HLS 15RS-969 ORIGINAL

2015 Regular Session

HOUSE BILL NO. 523

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BY REPRESENTATIVES SCHRODER, STUART BISHOP, FOIL, GEYMANN, HARRIS, HARRISON, HAVARD, HENSGENS, PEARSON, RICHARD, AND TALBOT

Prefiled pursuant to Article III, Section 2(A)(4)(b)(i) of the Constitution of Louisiana.

FUNDS/FUNDING: (Constitutional Amendment) Eliminates certain constitutional dedications and funding mandates

#### A JOINT RESOLUTION

Proposing to amend Article VII, Sections 4.1, 5, 10(F)(2)(a) and (b), 10.1(A) and (B), 10.8(A)(1) and (B), 11(A), and 27(A) and (B), Article VIII, Section 13(B), and Article XII, Section 6(A)(1) and to enact Article VII, Section 10(K) and to repeal Article VI, Section 38.1(C), Article VII, Sections 4(D) and (E), 10(D)(3) and (F)(4)(b) through (e) and (g), 10.1(C) and (D),10.2, 10.4, 10.5, 10.8(A)(2), (3), (4), and (5) and (C), 10.9, 10.10, 10.13, 10.14, and 26, Article VIII, Section 13(A), and Article IX, Section 10 of the Constitution of Louisiana, to eliminate certain constitutional dedications and funding mandates, including supplements to the salaries of law enforcement and fire protection officers, free school books, the minimum foundation program, the hospital stabilization formula, parish allocations of severance tax, and deposits into and expenditure out of certain funds including the Lottery Proceeds Fund, Hospital Stabilization Fund, Louisiana Medical Assistance Trust Fund, Louisiana Quality Education Support Fund, Education Excellence Fund, Health Excellence Fund, TOPS Fund, Louisiana Fund, Millennium Leverage Fund, Coastal Protection and Restoration Fund, Barrier Island Stabilization and Preservation Fund, Mineral Revenue Audit and Settlement Fund, Transportation Trust Fund, Parish Transportation Fund, Louisiana Investment Fund for Enhancement, Higher Education Louisiana Partnership Fund, the Atchafalaya Basin

CODING: Words in struck through type are deletions from existing law; words <u>underscored</u> are additions.

Conservation Fund, and Revenue Sharing Fund; to eliminate certain restrictions on
budget deficit reductions; to prohibit the creation of certain statutory dedications; to
provide for submission of the proposed amendment to the electors; to provide for an
effective date; and to provide for related matters.

Section 1. Be it resolved by the Legislature of Louisiana, two-thirds of the members elected to each house concurring, that there shall be submitted to the electors of the state of Louisiana, for their approval or rejection in the manner provided by law, a proposal to amend Article VII, Sections 4.1, 5, 10(F)(2)(a) and (b), 10.1(A) and (B), 10.8(A)(1) and (B), 11(A), and 27(A) and (B) and to enact Article VII, Section 10(K) of the Constitution of Louisiana, to read as follows:

# §4.1. Cigarette Tax Rates

Section 4.1. To ensure revenue for the dedication provided for in Article VII, Section 10.8(C)(2)(c) of this constitution, the <u>The</u> rate of the tax levied pursuant to R.S. 47:841(B)(3) shall not be less than the rate set forth in that provision as it exists on January 1, 2012.

\* \* \*

# §5. Motor Vehicle License Tax

Section 5. The legislature shall impose an annual license tax of not more than one dollar per each one thousand dollars of actual value on automobiles for private use based on the actual value of the vehicle, as provided by law. However, the annual license tax shall not be less than ten dollars per automobile for private use. On other motor vehicles, the legislature shall impose an annual license tax based upon carrying capacity, horsepower, value, weight, or any of these. After satisfying the requirements of Section 9(B) of this Article, and after satisfying pledges respecting that portion of the revenues attributable to the tax rates in effect at the time of such pledges for the payment of obligations for bonds or other evidences of indebtedness and upon the creation of a Transportation Trust Fund within this constitution, the revenues from the license tax on automobiles for private use shall be deposited therein into the state general fund. In the event no such trust

fund is established in this constitution, the revenues shall be used exclusively and solely as provided by law for the construction, maintenance, and safety of the federal and state system of roads and bridges, for the parish and municipal road systems, for the operations of the office of state police, Department of Public Safety and Corrections or its successor, and for the payment of any obligation for bonds issued or indebtedness incurred in connection with any of the foregoing, which bonds may be issued as revenue bonds under Article VII, Section 6(C) of this constitution, subject to existing pledges only as to that portion of the tax collections attributable to the rates in effect at the time of such pledges for the payment of any obligations for bonds or other evidences of indebtedness outstanding on the effective date of this Section. No parish or municipality may impose a license fee on motor vehicles.

\* \* \*

§10. Expenditure of State Funds

\* \* \*

(F) Projected Deficit.

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(2)(a) Notwithstanding any other provision of this constitution to the contrary, adjustments to any constitutionally protected or mandated allocations or appropriations, and transfer of monies associated with such adjustments, are authorized when state general fund allocations or appropriations have been reduced in an aggregate amount equal to at least seven-tenths of one percent of the total of such allocations and appropriations for a fiscal year. Such adjustments may not exceed five percent of the total appropriation or allocation from a fund for the fiscal year. For purposes of this Subsubparagraph, reductions to expenditures required by Article VIII, Section 13(B) of this constitution shall not exceed one percent and such reductions shall not be applicable to instructional activities included within the meaning of instruction pursuant to the Minimum Foundation Program formula. Notwithstanding any other provisions of this constitution to the contrary, monies transferred as a result of such budget adjustments are deemed available for

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appropriation and expenditure in the year of the transfer from one fund to another, but in no event shall the aggregate amount of any transfers exceed the amount of the deficit.

(b) Notwithstanding any other provision of this constitution to the contrary, for the purposes of the budget estimate and enactment of the budget for the next fiscal year, when the official forecast of recurring revenues for the next fiscal year is at least one percent less than the official forecast for the current fiscal year, the following procedure may be employed to avoid a budget deficit in the next fiscal year. An amount not to exceed five percent of the total appropriations or allocations for the current fiscal year from any fund established by law or this constitution shall be available for expenditure in the next fiscal year for a purpose other than as specifically provided by law or this constitution. For the purposes of this Subsubparagraph, an amount not to exceed one percent of the current fiscal year appropriation for expenditures required by Article VIII, Section 13(B) of this constitution shall be available for expenditures for other purposes in the next fiscal year. Notwithstanding any other provisions of this constitution to the contrary, monies made available as authorized under this Subsubparagraph may be transferred to a fund for which revenues have been forecast to be less than the revenues in the current fiscal year for such fund. Monies transferred as a result of the budget actions authorized by this Subsubparagraph are deemed available for appropriation and expenditure, but in no event shall the aggregate amount of any such transfers exceed the amount of the difference between the official forecast for the current fiscal year and the next fiscal year.

\* \* \*

### (K) Prohibition of the creation of statutory dedications; exceptions

Beginning on July 1, 2016, the legislature shall not create any special funds or accounts in the state treasury unless the source of monies in the dedicated fund are federal funds or funds from the collection of fees, licenses, permits, penalties, or interest earnings.

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#### §10.1. Quality Trust Fund; Education

Section 10.1.(A) Louisiana Education Quality Trust Fund. (1) Effective January 1, 1987, there shall be established in the state treasury as a special permanent trust fund the Louisiana Education Quality Trust Fund, hereinafter referred to as the "Permanent Trust Fund." After allocation of money to the Bond Security and Redemption Fund as provided in Article VII, Section 9(B) of this constitution, and notwithstanding Article XIV, Section 10 of this constitution, the treasurer shall deposit in and credit to the Permanent Trust Fund all money which is received after the first one hundred million dollars from the federal government under Section 1337(g) of Title 43 of the United States Code which is attributable to mineral production activity or leasing activity on the Outer Continental Shelf which has been held in escrow pending a settlement between the United States and the state of Louisiana; twenty-five percent of the recurring revenues received under Section 1337(g) of Title 43 of the United States Code which are attributable to mineral production activity or leasing activity on the Outer Continental Shelf; twenty-five percent of the interest income earned on investment of monies in the Permanent Trust Fund; seventy-five percent of the realized capital gains on investment of the Permanent Trust Fund, unless such percentage is changed by law enacted by twothirds of the elected members of each house of the legislature; and twenty-five percent of the dividend income earned on investment of the Permanent Trust Fund. No appropriation shall be made from the Permanent Trust Fund. If any such money has been received prior to the effective date of this Section, the treasurer shall transfer from the state general fund to the Permanent Trust Fund on the effective date of this Section an amount of money which shall make the Permanent Trust Fund balance equal to the amount of such money previously received, except for the first one hundred million dollars. After six hundred million dollars has been credited to the Permanent Trust Fund, the sum of fifty million dollars shall be credited to the Coastal Environment Protection Trust Fund, as established in R.S. 30:313, from those monies Monies received from the federal government under Section 1337(g)

of Title 43 of the United States Code which is attributable to mineral production activity or leasing activity on the Outer Continental Shelf and which has been held in escrow pending a settlement between the United States and the state of Louisiana; all funds in excess of seven hundred fifty million dollars shall be credited to the Permanent Trust Fund.

- (2) After allocation of money to the Bond Security and Redemption Fund as provided in Article VII, Section 9(B) of the constitution, and notwithstanding Article XIV, Section 10 of the constitution, seventy-five percent of the recurring revenues received under Section 1337(g) of Title 43 of the United States Code which are attributable to mineral production activity or leasing activity, and the percent remaining of the realized capital gains and interest income and dividend income earned on investment of the Permanent Trust Fund after the deposit required to the Permanent Trust Fund in Paragraph A(1) of this Section shall be deposited and credited to a special fund which is hereby created in the state treasury and which shall be known as the Louisiana Quality Education Support Fund, hereinafter referred to as the "Support Fund" the State General Fund.
- (3) All recurring revenues and interest earnings shall be credited to the respective funds as provided in Subparagraphs (1) and (2) above until the balance in the Permanent Trust Fund equals two billion dollars. After the Permanent Trust Fund reaches a balance of two billion dollars, all interest earnings on the Permanent Trust Fund shall be credited to the Support Fund and all recurring revenues shall be credited to the State General Fund.
- (B) Investment. The money credited to the Permanent Trust Fund pursuant to Paragraph (A) of this Section shall be permanently credited to the Permanent Trust Fund and shall be invested by the treasurer. Notwithstanding any provision of this constitution or other law to the contrary, a portion of money in the Permanent Trust Fund, not to exceed thirty-five percent, may be invested in stock. The legislature shall provide for procedures for the investment of such monies by law. The treasurer shall contract, subject to the approval of the State Bond Commission, for the

1	management of such investments. The amounts in the Support Fund shall be
2	available for appropriation to pay expenses incurred in the investment and
3	management of the Permanent Trust Fund and for educational purposes only as
4	provided in Paragraphs (C) and (D) of this Section.
5	* * *
6	§10.8. Millennium Trust
7	Section 10.8. Millennium Trust
8	(A) Creation
9	(1) There shall be established in the state treasury as a special permanent
10	trust the "Millennium Trust". After allocation of money to the Bond Security and
11	Redemption Fund as provided in Article VII, Section 9(B) of this constitution, the
12	treasurer shall deposit in and credit to the Millennium Trust certain monies received
13	as a result of the Master Settlement Agreement, hereinafter the "Settlement
14	Agreement", executed November 23, 1998, and approved by Consent Decree and
15	Final Judgment entered in the case "Richard P. Ieyoub, Attorney General, ex rel.
16	State of Louisiana v. Philip Morris, Incorporated, et al.", bearing Number 98-6473
17	on the docket of the Fourteenth Judicial District for the parish of Calcasieu, state of
18	Louisiana; and all dividend and interest income and all realized capital gains on
19	investment of the monies in the Millennium Trust. The treasurer shall deposit in and
20	credit to the Millennium Trust the following amounts of any monies received as a
21	result of the Settlement Agreement:.
22	(a) Fiscal Year 2000-2001, forty-five percent of the total monies received
23	that year.
24	(b) Fiscal Year 2001-2002, sixty percent of the total monies received that
25	<del>year.</del>
26	(c) Fiscal Year 2002-2003 and each fiscal year thereafter, seventy-five
27	percent of the total monies received that year. However, beginning in Fiscal Year
28	2011-2012 Beginning on July 1, 2016, after the balance in the Millennium Trust
29	reaches a total of one billion three hundred eighty million dollars, the monies

deposited in and credited to the Millennium Trust, received as a result of the Settlement Agreement, and all earnings on the investment of the Millennium Trust, shall be allocated to the various funds within the Millennium Trust as provided in Subsubparagraphs (2)(b), (3)(b), and (4)(b) and (c) of this Paragraph deposited into the State General Fund.

(d) For Fiscal Year 2000-2001, Fiscal Year 2001-2002, and Fiscal Year 2002-2003, ten percent of the total monies received in each of those years for credit to the Education Excellence Fund which, notwithstanding the provisions of Subparagraph (C)(1) of this Section, shall be appropriated for the purposes provided in Subsubparagraph (d) of Subparagraph (3) of Paragraph (C) of this Section.

\* \* \*

(B) Investment. Monies credited to the Millennium Trust pursuant to Paragraph (A) of this Section shall be invested by the treasurer with the same authority and subject to the same restrictions as the Louisiana Education Quality Trust Fund. However, the portion of monies in the Millennium Trust which may be invested in stock may be increased to no more than fifty percent by a specific legislative instrument which receives a favorable vote of two-thirds of the elected members of each house of the legislature. The legislature shall provide for procedures for the investment of such monies by law. The treasurer may contract, subject to the approval of the State Bond Commission, for the management of such investments and, if a contract is entered into, amounts necessary to pay the costs of the contract shall be appropriated from the Millennium Trust.

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#### §11. Budgets

Section 11.(A) Budget Estimate. The governor shall submit to the legislature, at the time and in the form fixed by law, a budget estimate for the next fiscal year setting forth all proposed state expenditures. This budget shall include a recommendation for appropriations from the state general fund and from dedicated funds, except funds allocated by Article VII, Section 4, Paragraphs (D) and (E),

which shall not exceed the official forecast of the Revenue Estimating Conference and the expenditure limit for the fiscal year. The recommendation shall also comply with the provisions of Article VII, Section 10(D). This budget shall include a recommendation for funding of state salary supplements for full-time law enforcement and fire protection officers of the state, as provided in Article VII, Section 10(D)(3) of this constitution.

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## §27. Transportation Trust Fund

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Section 27.(A) Creation of fund. Effective January 1, 1990, there shall be established in the state treasury as a special permanent trust fund the Transportation Trust Fund ("the trust fund") in which shall be deposited the "excess revenues" as defined herein which are a portion of the avails received in each year from all taxes levied on gasoline and motor fuels and on special fuels (said avails being referred to as the "revenues") as provided herein. After satisfying pledges respecting that portion of the revenues attributable to the tax rates in effect at the time of such pledges for the payment of obligations for bonds or other evidences of indebtedness on the effective date of this Section, the treasurer shall allocate such portion of the revenues received in each year as necessary to pay all principal, interest, premium, if any, and other obligations incident to the issuance, security, and payment in respect of bonds as authorized in Paragraph (C) hereof. Thereafter, the portion of the revenues remaining shall be deposited in the Bond Security and Redemption Fund in the state treasury. After (1) the payment of any obligations for bonds or other evidences of indebtedness in existence on the effective date of this Section which are secured by revenues; (2) payments in respect of bonds authorized in Paragraph (C) hereof; and (3) credit to the Bond Security and Redemption Fund, the treasurer shall deposit in and credit to the trust fund all of the revenues remaining (the "excess revenues") from the avails of all taxes levied on gasoline and motor fuels and on special fuels, as follows: for the fiscal year beginning July 1, 1989, the avails of twelve cents per gallon of said taxes received on and after January 1, 1990; for the

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fiscal year beginning on July 1, 1990, the avails of fourteen cents per gallon of said taxes; for the fiscal year beginning on July 1, 1991, through the fiscal year beginning on July 1, 2015, and thereafter, the avails of all taxes levied on gasoline and motor fuels and on special fuels; for the fiscal year beginning on July 1, 2016, and thereafter, the avails of taxes levied on gasoline and motor fuels and on special fuels necessary to satisfy pledges respecting that portion of the revenues attributable to the tax rates in effect at the time of such pledges for the payment of bond obligations or other evidences of indebtedness on January 1, 2016, and the avails of other taxes levied on gasoline and motor fuels and on special fuels as may be provided by law. Purchases of gasoline, diesel fuel, or special fuels which are subject to excise tax under Chapter 7 of Subtitle II of Title 47 of the Louisiana Revised Statutes of 1950 shall be exempt from the state sales tax and any sales tax levied by a political subdivision as defined by Article VI, Section 44(2). All monies appropriated by the Federal Highway Administration and the Federal Aviation Administration, or their successors, either reimbursed or paid directly, shall be paid directly or deposited in and credited to the trust fund.

(B) The monies in the trust fund shall be appropriated or dedicated solely and exclusively for the costs for and associated with construction and maintenance of the roads and bridges of the state and federal highway systems, the Statewide Flood-Control Program or its successor, ports, airports, transit, state police for traffic control purposes, and the Parish Transportation Fund or its successor and for the payment of all principal, interest, premium, if any, and other obligations incident to the issuance, security, and payment in respect of bonds or other obligations payable from the trust fund as authorized in Paragraph (D) hereof. Unless pledged to the repayment of bonds authorized in Paragraphs (C) or (D) of this Section, the monies in the trust fund allocated to ports, airports, flood control, parish transportation, and state highway construction shall be appropriated annually by the legislature only pursuant to programs established by law which establish a system of priorities for the expenditure of such monies, except that the Transportation Infrastructure Model for

Economic Development, which shall include only those projects enumerated in
House Bill 17 of the 1989 First Extraordinary Session of the Legislature* and US
Highway 61 from Thompson Creek to the Mississippi Line, in lieu of "US 61-Bains
to Mississippi Line", and US Highway 165 from I-10 to Alexandria to Monroe to
Bastrop and thence on US Highway 425 from Bastrop to the Arkansas Line, in lieu
of "US 165-I-10 Alexandria-Monroe-Bastrop-Arkansas Line", and LA 15-Natchez,
Mississippi to Chase in lieu of "LA 15-Natchez, Mississippi to Monroe", shall be
funded as provided by law. The state generated tax monies appropriated for ports,
Parish Transportation Fund, or its successor, and the Statewide Flood-Control
Program, or its successor, and state police for traffic control purposes shall not
exceed twenty percent annually of the state generated tax revenues in the trust fund.;
provided, however, that no less than the avails of one cent of the tax on gasoline and
special fuels shall be appropriated each year to the Parish Transportation Fund, or its
successor. The annual appropriation for airports shall be a sum equal to, but not
greater than, the annual estimated revenue to be derived from the state taxes to be
collected and received on aviation fuel. Unencumbered and unexpended balances
at the end of each fiscal year shall remain in the trust fund. The earnings realized in
each fiscal year on the investment of monies in the trust fund shall be deposited in
and credited to the trust fund.
* * *
Section 2. Be it resolved by the Legislature of Louisiana, two-thirds of the members
elected to each house concurring, that there shall be submitted to the electors of the state of
Louisiana, for their approval or rejection in the manner provided by law, a proposal to
amend Article VIII, Section 13(B) of the Constitution of Louisiana, to read as follows:
§13. Funding; Apportionment
Section 13.
* * *
(B) Minimum Foundation Program. Public Elementary and Secondary

Schools Formula. The State Board of Elementary and Secondary Education, or its

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successor, shall annually develop and adopt a formula which shall be used to determine the cost of a minimum foundation program of for education in all public elementary and secondary schools as well as to equitably allocate the funds to parish and city school systems. Such formula shall provide for a contribution by every city and parish school system. Prior to approval of the formula by the legislature, the legislature may return the formula adopted by the board to the board and may recommend to the board an amended formula for consideration by the board and submission to the legislature for approval. The legislature shall annually appropriate funds sufficient to fully fund the current cost to the state of such a program as determined by applying the approved formula in order to insure a minimum foundation of education in all public elementary and secondary schools. Neither the governor nor the legislature may reduce such appropriation, except that the governor may reduce such appropriation using means provided in the act containing the appropriation provided that any such reduction is consented to in writing by two-thirds of the elected members of each house of the legislature. The funds appropriated shall be equitably allocated to parish and city school systems according to the formula as adopted by the State Board of Elementary and Secondary Education, or its successor, and approved by the legislature prior to making the appropriation. Whenever the legislature fails to approve the formula most recently adopted by the board, or its successor, the last formula adopted by the board, or its successor, and approved by the legislature shall be used for the determination of the cost of the minimum foundation program and for the allocation of funds appropriated.

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Section 3. Be it resolved by the Legislature of Louisiana, two-thirds of the members elected to each house concurring, that there shall be submitted to the electors of the state of Louisiana, for their approval or rejection in the manner provided by law, a proposal to amend Article XII, Section 6(A)(1) of the Constitution of Louisiana, to read as follows:

§6. Lotteries; Gaming, Gambling, or Wagering

1	Section 6.(A) Lotteries. (1) The legislature may provide for the creation and
2	operation of a state lottery and may create a special corporation for that purpose
3	whose employees shall not be subject to state civil service. The net proceeds from
4	the operation of the lottery shall be deposited in a special fund created in the state
5	treasury entitled the Lottery Proceeds Fund. Amounts deposited in the fund shall not
6	be appropriated for expenditure in the same calendar year in which they are received.
7	The legislature shall annually appropriate from the fund only for the purposes of the
8	minimum foundation program and no more than five hundred thousand dollars for
9	services related to compulsive and problem gaming as may be provided by law into
10	the state treasury.
11	* * *
12	Section 4. Be it resolved by the Legislature of Louisiana, two-thirds of the members
13	elected to each house concurring, that there shall be submitted to the electors of the state of
14	Louisiana, for their approval or rejection in the manner provided by law, a proposal to repeal
15	Article VI, Section 38.1(C), Article VII, Sections 4(D) and (E), 10(D)(3) and (F)(4)(b)
16	through (e) and (g), 10.1(C) and (D),10.2, 10.4, 10.5, 10.8(A)(2), (3), (4) and (5) and (C),
17	10.9, 10.10, 10.13, 10.14, and 26, Article VIII, Section 13(A), and Article IX, Section 10 of
18	the Constitution of Louisiana.
19	Section 5. Be it further resolved that this proposed amendment shall be submitted
20	to the electors of the state of Louisiana at the statewide election to be held on October 24,
21	2015.
22	Section 6. Be it further resolved that the provisions of this proposed amendment
23	shall become effective July 1, 2016.
24	Section 7. Be it further resolved that on the official ballot to be used at the election,
25	there shall be printed a proposition, upon which the electors of the state shall be permitted
26	to vote YES or NO, to amend the Constitution of Louisiana, which proposition shall read as
27	follows:
28	Do you support an amendment to remove certain constitutional funding
29	mandates and dedications, including supplements to the salaries of law

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enforcement, free school books, the minimum foundation program, certain deposits into the Lottery Proceeds Fund, Hospital Stabilization Fund and formula, Louisiana Medical Assistance Trust Fund, the Louisiana Quality Education Support Fund, the Education Excellence Fund, the Health Excellence Fund, the TOPS Fund, the Louisiana Fund, the Millennium Leverage Fund, the Coastal Protection and Restoration Fund, the Barrier Island Stabilization and Preservation Fund, the Mineral Revenue Audit and Settlement Fund, certain deposits into the Transportation Trust Fund, the Parish Transportation Fund, the Louisiana Investment Fund for Enhancement, the Higher Education Louisiana Partnership Fund, parish allocations of severance tax, the Atchafalaya Basin Conservation Fund, and the Revenue Sharing Fund and prohibit the creation of additional statutory dedications unless the dedication source is federal funds, fees, licenses, permits, penalties, or interest earnings? (EFFECTIVE-July 1, 2016) (Amends Article Article VII, Sections 4.1, 5, 10(F)(2)(a) and (b), 10.1(A) and (B), 10.8(A)(1) and (B), 11(A), and 27(A) and (B), Article VIII, Section 13(B), and Article XII, Section 6(A)(1); Adds Article VII, Section 10(K); Repeals Article VI, Section 38.1(C) and Article VII, Sections 4(D) and (E), 10(D)(3) and (F)(4)(b) through (e) and (g), 10.1(C) and (D),10.2, 10.4, 10.5, 10.8(A)(2), (3), (4) and (5) and (C), 10.9, 10.10, 10.13, 10.14, and 26, Article VIII, Section 13(A) and Article IX, Section 10)

# DIGEST

The digest printed below was prepared by House Legislative Services. It constitutes no part of the legislative instrument. The keyword, one-liner, abstract, and digest do not constitute part of the law or proof or indicia of legislative intent. [R.S. 1:13(B) and 24:177(E)]

HB 523 Original

2015 Regular Session

Schroder

**Abstract:** Eliminates certain constitutional funding mandates and dedications.

### **FUNDING MANDATES**

<u>Present constitution</u> requires funding of the following items:

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CODING: Words in struck through type are deletions from existing law; words <u>underscored</u> are additions.

- (1) State salary supplements for full-time law enforcement and fire protection officers. (Const. Art. 7, §10)
- (2) Free school books for children at the elementary and secondary level. (Const. Art. 8, §13)
- (3) The Minimum Foundation Program of education in public elementary and secondary level that is developed by the Board of Elementary and Secondary Education. (Const. Art. 8, §13)

Proposed constitutional amendment eliminates the requirement that such items be funded.

#### **DEDICATIONS**

<u>Present constitution</u> creates the Louisiana Education Quality Trust Fund (Const. Art. 7, §10.1) and deposits into the trust revenues from the federal government related to mineral activities on the outer continental shelf. Further prohibits appropriations from the trust and provides that once the balance of the trust reaches \$2 billion, all recurring revenues in the trust are deposited into the state general fund.

<u>Proposed constitutional amendment</u> changes the name of the trust <u>from</u> Louisiana Education Quality Trust Fund to the Louisiana Quality Trust Fund.

<u>Present constitution</u> further creates the Louisiana Quality Education Support Fund and deposits into the fund 75% of certain revenues into the trust and interest earnings from the trust. The monies in the fund are available for appropriation only for educational purposes.

<u>Proposed constitutional amendment</u> eliminates the Louisiana Quality Education Support Fund. Changes the source receiving the deposit of 75% of revenues that go into the trust and interest earnings <u>from</u> the Louisiana Quality Education Support Fund <u>to</u> the state general fund.

<u>Present constitution</u> creates the Millennium Trust (Const. Art. 7, §10.8) and deposits 75% of the monies received from the multi-state tobacco settlement agreement into the trust.

<u>Present constitution</u> further creates the Louisiana Fund (Const. Art. 7,§10.9) and deposits 25% of the monies received from the multi-state tobacco settlement agreement. The monies in the Louisiana Fund are available for use for healthcare and educational purposes.

<u>Proposed constitutional amendment</u> eliminates the Louisiana Fund and changes the amount deposited into the Millennium Trust from monies received from the multi-state tobacco settlement agreement into the trust <u>from 75% to</u> all monies received from the agreement.

<u>Present constitution</u> further creates three funds within the Millennium Trust: the Health Excellence Fund, the Education Excellence Fund, and the TOPS Fund.

<u>Present constitution</u> allocates 1/3 of the interest earnings on the trust to the Health Excellence Fund and the Education Excellence Fund. Monies in the Health Excellence Fund are available only for certain healthcare related purposes and the monies in the Education Excellence Fund are available only for certain healthcare related purposes.

<u>Present constitution</u> allocates all of the monies received from the multi-state tobacco settlement agreement and deposited into the Millennium Trust into the TOPS Fund and further allocates 1/3 of the interest earnings on the trust to the TOPS Fund. Monies in the TOPS Fund can be used only for financial assistance for students attending Louisiana institutions of higher education.

<u>Proposed constitutional amendment</u> eliminates the Health Excellence Fund, the Education Excellence Fund, and the TOPS Fund.

<u>Proposed constitutional amendment</u> changes the source receiving all of the monies from the tobacco settlement agreement and deposited into the Millennium Trust <u>from</u> the TOPS Fund <u>to</u> the state general fund. Further changes the source receiving the interest earnings on the trust <u>from</u> an allocation of 1/3 of the amount to the Health Excellence Fund, the Education Excellence Fund, and the TOPS Fund to the state general fund.

<u>Present constitution</u> authorizes the legislature to create a state lottery and requires that the net proceeds be deposited into the Lottery Proceeds Fund and used to fund the Minimum Foundation Program (Const. Art. 12, §6).

<u>Proposed constitutional amendment</u> deletes the requirement that the net lottery proceeds are deposited into the Lottery Proceeds Fund and used to fund the Minimum Foundation Program.

<u>Present constitution</u> creates the Transportation Trust Fund (Const. Art. 7, §27) and deposits into the trust certain taxes on certain fuels and vehicle licenses (Const. Art. 7, §5).

<u>Proposed constitutional amendment</u> changes the dedication of the tax on vehicle licenses from the Transportation Trust Fund to the state general fund.

<u>Proposed constitutional amendment</u> retains <u>present constitution</u> regarding the deposit of taxes on fuels into the fund through Fiscal Year 2014-2016. For the fiscal year beginning on July 1, 2016, dedicates the taxes levied on fuels necessary to satisfy revenues pledged for debt service on Jan. 1, 2015. Further provides that deposits of taxes levied on fuels into the trust may be provided by law.

<u>Present constitution</u> further requires that no less than the avails of 1 cent of the tax on fuels are appropriated each year to the Parish Transportation Fund.

Proposed constitutional amendment deletes present constitution.

<u>Present constitution</u> requires the annual appropriation for airports to be equal to the annual estimated revenue to be derived from the state taxes to be collected and received on aviation fuel.

Proposed constitutional amendment deletes present constitution.

<u>Present constitution</u> authorizes the state to levy certain taxes on natural resources when they are extracted, also known as a severance tax, and certain mineral lease royalties. (Art 7, §4)

<u>Present constitution</u> dedicates certain portions of the taxes and royalties to the parish government authority in which the extraction or production of the natural resource occurred.

<u>Proposed constitutional amendment</u> eliminates the dedication of the severance tax to parish government authorities.

<u>Proposed constitutional amendment</u> eliminates the following special treasury funds in the constitution and the constitutional requirements regarding such funds:

Atchafalaya Basin Conservation Fund

Barrier Island Stabilization and Preservation
Fund

Const. Art 7, §4

Const. Art 7, §10.2

Coastal Protection and Restoration Fund

Higher Education Louisiana Partnership Fund

Hospital Stabilization Fund

Const. Art 7, §10.2

Const. Art 7, §10.4

Const. Art 7, §10.4

Const. Art 7, §10.13

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Louisiana Investment Fund for Enhancement
Louisiana Medical Assistance Trust Fund
Millennium Leverage Fund
Const. Art 9, §10
Const. Art 7, §10.14
Const. Art 7, §10.10
Mineral Revenue Audit and Settlement Fund
Const. Art 7, §10.5

#### RESTRICTIONS ON BUDGET REDUCTIONS

<u>Present constitution</u> provides for adjustments to constitutionally protected or mandated allocations or dedications when the state has a budget deficit. (Const. Art. 7, §10)

<u>Present constitution</u> limits the amount the minimum foundation program can be reduced to solve a budget deficit. Further exempts the following dedications and allocations from being reduced to solve a budget deficit: Bond Security and Redemption Fund, parish allocations of severance tax, Louisiana Education Quality Trust Fund, Millennium Trust, monies not required to be deposited into the treasury, and the Medicaid Trust Fund for the Elderly.

<u>Proposed constitutional amendment</u> eliminates the restrictions on budget deficit reductions from the minimum foundation program, as well as other dedications and allocations as follows: parish allocations of severance tax, Louisiana Education Quality Trust Fund, Millennium Trust, and the Medicaid Trust Fund for the Elderly. Retains the restriction on budget reductions for the Bond Security and Redemption Fund and monies not required to be deposited into the treasury.

<u>Proposed constitutional amendment</u> provides that as of July 1, 2016, the legislature is prohibited from creating any special funds in the state treasury unless the source of monies in the fund are federal funds, fees, licenses, permits, penalties, or interest earnings.

Provides for submission of the proposed amendment to the voters at the statewide election to be held October 24, 2015.

Effective July 1, 2016.

(Amends Const. Art. VII,§4.1, 5, 10(F)(2)(a) and (b), 10.1(A) and (B), 10.8(A)(1) and (B), 11(A), and 27(A) and (B), and Art. VIII, §13(B), and Art. XII,§6(A)(1); Adds Art. VII, §10(K); Repeals Const. Art. VI, §38.1(C) and Art. VII,§4(D) and (E), 10(D)(3) and (F)(4)(b) through (e) and (g), 10.1(C) and (D), 10.2, 10.4, 10.5, 10.8(A)(2), (3), (4), and (5) and (C), 10.9, 10.10, 10.13, 10.14, and 26, Art. VIII, §13(A), and Art. IX, §10)