 **SECTION 7.** In Colorado Revised Statutes, 24-33.5-2103,  
8 **amend** (3) as follows:

9 **24-33.5-2103. Definitions.** As used in this part 21, unless the  
10 context otherwise requires:

11 (3) "Director" means the director of the ~~division of homeland~~  
12 ~~security and emergency management created in section 24-33.5-1603~~  
13 OFFICE OF SCHOOL SAFETY CREATED IN SECTION 24-33.5-2702.

14 **SECTION 8.** In Colorado Revised Statutes, 24-33.5-2104,  
15 **amend** (1) and (3) as follows:

16 **24-33.5-2104. School access for emergency response grant**  
17 **program - created - rules.** (1) There is hereby created in the department  
18 in the ~~division of homeland security and emergency management~~ OFFICE  
19 OF SCHOOL SAFETY CREATED IN SECTION 24-33.5-2702 the school access  
20 for emergency response grant program to provide grants to schools and  
21 public safety communications system owners to provide funding for  
22 needed interoperable communication hardware, software, equipment  
23 maintenance, and training to allow for seamless communications between  
24 new or existing school communications systems and first responder  
25 communications systems.

26 (3) The ~~division of homeland security and emergency~~  
27 ~~management~~ OFFICE OF SCHOOL SAFETY CREATED IN SECTION

1 24-33.5-2702 shall administer the grant program and, subject to available  
2 appropriations, shall award grants as provided in this part 21. Subject to  
3 available appropriations, grants shall MUST be paid out of the fund created  
4 in section 24-33.5-2107.

5 **SECTION 9.** In Colorado Revised Statutes, 24-33.5-2105,  
6 **amend** (1) introductory portion as follows:

7 **24-33.5-2105. Grant program - application - criteria - awards.**

8 (1) A school is required to have a memorandum of understanding with  
9 its regional public safety 911 answering point or the local law  
10 enforcement agency or agencies that serve the school for communications  
11 interoperability to be eligible to apply for a grant. To receive a grant, a  
12 school must submit an application to the ~~division of homeland security~~  
13 ~~and emergency management~~ OFFICE OF SCHOOL SAFETY CREATED IN  
14 SECTION 24-33.5-2702 in accordance with rules promulgated by the  
15 director. At a minimum, the application must include the following  
16 information:

17 **SECTION 10.** In Colorado Revised Statutes, 24-33.5-2106,  
18 **amend** (1) introductory portion as follows:

19 **24-33.5-2106. Reporting requirements.** (1) On or before  
20 January 15, 2020, and on or before January 15 each year thereafter for the  
21 duration of the grant program, each school that receives a grant through  
22 the grant program shall submit a report to the ~~division of homeland~~  
23 ~~security and emergency management~~ OFFICE OF SCHOOL SAFETY CREATED  
24 IN SECTION 24-33.5-2702. At a minimum, the report must include the  
25 following information:

26 **SECTION 11.** In Colorado Revised Statutes, 24-33.5-2107,  
27 **amend** (1)(b) and (4) as follows:

1 **24-33.5-2107. School access for emergency response grant**  
2 **program cash fund.** (1) (b) On July 1, 2018, and each July 1 thereafter  
3 through ~~July 1, 2023~~ JULY 1, 2028, the state treasurer shall transfer five  
4 million dollars to the fund from the state public school fund created in  
5 section 22-54-114.

6 (4) The state treasurer shall transfer all unexpended and  
7 unencumbered money in the fund to the general fund ~~after the grant~~  
8 ~~program repeals pursuant to section 24-33.5-2108~~ ON JUNE 30, 2029.

9 **SECTION 12.** In Colorado Revised Statutes, **amend**  
10 ~~24-33.5-2108~~ as follows:

11 **24-33.5-2108. Repeal of part.** This part 21 is repealed, effective  
12 ~~July 1, 2024~~ JULY 1, 2029.

13 **SECTION 13.** In Colorado Revised Statutes, **add** part 27 to  
14 article 33.5 of title 24 as follows:

15 PART 27

16 OFFICE OF SCHOOL SAFETY

17 **24-33.5-2701. Definitions.** AS USED IN THIS PART 27, UNLESS THE  
18 CONTEXT OTHERWISE REQUIRES:

19 (1) "CENTER" MEANS THE SCHOOL SAFETY RESOURCE CENTER  
20 CREATED IN SECTION 24-33.5-1803.

21 (2) "DEPARTMENT" MEANS THE DEPARTMENT OF PUBLIC SAFETY.

22 (3) "DIRECTOR" MEANS THE DIRECTOR OF THE OFFICE.

23 (4) "EXECUTIVE DIRECTOR" MEANS THE EXECUTIVE DIRECTOR OF  
24 THE DEPARTMENT.

25 (5) "OFFICE" MEANS THE OFFICE OF SCHOOL SAFETY CREATED IN  
26 SECTION 24-33.5-2702.

27 (6) "SCHOOL" MEANS AN INSTITUTION AT WHICH INSTRUCTION IS

1 PROVIDED BY INSTRUCTORS TO STUDENTS IN ONE OR MORE BUILDINGS ON  
2 A CAMPUS. "SCHOOL" INCLUDES A SCHOOL SERVING ANY OF GRADES  
3 PRESCHOOL THROUGH TWELVE AND AN INSTITUTION OF HIGHER  
4 EDUCATION.

5 **24-33.5-2702. Office of school safety - created - duties - grants**  
6 **manager - crisis response unit.** (1) THE OFFICE OF SCHOOL SAFETY IS  
7 HEREBY CREATED WITHIN THE OFFICE OF THE EXECUTIVE DIRECTOR. THE  
8 EXECUTIVE DIRECTOR SHALL APPOINT A DIRECTOR OF THE OFFICE  
9 PURSUANT TO SECTION 13 OF ARTICLE XII OF THE STATE CONSTITUTION.  
10 THE OFFICE IS A **TYPE 2** ENTITY, AS DEFINED IN SECTION 24-1-105, AND  
11 EXERCISES ITS POWERS AND PERFORMS ITS DUTIES AND FUNCTIONS UNDER  
12 THE EXECUTIVE DIRECTOR.

13 (2) THE OFFICE HAS THE FOLLOWING DUTIES:

14 (a) TO OVERSEE THE CENTER;

15 (b) TO ADMINISTER THE SCHOOL ACCESS FOR EMERGENCY  
16 RESPONSE GRANT PROGRAM CREATED IN SECTION 24-33.5-2104;

17 (c) TO PROMOTE EQUITABLE ACCESS TO SCHOOL SAFETY SUPPORT  
18 FOR ALL SCHOOLS;

19 (d) TO ASSIST SCHOOLS IN ASSESSING ANY SCHOOL SAFETY  
20 CHALLENGES;

21 (e) TO ASSIST SCHOOLS IN OBTAINING ANY AVAILABLE FUNDING OR  
22 GRANTS RELATED TO SCHOOL SAFETY;

23 (f) TO PROVIDE TECHNICAL ASSISTANCE TO SCHOOLS TO IMPROVE  
24 SCHOOL SAFETY; ■

25 (g) TO ADMINISTER THE YOUTH VIOLENCE PREVENTION GRANT  
26 PROGRAM; AND

27 (h) ANY OTHER DUTIES RELATED TO THE IMPLEMENTATION OF THIS



1 SECTION.

2 (3) THE DIRECTOR SHALL APPOINT A GRANTS MANAGER TO ASSIST  
3 SCHOOLS IN OBTAINING ANY FUNDING OR GRANTS AVAILABLE PURSUANT  
4 TO SECTION 24-33.5-2703, ANY FUNDING AVAILABLE PURSUANT TO PART  
5 18 OF ARTICLE 33.5 OF TITLE 24, ANY FUNDING AVAILABLE PURSUANT TO  
6 PART 21 OF ARTICLE 33.5 OF TITLE 24, AND ANY OTHER AVAILABLE  
7 FUNDING RELATED TO SCHOOL SAFETY.

8 (4) THE CRISIS RESPONSE UNIT IS HEREBY CREATED WITHIN THE  
9 OFFICE. THE UNIT SHALL ASSIST SCHOOLS IN RESPONDING TO A CRISIS OR  
10 EMERGENCY EVENT.

11 **24-33.5-2703. Youth violence prevention grant program -**  
12 **created.** THERE IS HEREBY CREATED IN THE OFFICE THE YOUTH VIOLENCE  
13 PREVENTION GRANT PROGRAM TO PROVIDE RAPID RESPONSE GRANTS TO  
14 PUBLIC SCHOOLS, PUBLIC CHARTER SCHOOLS, COMMUNITY-BASED  
15 ORGANIZATIONS, AND CITIES AND COUNTIES WITH YOUTH DIVERSION OR  
16 PROBATION PROGRAMS TO ADDRESS YOUTH VIOLENCE, DEVELOP  
17 STRATEGIES FOR PREVENTING YOUTH VIOLENCE, AND DEVELOP  
18 STRATEGIES FOR YOUTH VIOLENCE INTERVENTION. THE OFFICE SHALL GIVE  
19 PRIORITY TO ORGANIZATIONS IN COMMUNITIES FACING SIGNIFICANT RATES  
20 OF YOUTH VIOLENCE. ANY GRANT AWARDED MUST NOT EXCEED ONE  
21 HUNDRED THOUSAND DOLLARS. THE OFFICE MAY ESTABLISH GUIDELINES  
22 NECESSARY FOR THE ADMINISTRATION OF THE GRANT PROGRAM,  
23 INCLUDING GRANT APPLICATION PROCEDURES, CRITERIA FOR DETERMINING  
24 THE AMOUNT AND DURATION OF GRANTS, AND REPORTING REQUIREMENTS  
25 FOR ORGANIZATIONS THAT RECEIVE GRANTS.

26 **SECTION 14.** In Colorado Revised Statutes, 24-1-128.6, **add**  
27 (10) and (11) as follows:

1           **24-1-128.6. Department of public safety - creation - repeal.**

2           (10) THE OFFICE OF SCHOOL SAFETY, CREATED IN SECTION 24-33.5-2702,  
3           IS A **TYPE 2** ENTITY, AS DEFINED IN SECTION 24-1-105, AND EXERCISES ITS  
4           POWERS AND PERFORMS ITS DUTIES AND FUNCTIONS UNDER THE OFFICE OF  
5           THE EXECUTIVE DIRECTOR IN THE DEPARTMENT OF PUBLIC SAFETY.

6           (11) THE SCHOOL RESOURCE CENTER, CREATED IN SECTION  
7           24-33.5-1803, IS A **TYPE 2** ENTITY, AS DEFINED IN SECTION 24-1-105, AND  
8           EXERCISES ITS POWERS AND PERFORMS ITS DUTIES AND FUNCTIONS UNDER  
9           THE OFFICE OF SCHOOL SAFETY IN THE OFFICE OF THE EXECUTIVE  
10          DIRECTOR IN THE DEPARTMENT OF PUBLIC SAFETY.

11          **SECTION 15.** In Colorado Revised Statutes, 25-1.5-113, **amend**  
12          (1)(g) as follows:

13          **25-1.5-113. Crisis and suicide prevention training grant**  
14          **program - creation - process - reporting requirements - fund -**  
15          **definitions.** (1) As used in this section, unless the context otherwise  
16          requires:

17          (g) "School safety resource center" means the school safety  
18          resource center in the OFFICE OF SCHOOL SAFETY IN THE OFFICE OF THE  
19          EXECUTIVE DIRECTOR IN THE department of public safety, established  
20          pursuant to section 24-33.5-1803.

21          **SECTION 16. Appropriation.** (1) For the 2023-24 state fiscal  
22          year, \$25,798,091 is appropriated to the department of public safety for  
23          use by the office of school safety. This appropriation consists of  
24          \$20,401,600 from the general fund, \$5,000,000 from the school access for  
25          emergency response grant program cash fund created in section  
26          24-33.5-2107 (1)(a), C.R.S., \$250,000 from the marijuana tax cash fund  
27          created in section 39-28.8-501 (1), C.R.S., \$146,491 from the school

1 safety resource center cash fund created in section 24-33.5-1807 (1),  
2 C.R.S. To implement this act, the office may use this appropriation as  
3 follows:

4 (a) \$5,524,916, which consists of \$274,916 from the general fund,  
5 \$5,000,000 from the school access for emergency response grant program  
6 cash fund, and \$250,000 from the marijuana tax cash fund, for  
7 administrative services, which amount is based on an assumption that the  
8 office will require an additional 1.8 FTE;

9 (b) \$1,825,744, which consists of \$1,679,253 from the general  
10 fund and \$146,491 from the school safety resource center cash fund for  
11 the school safety resource center, which amount is based on an  
12 assumption that the office will require an additional 11.2 FTE;

13 (c) \$1,144,023 from the general fund for the crisis response unit,  
14 which amount is based on an assumption that the office will require an  
15 additional 3.7 FTE;

16 (d) \$303,408 from the general fund for threat assessment, which  
17 amount is based on an assumption that the office will require an  
18 additional 0.5 FTE; █

19 (e) \$16,000,000 from the general fund for the school security  
20 disbursement program; and

21 (f) \$1,000,000 from the general fund for the youth violence  
22 prevention program.

23 (2) For the 2023-24 state fiscal year, \$313,951 is appropriated to  
24 the department of public safety for use by the executive director's office.  
25 This appropriation is from the general fund. To implement this act, the  
26 office may use this appropriation as follows:

27 (a) \$108,422 for personal services, which amount is based on an

- 1 assumption that the office will require an additional 0.9 FTE;
- 2 (b) \$80,761 for health, life, and dental;
- 3 (c) \$1,141 for short-term disability;
- 4 (d) \$35,571 for amortization equalization disbursement;
- 5 (e) \$35,571 for supplemental amortization equalization
- 6 disbursement;
- 7 (f) \$9,135 for operating expenses;
- 8 (g) \$10,800 for vehicle lease payments; and,
- 9 (h) \$32,550 for leased space.

10 **SECTION 17. Safety clause.** The general assembly hereby finds,

11 determines, and declares that this act is necessary for the immediate

12 preservation of the public peace, health, or safety.