FIRST REGULAR SESSION

[PERFECTED]

HOUSE COMMITTEE SUBSTITUTE FOR

HOUSE BILL NO. 669

102ND GENERAL ASSEMBLY

1706H.02P

DANA RADEMAN MILLER, Chief Clerk

AN ACT

To repeal sections 43.539, 43.540, and 210.493, RSMo, and to enact in lieu thereof four new sections relating to criminal background checks.

Be it enacted by the General Assembly of the state of Missouri, as follows:

Section A. Sections 43.539, 43.540, and 210.493, RSMo, are repealed and four new 2 sections enacted in lieu thereof, to be known as sections 43.539, 43.540, 195.817, and 3 210.493, to read as follows:

- 43.539. 1. As used in this section, the following terms mean:
- 2 (1) "Applicant", a person who:
- 3 (a) Is actively employed by or seeks employment with a qualified entity;
- 4 (b) Is actively licensed or seeks licensure with a qualified entity;
- 5 (c) Actively volunteers or seeks to volunteer with a qualified entity;
- 6 (d) Is actively contracted with or seeks to contract with a qualified entity; or
- 7 (e) Owns or operates a qualified entity;
- 8 (2) "Care", the provision of care, treatment, education, training, instruction, 9 supervision, or recreation to children, the elderly, or disabled persons;
- 10 (3) "Missouri criminal record review", a review of criminal history records and sex 11 offender registration records under sections 589.400 to 589.425 maintained by the Missouri 12 state highway patrol in the Missouri criminal records repository;
- 13 (4) "Missouri Rap Back program", any type of automatic notification made by the
- 14 Missouri state highway patrol to a qualified entity indicating that an applicant who is
- 15 employed, licensed, or otherwise under the purview of that entity has been arrested for a
- 16 reported criminal offense in Missouri as required under section 43.506;

EXPLANATION — Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted from the law. Matter in **bold-face** type in the above bill is proposed language.

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- "National criminal record review", a review of the criminal history records 17 18 maintained by the Federal Bureau of Investigation;
 - (6) "National Rap Back program", any type of automatic notification made by the Federal Bureau of Investigation through the Missouri state highway patrol to a qualified entity indicating that an applicant who is employed, licensed, or otherwise under the purview of that entity has been arrested for a reported criminal offense outside the state of Missouri and the fingerprints for that arrest were forwarded to the Federal Bureau of Investigation by the arresting agency;
 - (7) "Patient or resident", a person who by reason of age, illness, disease, or physical or mental infirmity receives or requires care or services furnished by an applicant, as defined in this section, or who resides or boards in, or is otherwise kept, cared for, treated, or accommodated in a facility as defined in section 198.006, for a period exceeding twenty-four consecutive hours;
 - (8) "Qualified entity", a person, business, or organization that provides care, care placement, or educational services for children, the elderly, or persons with disabilities as patients or residents, including a business or organization that licenses or certifies others to provide care or care placement services;
 - "Youth services agency", any agency, school, or association that provides programs, care, or treatment for or exercises supervision over minors.
 - 2. The central repository shall have the authority to submit applicant fingerprints to the National Rap Back program to be retained for the purpose of being searched against future submissions to the National Rap Back program, including latent fingerprint searches. Qualified entities may conduct Missouri and national criminal record reviews on applicants and participate in Missouri and National Rap Back programs for the purpose of determining suitability or fitness for a permit, license, or employment, and shall abide by the following requirements:
 - (1) The qualified entity shall register with the Missouri state highway patrol prior to submitting a request for screening under this section. As part of the registration, the qualified entity shall indicate if it chooses to enroll applicants in the Missouri and National Rap Back programs;
 - (2) Qualified entities shall notify applicants subject to a criminal record review under this section that the applicant's fingerprints shall be retained by the state central repository and the Federal Bureau of Investigation and shall be searched against other fingerprints on file, including latent fingerprints;
- (3) Qualified entities shall notify applicants subject to enrollment in the National Rap 52 Back program that the applicant's fingerprints, while retained, may continue to be compared

against other fingerprints submitted or retained by the Federal Bureau of Investigation,
including latent fingerprints;

- (4) The criminal record review and Rap Back process described in this section shall be voluntary and conform to the requirements established in the National Child Protection Act of 1993, as amended, and other applicable state or federal law. As a part of the registration, the qualified entity shall agree to comply with state and federal law and shall indicate so by signing an agreement approved by the Missouri state highway patrol. The Missouri state highway patrol may periodically audit qualified entities to ensure compliance with federal law and this section;
- (5) A qualified entity shall submit to the Missouri state highway patrol a request for screening on applicants covered under this section using a completed fingerprint card;
- (6) Each request shall be accompanied by a reasonable fee, as provided in section 43.530, plus the amount required, if any, by the Federal Bureau of Investigation for the national criminal record review and enrollment in the National Rap Back program in compliance with the National Child Protection Act of 1993, as amended, and other applicable state or federal laws;
- (7) The Missouri state highway patrol shall provide, directly to the qualified entity, the applicant's state criminal history records that are not exempt from disclosure under chapter 610 or otherwise confidential under law;
- (8) The national criminal history data shall be available to qualified entities to use only for the purpose of screening applicants as described under this section. The Missouri state highway patrol shall provide the applicant's national criminal history record information directly to the qualified entity;
- (9) The determination whether the criminal history record shows that the applicant has been convicted of or has a pending charge for any crime that bears upon the fitness of the applicant to have responsibility for the safety and well-being of children, the elderly, or disabled persons shall be made solely by the qualified entity. This section shall not require the Missouri state highway patrol to make such a determination on behalf of any qualified entity;
- (10) The qualified entity shall notify the applicant, in writing, of his or her right to obtain a copy of any criminal record review, including the criminal history records, if any, contained in the report and of the applicant's right to challenge the accuracy and completeness of any information contained in any such report and obtain a determination as to the validity of such challenge before a final determination regarding the applicant is made by the qualified entity reviewing the criminal history information. A qualified entity that is required by law to apply screening criteria, including any right to contest or request an exemption from disqualification, shall apply such screening criteria to the state and national criminal history

90 record information received from the Missouri state highway patrol for those applicants 91 subject to the required screening; and

- (11) Failure to obtain the information authorized under this section, with respect to an applicant, shall not be used as evidence in any negligence action against a qualified entity. The state, any political subdivision of the state, or any agency, officer, or employee of the state or a political subdivision shall not be liable for damages for providing the information requested under this section.
- 3. The criminal record review shall include the submission of fingerprints to the Missouri state highway patrol, who shall conduct a Missouri criminal record review, including closed record information under section 610.120. The Missouri state highway patrol shall also forward a copy of the applicant's fingerprints to the Federal Bureau of Investigation for a national criminal record review.
- 4. The applicant subject to a criminal record review shall provide the following information to the qualified entity:
- (1) Consent to obtain the applicant's fingerprints, conduct the criminal record review, and participate in the Missouri and National Rap Back programs;
- 106 (2) Consent to obtain the identifying information required to conduct the criminal 107 record review, which may include, but not be limited to:
- 108 (a) Name;

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- 109 (b) Date of birth;
- 110 (c) Height;
- 111 (d) Weight;
- (e) Eye color;
- 113 (f) Hair color;
- 114 (g) Gender;
- 115 (h) Race;
- (i) Place of birth;
- 117 (j) Social Security number; and
- 118 (k) The applicant's photo.
- 5. Any information received by an authorized state agency or a qualified entity under the provisions of this section shall be used solely for internal purposes in determining the suitability of an applicant. The dissemination of criminal history information from the Federal Bureau of Investigation beyond the authorized state agency or related governmental entity is prohibited. All criminal record check information shall be confidential, and any person who discloses the information beyond the scope allowed is guilty of a class A misdemeanor.

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- 126 6. A qualified entity enrolled in either the Missouri or National Rap Back program 127 shall be notified by the Missouri state highway patrol that a new arrest has been reported on 128 an applicant who is employed, licensed, or otherwise under the purview of the qualified 129 entity. Upon receiving the Rap Back notification, if the qualified entity deems that the 130 applicant is still serving in an active capacity, the entity may request and receive the 131 individual's updated criminal history record. This process shall only occur if:
 - (1) The entity has abided by all procedures and rules promulgated by the Missouri state highway patrol and Federal Bureau of Investigation regarding the Missouri and National Rap Back programs;
 - The individual upon whom the Rap Back notification is being made has (2) previously had a Missouri and national criminal record review completed for the qualified entity under this section [within the previous six years]; and
 - (3) The individual upon whom the Rap Back notification is being made is a current employee, licensee, or otherwise still actively under the purview of the qualified entity.
- 140 7. The Missouri state highway patrol shall make available or approve the necessary 141 forms, procedures, and agreements necessary to implement the provisions of this section.
 - 43.540. 1. As used in this section, the following terms mean:
 - 2 (1) "Applicant", a person who:

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- 3 (a) Is actively employed by or seeks employment with a qualified entity;
 - (b) Is actively licensed or seeks licensure with a qualified entity;
 - (c) Actively volunteers or seeks to volunteer with a qualified entity; or
 - (d) Is actively contracted with or seeks to contract with a qualified entity;
 - (2) "Missouri criminal record review", a review of criminal history records and sex offender registration records pursuant to sections 589.400 to 589.425 maintained by the Missouri state highway patrol in the Missouri criminal records repository;
 - (3) "Missouri Rap Back program", shall include any type of automatic notification made by the Missouri state highway patrol to a qualified entity indicating that an applicant who is employed, licensed, or otherwise under the purview of that entity has been arrested for a reported criminal offense in Missouri as required under section 43.506;
 - (4) "National criminal record review", a review of the criminal history records maintained by the Federal Bureau of Investigation;
- (5) "National Rap Back program", shall include any type of automatic notification 17 made by the Federal Bureau of Investigation through the Missouri state highway patrol to a qualified entity indicating that an applicant who is employed, licensed, or otherwise under the purview of that entity has been arrested for a reported criminal offense outside the state of 20 Missouri and the fingerprints for that arrest were forwarded to the Federal Bureau of Investigation by the arresting agency;

22 (6) "Qualified entity", an entity that is:

- (a) An office or division of state, county, or municipal government, including a political subdivision or a board or commission designated by statute or approved local ordinance, to issue or renew a license, permit, certification, or registration of authority;
- (b) An office or division of state, county, or municipal government, including a political subdivision or a board or commission designated by statute or approved local ordinance, to make fitness determinations on applications for state, county, or municipal government employment; or
- (c) Any entity that is authorized to obtain criminal history record information under 28 CFR 20.33.
- 2. The central repository shall have the authority to submit applicant fingerprints to the National Rap Back program to be retained for the purpose of being searched against future submissions to the National Rap Back program, including latent fingerprint searches. Qualified entities may conduct Missouri and national criminal record reviews on applicants and participate in Missouri and National Rap Back programs for the purpose of determining suitability or fitness for a permit, license, or employment, and shall abide by the following requirements:
- (1) The qualified entity shall register with the Missouri state highway patrol prior to submitting a request for screening under this section. As part of such registration, the qualified entity shall indicate if it chooses to enroll their applicants in the Missouri and National Rap Back programs;
- (2) Qualified entities shall notify applicants subject to a criminal record review under this section that the applicant's fingerprints shall be retained by the state central repository and the Federal Bureau of Investigation and shall be searched against other fingerprints on file, including latent fingerprints;
- (3) Qualified entities shall notify applicants subject to enrollment in the National Rap Back program that the applicant's fingerprints, while retained, may continue to be compared against other fingerprints submitted or retained by the Federal Bureau of Investigation, including latent fingerprints;
- (4) The criminal record review and Rap Back process described in this section shall be voluntary and conform to the requirements established in Pub. L. 92-544 and other applicable state or federal law. As a part of the registration, the qualified entity shall agree to comply with state and federal law and shall indicate so by signing an agreement approved by the Missouri state highway patrol. The Missouri state highway patrol may periodically audit qualified entities to ensure compliance with federal law and this section;
- (5) A qualified entity shall submit to the Missouri state highway patrol a request for screening on applicants covered under this section using a completed fingerprint card;

- (6) Each request shall be accompanied by a reasonable fee, as provided in section 43.530, plus the amount required, if any, by the Federal Bureau of Investigation for the national criminal record review and enrollment in the National Rap Back program in compliance with applicable state or federal laws;
 - (7) The Missouri state highway patrol shall provide, directly to the qualified entity, the applicant's state criminal history records that are not exempt from disclosure under chapter 610 or are otherwise confidential under law;
 - (8) The national criminal history data shall be available to qualified entities to use only for the purpose of screening applicants as described under this section. The Missouri state highway patrol shall provide the applicant's national criminal history record information directly to the qualified entity;
 - (9) This section shall not require the Missouri state highway patrol to make an eligibility determination on behalf of any qualified entity;
 - (10) The qualified entity shall notify the applicant, in writing, of his or her right to obtain a copy of any criminal record review, including the criminal history records, if any, contained in the report, and of the applicant's right to challenge the accuracy and completeness of any information contained in any such report and to obtain a determination as to the validity of such challenge before a final determination regarding the applicant is made by the qualified entity reviewing the criminal history information. A qualified entity that is required by law to apply screening criteria, including any right to contest or request an exemption from disqualification, shall apply such screening criteria to the state and national criminal history record information received from the Missouri state highway patrol for those applicants subject to the required screening; and
 - (11) Failure to obtain the information authorized under this section with respect to an applicant shall not be used as evidence in any negligence action against a qualified entity. The state, any political subdivision of the state, or any agency, officer, or employee of the state or a political subdivision shall not be liable for damages for providing the information requested under this section.
 - 3. The criminal record review shall include the submission of fingerprints to the Missouri state highway patrol, who shall conduct a Missouri criminal record review, including closed record information under section 610.120. The Missouri state highway patrol shall also forward a copy of the applicant's fingerprints to the Federal Bureau of Investigation for a national criminal record review.
 - 4. The applicant subject to a criminal record review shall provide the following information to the qualified entity:
 - (1) Consent to obtain the applicant's fingerprints, conduct the criminal record review, and participate in the Missouri and National Rap Back programs;

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96 (2) Consent to obtain the identifying information required to conduct the criminal 97 record review, which may include, but not be limited to:

- 98 (a) Name;
- 99 (b) Date of birth;
- 100 (c) Height;
- 101 (d) Weight;
- 102 (e) Eye color;
- 103 (f) Hair color;
- 104 (g) Gender;
- 105 (h) Race;

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- 106 (i) Place of birth;
- 107 (i) Social Security number; and
- 108 (k) The applicant's photo.
- 109 5. Any information received by an authorized state agency or a qualified entity pursuant to the provisions of this section shall be used solely for internal purposes in 110 determining the suitability of an applicant. The dissemination of criminal history information 112 from the Federal Bureau of Investigation beyond the authorized state agency or related 113 governmental entity is prohibited. All criminal record check information shall be confidential 114 and any person who discloses the information beyond the scope allowed is guilty of a class A 115 misdemeanor.
 - 6. A qualified entity enrolled in either the Missouri or National Rap Back programs shall be notified by the Missouri state highway patrol that a new arrest has been reported on an applicant who is employed, licensed, or otherwise under the purview of the qualified entity. Upon receiving the Rap Back notification, if the qualified entity deems that the applicant is still serving in an active capacity, the entity may request and receive the individual's updated criminal history record. This process shall only occur if:
 - (1) The agency has abided by all procedures and rules promulgated by the Missouri state highway patrol and Federal Bureau of Investigation regarding the Missouri and National Rap Back programs;
 - The individual upon whom the Rap Back notification is being made has previously had a Missouri and national criminal record review completed for the qualified entity under this section [within the previous six years]; and
- 128 (3) The individual upon whom the Rap Back notification is being made is a current 129 employee, licensee, or otherwise still actively under the purview of the qualified entity.
- 130 The highway patrol shall make available or approve the necessary forms, 131 procedures, and agreements necessary to implement the provisions of this section.

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- 195.817. 1. The department of health and senior services shall require all employees, contractors, owners, and volunteers of marijuana facilities to submit fingerprints to the Missouri state highway patrol for the purpose of conducting a state and federal fingerprint-based criminal background check.
 - 2. The department may require that such fingerprint submissions be made as part of a marijuana facility application, a marijuana facility renewal application, and an individual's application for a license or permit authorizing that individual to be an employee, contractor, owner, or volunteer of a marijuana facility.
- 9 3. Fingerprint cards and any required fees shall be sent to the Missouri state 10 highway patrol's central repository. The fingerprints shall be used for searching the state criminal records repository and shall also be forwarded to the Federal Bureau of 12 Investigation for a federal criminal records search under section 43.540. The Missouri state highway patrol shall notify the department of any criminal history record 14 information or lack of criminal history record information discovered on the individual. Notwithstanding the provisions of section 610.120 to the contrary, all records related to any criminal history information discovered shall be accessible and available to the 16 17 department.
 - 4. As used in this section, the following terms shall mean:
- "Contractor", a person performing work or service of any kind for a 20 marijuana facility in accordance with a contract with that facility;
 - (2) "Marijuana facility", an entity licensed or certified by the department of health and senior services to cultivate, manufacture, test, transport, dispense, or conduct research on marijuana or marijuana products;
- 24 (3) "Owner", an individual who has a financial interest or voting interest in ten 25 percent or greater of a marijuana facility.
 - 210.493. 1. As used in this section, the following terms mean:
- 2 (1) "Applicant", any individual who applies or is required to successfully complete the background check requirements for employment or presence at a licensed 4 residential care facility, license-exempt residential care facility, or child placing agency. For the purposes of background checks conducted by the Missouri state highway patrol, the term "applicant" is further defined in section 43.540; 6
- (2) "Contractor", a person who contracts to do work for or supply goods to a 8 licensed residential care facility, license-exempt residential care facility, or child placing 9 agency;
- 10 (3) "Employee", an individual who works in the service of a licensed residential care facility, license-exempt residential care facility, or child placing agency under an 11 express or implied contract for hire, whether written or unwritten or full time or part

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time, under which the licensed residential care facility, license-exempt residential care facility, or child placing agency has the right to control, in whole or in part, the details of the individual's work performance;

- (4) "Owner", an individual who holds an equity interest in a licensed residential care facility, license-exempt residential care facility, or child placing agency;
- (5) "Volunteer", an individual who performs a service for or on behalf of a licensed residential care facility, license-exempt residential care facility, or child placing agency of the individual's own free will without obligation or without any expectation of a reward or compensation.

[Officers, managers,] 2. Contractors, volunteers with access to children, and employees[, and other support staff] of licensed residential care facilities and licensed child placing agencies in accordance with sections 210.481 to 210.536; owners of such residential care facilities who will have access to the facilities; and owners of such child placing agencies who will have access to children shall submit fingerprints and any information that the department requires to complete the background checks, as specified in regulations established by the department, to the Missouri state highway patrol for the purpose of conducting state and federal fingerprint-based background checks.

- [2. Officers, managers,] 3. Contractors, volunteers with access to children, and employees[, and other support staff] of residential care facilities subject to the notification requirements under sections 210.1250 to 210.1286; any person eighteen years of age or older who resides at or on the property of such residential care facility; any person who has unsupervised contact with a resident of the residential care facility; and owners of such residential care facilities who will have access to the facilities shall submit fingerprints and any information that the department requires to complete the background checks, as specified in regulations established by the department, to the Missouri state highway patrol for the purpose of conducting state and federal fingerprint-based background checks.
 - [3.] 4. A background check shall include:
 - (1) A state and Federal Bureau of Investigation fingerprint check;
- 41 (2) A search of the [National Crime Information Center's] National Sex Offender 42 Registry; and
- 43 (3) A search of the following registries, repositories, or databases in Missouri, 44 the state where the applicant resides, and each state where such applicant resided during the 45 preceding five years:
- 46 (a) The state criminal registry or repository, with the use of fingerprints being 47 required in the state where the applicant resides and optional in other states;
 - (b) The state sex offender registry or repository;
 - (c) The state family care safety registry; and

- 50 (d) The state-based child abuse and neglect registry and database.
- 51 [4.] 5. For the purposes this section and notwithstanding any other provision of law, 52 "department" means the department of social services.
 - [5.] 6. The department shall be responsible for background checks as part of a residential care facility or child placing agency application for licensure, renewal of licensure, or for license monitoring.
 - [6.] 7. The department shall be responsible for background checks for residential care facilities subject to the notification requirements of sections 210.1250 to 210.1286.
 - [7:] **8.** Fingerprint cards and any required fees shall be sent to the Missouri state highway patrol's central repository. The fingerprints shall be used for searching the state criminal records repository and shall also be forwarded to the Federal Bureau of Investigation for a federal criminal records search under section 43.540. The Missouri state highway patrol shall notify the department of any criminal history record information or lack of criminal history record information discovered on the individual. Notwithstanding the provisions of section 610.120, all records related to any criminal history information discovered shall be accessible and available to the department.
 - [8.] 9. Fingerprints submitted to the Missouri state highway patrol for the purpose of conducting state and federal fingerprint-based background checks under this section shall be valid for a period of five years.
 - [9.] 10. The department shall provide the results of the background check to the applicant in a statement that indicates whether the applicant is eligible or ineligible for employment or presence at the licensed residential care facility or licensed child placing agency. The department shall not reveal to the residential care facility or the child placing agency any disqualifying offense or other related information regarding the applicant. The applicant shall have the opportunity to appeal an ineligible finding.
 - [10.] 11. The department shall provide the results of the background check to the applicant in a statement that indicates whether the applicant is eligible or ineligible for employment or presence at the residential care facility subject to the notification requirements of sections 210.1250 to 210.1286. The department shall not reveal to the residential care facility any disqualifying offense or other related information regarding the applicant. The applicant shall have the opportunity to appeal an ineligible finding.
 - [11.] 12. An applicant shall be ineligible if the applicant:
 - (1) Refuses to consent to the background check as required by this section;
 - (2) Knowingly makes a materially false statement in connection with the background check as required by this section;
- 85 (3) Is registered, or is required to be registered, on a state sex offender registry or 86 repository or the National Sex Offender Registry;

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87 (4) Is listed as a perpetrator of child abuse or neglect under sections 210.109 to 210.183 or any other finding of child abuse or neglect based on any other state's registry or database; or

- (5) Has pled guilty or nolo contendere to or been found guilty of:
- 91 (a) Any felony for an offense against the person as defined in chapter 565;
- 92 (b) Any other offense against the person involving the endangerment of a child as prescribed by law;
 - (c) Any misdemeanor or felony for a sexual offense as defined in chapter 566;
- 95 (d) Any misdemeanor or felony for an offense against the family as defined in chapter 96 568:
 - (e) Burglary in the first degree as defined in section 569.160;
 - (f) Any misdemeanor or felony for robbery as defined in chapter 570;
- 99 (g) Any misdemeanor or felony for pornography or related offense as defined in 100 chapter 573;
 - (h) Any felony for arson as defined in chapter 569;
 - (i) Any felony for armed criminal action as defined in section 571.015, unlawful use of a weapon as defined in section 571.030, unlawful possession of a firearm as defined in section 571.070, or the unlawful possession of an explosive as defined in section 571.072;
- 105 (j) Any felony for making a terrorist threat as defined in section 574.115, 574.120, or 106 574.125;
 - (k) A felony drug-related offense committed during the preceding five years; or
- 108 (l) Any similar offense in any federal, state, or other court of similar jurisdiction of 109 which the department has knowledge.
- [12.] 13. Any person aggrieved by a decision of the department shall have the right to seek an administrative review. The review shall be filed with the department within fourteen days from the mailing of the notice of ineligibility. Any decision not timely appealed shall be final.
- 114 [13.] 14. Any required fees shall be paid by the individual applicant, facility, or 115 agency.
- 116 [14:] 15. The department is authorized to promulgate rules, including emergency 117 rules, to implement the provisions of this section. Any rule or portion of a rule, as that term is 118 defined in section 536.010, that is created under the authority delegated in this section shall 119 become effective only if it complies with and is subject to all of the provisions of chapter 536 120 and, if applicable, section 536.028. This section and chapter 536 are nonseverable and if any 121 of the powers vested with the general assembly pursuant to chapter 536 to review, to delay the 122 effective date, or to disapprove and annul a rule are subsequently held unconstitutional, then

123 the grant of rulemaking authority and any rule proposed or adopted after July 14, 2021, shall

124 be invalid and void.

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