

114TH CONGRESS  
1ST SESSION

# H. R. 1749

To amend the Internal Revenue Code of 1986 to reduce tobacco smuggling,  
and for other purposes.

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## IN THE HOUSE OF REPRESENTATIVES

APRIL 13, 2015

Mr. DOGGETT (for himself, Ms. BASS, Mr. BLUMENAUER, Mrs. CAPPS, Mr. CARTWRIGHT, Mr. CICILLINE, Mr. CONNOLLY, Mrs. DAVIS of California, Ms. DEGETTE, Ms. DELAURO, Mr. GUTIÉRREZ, Mr. HONDA, Mr. HUFFMAN, Ms. KAPTUR, Mr. ELLISON, Mr. KING of New York, Mr. LANGEVIN, Ms. LEE, Mr. LIPINSKI, Mr. LOEBSACK, Mr. LOWENTHAL, Mr. LYNCH, Mr. McDERMOTT, Mr. MCGOVERN, Mr. NADLER, Ms. NORTON, Mr. FARR, Mr. PIERLUISI, Mr. RANGEL, Ms. SCHAKOWSKY, Ms. SLAUGHTER, Mr. TAKANO, Ms. TSONGAS, Mr. VAN HOLLEN, Mr. WELCH, and Ms. CLARKE of New York) introduced the following bill; which was referred to the Committee on Ways and Means

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## A BILL

To amend the Internal Revenue Code of 1986 to reduce  
tobacco smuggling, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE AND TABLE OF CONTENTS.**

4 (a) SHORT TITLE.—This Act may be cited as the  
5 “Smuggled Tobacco Prevention Act of 2015” or the  
6 “STOP Act”.

1 (b) TABLE OF CONTENTS.—The table of contents of  
 2 this Act is as follows:

Sec. 1. Short title and table of contents.

TITLE I—AMENDMENTS TO INTERNAL REVENUE CODE OF 1986

Sec. 101. Amendment of 1986 code.

Sec. 102. Machines used to manufacture or package tobacco products or processed tobacco.

Sec. 103. Improved marking and labeling.

Sec. 104. Wholesalers and manufacturers, importers, and sellers of tobacco production machines required to have permit.

Sec. 105. Conditions of permit.

Sec. 106. Records to be maintained.

Sec. 107. Reports.

Sec. 108. Fraudulent offenses.

Sec. 109. Penalties.

Sec. 110. Coordination with other government officials.

Sec. 111. Definitions.

Sec. 112. Conforming amendments.

Sec. 113. Effective date.

TITLE II—IMPORT FRAUD

Sec. 201. Maximum penalty for importation of tobacco products and cigarette papers and tubes by fraudulent means.

TITLE III—EXCLUSIONS REGARDING INDIAN TRIBES AND TRIBAL MATTERS

Sec. 301. Exclusions regarding Indian Tribes and Tribal matters.

3 **TITLE I—AMENDMENTS TO IN-**  
 4 **TERNAL REVENUE CODE OF**  
 5 **1986**

6 **SEC. 101. AMENDMENT OF 1986 CODE.**

7 Except as otherwise expressly provided, whenever in  
 8 this title an amendment or repeal is expressed in terms  
 9 of an amendment to, or repeal of, a section or other provi-  
 10 sion, the reference shall be considered to be made to a  
 11 section or other provision of the Internal Revenue Code  
 12 of 1986.

1 **SEC. 102. MACHINES USED TO MANUFACTURE OR PACKAGE**  
2 **TOBACCO PRODUCTS OR PROCESSED TO-**  
3 **BACCO.**

4 (a) IN GENERAL.—Section 5762 is amended—

5 (1) by redesignating subsection (b) as sub-  
6 section (c), and

7 (2) by inserting after subsection (a) the fol-  
8 lowing new subsection:

9 “(b) MACHINES USED TO MANUFACTURE OR PACK-  
10 AGE TOBACCO PRODUCTS OR PROCESSED TOBACCO.—

11 “(1) TRANSFER OF MANUFACTURING MACHINES  
12 TO LICENSED PERSONS.—Any tobacco production  
13 machine may be sold, leased, imported, exported, de-  
14 livered, or otherwise made available only to per-  
15 sons—

16 “(A) lawfully engaged in—

17 “(i) the sale, lease, importation, ex-  
18 portation, or delivery of such machines,

19 “(ii) the manufacture or packaging of  
20 tobacco products or processed tobacco, or

21 “(iii) the application of unique identi-  
22 fication markings onto tobacco product or  
23 processed tobacco packages pursuant to  
24 section 5723, and

25 “(B) that have all Federal, State, local,  
26 and Indian tribal government permits, registra-

1           tions, and licenses required to engage in such  
2           activities.

3           “(2) TRANSFER OF MACHINES TO PERSONS EN-  
4           GAGED IN ILLEGAL MANUFACTURE OF CONTRA-  
5           BAND.—No tobacco production machine shall know-  
6           ingly be manufactured for or be (directly or indi-  
7           rectly) sold, leased, imported, exported, delivered, or  
8           otherwise made available to any person engaged in  
9           the illegal manufacture, distribution, or sale of coun-  
10          terfeit or contraband tobacco products or processed  
11          tobacco, unique identification markings, or other  
12          tax-payment indicia.

13          “(3) REGISTRATION OF MACHINES.—

14                 “(A) IN GENERAL.—Every person having  
15                 possession or custody of, or having control over,  
16                 the installation of any tobacco production ma-  
17                 chine shall register such machine with the Sec-  
18                 retary immediately on its being installed, by  
19                 subscribing and filing with the Secretary a  
20                 statement, in writing, setting forth the par-  
21                 ticular place where such machine is installed,  
22                 the kind of machine and its capacity, the owner  
23                 thereof, the owner’s place of residence, and the  
24                 purpose for which the machine has been or is  
25                 intended to be used.

1           “(B) EXCEPTION.—Under regulations pre-  
2           scribed by the Secretary, this paragraph shall  
3           not apply to any tobacco production machine  
4           not used or intended to be used—

5                   “(i) for the manufacture or produc-  
6                   tion of cigarette or cigars, or to manufac-  
7                   ture any other tobacco product or proc-  
8                   essed tobacco,

9                   “(ii) to package any tobacco product  
10                  or processed tobacco, or

11                  “(iii) to apply unique identification  
12                  markings to any package.

13           “(4) RECORDS.—

14                   “(A) IN GENERAL.—Any person selling,  
15                   leasing, importing, exporting, delivering, or oth-  
16                   erwise making available a tobacco production  
17                   machine shall maintain and keep records, as the  
18                   Secretary prescribes by regulation, relating to  
19                   any transfers of the machine, including the  
20                   name, address, other contact information, and  
21                   any permit, registration, or license number of  
22                   the person receiving delivery of the machine, or  
23                   to whom the machine is otherwise transferred,  
24                   as the case may be.

1           “(B) 5-YEAR HOLDING PERIOD FOR  
2 RECORDS.—Any record required to be main-  
3 tained and kept under subparagraph (A) shall  
4 be kept for the 5-year period beginning on the  
5 first date such record is required to be so main-  
6 tained and kept.

7           “(C) AVAILABILITY OF RECORDS.—Such  
8 records shall be available for inspection by any  
9 internal revenue officer during business hours.

10           “(D) SAFE HARBOR.—An ordinary com-  
11 mercial record or invoice shall satisfy the re-  
12 quirements of this paragraph if such record or  
13 invoice contains all of the information required  
14 under subparagraph (A).

15           “(5) VIOLATIONS.—

16           “(A) IN GENERAL.—Whoever knowingly  
17 violates paragraph (1), (2), or (3) shall, for  
18 each offense, be fined not more than \$10,000 or  
19 an amount equal to 3 times the fair market  
20 value of the tobacco product machine involved  
21 (whichever is greater), or imprisoned not more  
22 than five years, or both.

23           “(B) RECORDKEEPING.—Whoever know-  
24 ingly violates paragraph (4) shall, for each of-  
25 fense, be fined not more than \$10,000.”.

1 (b) TOBACCO PRODUCTION MACHINE.—Section 5702  
2 is amended by adding at the end the following new sub-  
3 section:

4 “(q) TOBACCO PRODUCTION MACHINE.—The term  
5 ‘tobacco production machine’ means any machine (or com-  
6 ponent integral to the operation of such a machine) used  
7 to manufacture or package tobacco products or processed  
8 tobacco or to apply unique identification markings or  
9 other tax-payment indicia to packages of tobacco products  
10 or processed tobacco. Such term includes any machine  
11 used to produce tobacco products for compensation, lease,  
12 or hire, or otherwise used in a commercial setting.”.

13 (c) CONFORMING AMENDMENT.—Subsection (c) of  
14 section 5762 (as so redesignated) is amended by striking  
15 “subsection (a)” and inserting “subsections (a) and (b)”.

16 (d) EFFECTIVE DATE.—The amendment made by  
17 this section shall apply to transfers more than 6 months  
18 after the date of the enactment of this Act.

19 **SEC. 103. IMPROVED MARKING AND LABELING .**

20 (a) IN GENERAL.—Subsection (b) of section 5723 is  
21 amended to read as follows:

22 “(b) MARKS, LABELS, AND NOTICES.—

23 “(1) IN GENERAL.—Subject to paragraphs (2),  
24 (3), and (4), every package of tobacco products,  
25 processed tobacco, or cigarette papers or tubes shall,

1 before removal, bear the marks, labels, and notices  
2 that the Secretary by regulation prescribes.

3 “(2) MARKING REQUIREMENTS FOR DOMESTIC  
4 MARKET.—

5 “(A) IN GENERAL.—Each person who is a  
6 manufacturer or importer of tobacco products  
7 or processed tobacco shall (in accordance with  
8 regulations prescribed by the Secretary) ensure  
9 that, before any product intended for sale or  
10 distribution within the United States is re-  
11 moved, a unique identification marking is af-  
12 fixed to or forms part of each package of to-  
13 bacco product or processed tobacco manufac-  
14 tured or imported by such person for sale or  
15 distribution.

16 “(B) MARKINGS ON INDIVIDUAL PACK-  
17 AGES.—Any markings required to be placed on  
18 a tobacco product or processed tobacco package  
19 by this subsection shall be placed on the inner-  
20 most sealed container visible from the outside  
21 of the individual package. For any tobacco  
22 product or processed tobacco package that con-  
23 tains multiple smaller packages of tobacco prod-  
24 ucts or processed tobacco, any markings re-  
25 quired to be so placed on tobacco product or



1 processed tobacco packages shall be placed on  
2 all the individual tobacco product or processed  
3 tobacco packages.

4 “(C) MARKINGS ON AGGREGATE PACKING  
5 MODES.—To facilitate efficient tracking and  
6 tracing of tobacco products or processed to-  
7 bacco through the distribution system, all man-  
8 ufacturers or importers of tobacco products or  
9 processed tobacco shall, in addition to such  
10 unique identification marking, also, in accord-  
11 ance with regulations prescribed by the Sec-  
12 retary, ensure that unique identification mark-  
13 ings are affixed to or form part of aggregate  
14 packing modes (such as cartons, cases, and  
15 master cases for cigarettes). The Secretary  
16 shall determine the size, location, and methods  
17 for such markings. The Secretary shall estab-  
18 lish regulations requiring that all persons with-  
19 in the distribution chain, up to but not includ-  
20 ing the ultimate retailer, utilize the unique  
21 identification markings on aggregate packing  
22 modes to facilitate the tracking and tracing of  
23 tobacco products or processed tobacco through  
24 the distribution system.

1           “(3) MARKING REQUIREMENTS FOR EX-  
2 PORTS.—A unique identification marking shall be af-  
3 fixed to or form part of each package of tobacco  
4 product or processed tobacco that is exported, or  
5 sold for export, that distinguishes it from those  
6 products or processed tobacco intended for sale or  
7 distribution within the United States. The Secretary  
8 shall by regulation prescribe the size, location, and  
9 other characteristics of such marking, and it may  
10 contain a serial number that is assigned to the coun-  
11 try of export, except that no such serial number  
12 shall be required on tobacco products or processed  
13 tobacco sold at retail to consumers by duty free  
14 stores for consumption beyond the jurisdiction of the  
15 internal revenue laws of the United States. Such to-  
16 bacco products or processed tobacco shall instead  
17 bear markings indicating the tobacco product or  
18 processed tobacco is only for duty-free sale to con-  
19 sumers, as prescribed through regulation by the Sec-  
20 retary, before the product or processed tobacco is re-  
21 moved.

22           “(4) AUTHORIZATION OF FEDERAL UNIQUE  
23 IDENTIFICATION MARKING.—Not later than 3 years  
24 after the date of the enactment of the Smuggled To-  
25 bacco Prevention Act of 2015, the Secretary shall by

1 regulation require the use of a unique identification  
2 marking on all products subject to tax under this  
3 chapter.”.

4 (b) UNIQUE IDENTIFICATION MARKING.—Section  
5 5723 is amended by adding at the end the following new  
6 subsection:

7 “(f) UNIQUE IDENTIFICATION MARKING.—

8 “(1) IN GENERAL.—No tobacco product or  
9 processed tobacco may be sold, offered for sale, dis-  
10 tributed, mailed, or otherwise delivered for final sale  
11 to any consumer in the United States unless the  
12 unique identification marking that meets the re-  
13 quirements of this section (and any regulations pre-  
14 scribed thereunder) is affixed to or forms part of the  
15 package in which it is contained.

16 “(2) SYSTEM SPECIFICATIONS.—

17 “(A) The Secretary shall design such sys-  
18 tem to coordinate and avoid interference with  
19 State, local, and Indian tribal tax stamps and  
20 markings, facilitate collection of the tax im-  
21 posed by this chapter, impede contraband to-  
22 bacco trafficking, minimize counterfeit marking,  
23 allow for more effective tracking and tracing of  
24 tobacco products and processed tobacco, facili-  
25 tate the enforcement of related Federal laws,

1 and utilize such available technology as may  
2 promote the purposes of this chapter.

3 “(B) The Secretary shall prescribe the  
4 method and manner in which such unique iden-  
5 tification markings are to be distributed, pur-  
6 chased, and applied to or made part of tobacco  
7 product and processed tobacco packages, and  
8 may provide for the cancellation of such mark-  
9 ings.

10 “(C) The unique identification marking  
11 must provide (through the marking or record  
12 associated with the marking) such information  
13 as the Secretary by regulation prescribes, in-  
14 cluding:

15 “(i) A unique serial number or track-  
16 ing code for each tobacco product or proc-  
17 essed tobacco package or aggregate pack-  
18 age.

19 “(ii) The name and address of the  
20 person purchasing the marking (and, if dif-  
21 ferent, of the person ensuring the marking  
22 is affixed to or made part of the package).

23 “(iii) The name and address of the  
24 first unrelated person purchasing or other-  
25 wise receiving the tobacco product or proc-

1           essed tobacco from the person who ensures  
2           the marking is affixed to or made part of  
3           the package and the date of such purchase  
4           or receipt.

5           “(D) The information described in sub-  
6           paragraph (C) may be required to, to the extent  
7           practicable—

8                   “(i) be cryptographically encrypted,  
9                   and

10                   “(ii)(I) be readable by a portable  
11                   scanning device (or similar device) to be  
12                   utilized by regulatory and law enforcement  
13                   officials at the time and place of inspec-  
14                   tion, or

15                   “(II) be otherwise accessible remotely  
16                   at such time and place.

17           “(3) UNRELATED PERSON.—For purposes of  
18           this subsection, the term ‘unrelated person’ means a  
19           person other than a related person within the mean-  
20           ing of section 267(b) or 707(b)(1).”.

21           (c) DEFINITIONS.—Section 5723, as amended by  
22           subsection (b), is amended by adding at the end the fol-  
23           lowing new subsections:

24                   “(g) PACKAGE DEFINED.—For purposes of this sec-  
25           tion, the term ‘package’ means a pack, box, carton, or con-

1 tainer of any kind or, if no other container, any wrapping  
2 (including cellophane), in which a tobacco product or proc-  
3 essed tobacco is sold, offered for sale, distributed, or oth-  
4 erwise delivered for final sale to any consumer.

5       “(h) UNIQUE IDENTIFICATION MARKING DE-  
6 FINED.—For purposes of this section, the term ‘unique  
7 identification marking’ means a device in such design and  
8 denomination as the Secretary authorizes by regulation  
9 that is affixed to or made part of a package of a tobacco  
10 product or processed tobacco. Such markings shall contain  
11 overt security features for public authentication and covert  
12 security features embedding a unique, secure, encrypted  
13 identifier onto the marking, enabling law enforcement au-  
14 thentication, production control, and tracking and tracing  
15 of the product or processed tobacco bearing the marking.”.

16       (d) REGULATIONS.—The Secretary of the Treasury  
17 shall consult with the Secretary of Health and Human  
18 Services as may be appropriate to carry out the purposes  
19 of subsection (f), and paragraphs (2), (3), and (4) of sub-  
20 section (b), of section 5723 of the Internal Revenue Code  
21 of 1986 (as added by this section).

1 **SEC. 104. WHOLESALERS AND MANUFACTURERS, IMPORT-**  
2 **ERS, AND SELLERS OF TOBACCO PRODUC-**  
3 **TION MACHINES REQUIRED TO HAVE PER-**  
4 **MIT.**

5 (a) WHOLESALERS.—Section 5712 is amended by in-  
6 serting “, as a wholesaler,” after “or processed tobacco”.

7 (b) MANUFACTURERS, IMPORTERS, AND SELLERS OF  
8 TOBACCO PRODUCTION MACHINES.—Section 5712 is  
9 amended by striking “or as an export warehouse propri-  
10 etor” and inserting “, as an export warehouse proprietor,  
11 or as a manufacturer, seller, or importer of tobacco pro-  
12 duction machines”.

13 **SEC. 105. CONDITIONS OF PERMIT.**

14 (a) ISSUANCE.—Subsection (a) of section 5713 is  
15 amended to read as follows:

16 “(a) ISSUANCE.—

17 “(1) IN GENERAL.—A person shall not engage  
18 in business as a manufacturer or importer of tobacco  
19 products or processed tobacco, as a wholesaler, as an  
20 export warehouse proprietor, or as a manufacturer,  
21 seller, lessor, or importer of tobacco production ma-  
22 chines without a permit to engage in such business.  
23 Such permit, conditioned upon compliance with this  
24 chapter and regulations issued thereunder, shall be  
25 issued in such form and in such manner as the Sec-  
26 retary shall by regulation prescribe, to every person

1 properly qualified under sections 5711 and 5712.  
2 Any entity granted such a permit is not eligible to  
3 provide any services the Secretary may elect to pro-  
4 cure to facilitate the purposes of section 5723. Per-  
5 mit holders shall automatically count output and  
6 register, record, and transmit the quantities meas-  
7 ured, in the form, conditions, and time limits estab-  
8 lished by the Secretary. A new permit may be re-  
9 quired at such other time as the Secretary shall by  
10 regulation prescribe.

11 “(2) CONDITIONS.—The Secretary shall not  
12 issue a permit under this section unless—

13 “(A) the applicant is in compliance with  
14 the requirements of—

15 “(i) this chapter,

16 “(ii) chapter 114 of title 18, United  
17 States Code,

18 “(iii) the Act of October 19, 1949 (15  
19 U.S.C. 375 et seq.; commonly referred to  
20 as the ‘Jenkins Act’),

21 “(iv) the Fair and Equitable Tobacco  
22 Reform Act of 2004, and any amendments  
23 made thereby,



1           “(v) the Family Smoking Prevention  
2           and Tobacco Control Act, and any amend-  
3           ments made thereby,

4           “(vi) the Prevent All Cigarette Traf-  
5           ficking Act of 2009, and any amendments  
6           made thereby, and

7           “(vii) any related regulations there-  
8           under,

9           as in effect on the date of the issuance of the  
10          permit,

11          “(B) the applicant certifies that the appli-  
12          cant is in compliance with all other Federal,  
13          State, local, and Indian tribal laws relating to  
14          the taxation, manufacture, importation, expor-  
15          tation, distribution, marketing, sale, or trans-  
16          portation of tobacco products, processed to-  
17          bacco, or tobacco production machines, as in ef-  
18          fect on the date of the issuance of the permit,  
19          and

20          “(C) the applicant identifies in the applica-  
21          tion any violation of a law described in subpara-  
22          graph (A) or (B) by the applicant resulting in  
23          a penalty under any such law during the 5-year  
24          period ending on the date of the application.”.

1 (b) SUSPENSION OR REVOCATION.—Subparagraph  
2 (A) of section 5713(b)(1) is amended by inserting “or any  
3 other law described in subparagraph (A) or (B) of sub-  
4 section (a)(2)” after “this chapter”.

5 **SEC. 106. RECORDS TO BE MAINTAINED.**

6 (a) IN GENERAL.—Section 5741 is amended—

7 (1) by inserting “(a) IN GENERAL.—” before  
8 “Every manufacturer”,

9 (2) by inserting “every wholesaler,” after  
10 “every importer,”,

11 (3) by striking “such records” and inserting  
12 “records concerning the chain of custody of the to-  
13 bacco products and processed tobacco (including the  
14 foreign country of final destination for packages  
15 marked for export) and the serial numbers, marks,  
16 labels, and notices required under section 5723, and  
17 such other records”, and

18 (4) by adding at the end the following new sub-  
19 sections:

20 “(b) RETAILERS.—Retailers shall maintain records  
21 of receipt, and any non-retail sale or delivery, of tobacco  
22 products and processed tobacco. Such records shall be  
23 available to the Secretary for inspection and audit. An or-  
24 dinary commercial record or invoice shall satisfy the re-  
25 quirements of this subsection if such record shows the date

1 of receipt, from whom tobacco products or processed to-  
2 bacco were received, and the quantity of tobacco products  
3 or processed tobacco received (or, in the case of non-retail  
4 sale or delivery, the date of sale or delivery, to whom the  
5 tobacco products or processed tobacco were sold or deliv-  
6 ered, and the quantity of the tobacco products or proc-  
7 essed tobacco sold or delivered). To the extent the Sec-  
8 retary determines that the records maintained by retail  
9 entities licensed pursuant to section 555(b) of the Tariff  
10 Act of 1930 (19 U.S.C. 1555(b)) satisfy the recordkeeping  
11 requirements of this section, no additional records shall  
12 be required for such entities under this section. The pre-  
13 ceding provisions of this subsection shall not be construed  
14 to limit or preclude other recordkeeping requirements im-  
15 posed on any retailer.

16       “(c) RECORDS CONCERNING MARKS AND CHAIN OF  
17 CUSTODY.—Records concerning the chain of custody and  
18 the marks, labels, and notices required under section 5723  
19 shall be available for inspection by any internal revenue  
20 officer during business hours.”.

21       (b) CONSULTATION WITH HEALTH AND HUMAN  
22 SERVICES.—The Secretary of the Treasury shall consult  
23 with the Secretary of Health and Human Services as may  
24 be appropriate to carry out the purposes of section 5741  
25 of the Internal Revenue Code of 1986.

1 **SEC. 107. REPORTS.**

2 Section 5722 is amended—

3 (1) by inserting “(a) IN GENERAL.—” before  
4 “Every manufacturer”, and

5 (2) by adding at the end the following new sub-  
6 section:

7 “(b) REPORTS BY EXPORT WAREHOUSE PROPRI-  
8 ETORS.—Prior to exportation of tobacco products or proc-  
9 essed tobacco from the United States, the export ware-  
10 house proprietor shall submit a report (in such manner  
11 and form as the Secretary may by regulation prescribe)  
12 to enable the Secretary to identify the shipment and as-  
13 sure that it reaches its intended destination.”.

14 **SEC. 108. FRAUDULENT OFFENSES.**

15 (a) IN GENERAL.—Subsection (a) of section 5762 is  
16 amended—

17 (1) by striking paragraph (1) and redesignating  
18 paragraphs (2) through (6) as paragraphs (1)  
19 through (5), respectively, and

20 (2) by striking “not more than \$10,000” and  
21 inserting “not more than \$10,000 or an amount  
22 equal to 3 times the amount of the tax imposed  
23 under this chapter on the tobacco product involved  
24 (whichever is greater)”.

25 (b) OFFENSES RELATING TO DISTRIBUTION OF TO-  
26 BACCO PRODUCTS, ETC.—

1           (1) IN GENERAL.—Section 5762 (as amended  
2 by section 102 of this Act) is amended—

3           (A) by redesignating subsection (c) as sub-  
4 section (d), and

5           (B) by inserting after subsection (b) the  
6 following new subsection:

7           “(c) OFFENSES RELATING TO DISTRIBUTION OF TO-  
8 BACCO PRODUCTS, ETC.—It shall be unlawful—

9           “(1) for any person to engage in business as a  
10 manufacturer or importer of tobacco products, proc-  
11 essed tobacco, or cigarette papers and tubes, as a  
12 wholesaler, or an export warehouse proprietor, or as  
13 a manufacturer, seller, or importer of tobacco pro-  
14 duction machines without filing the bond and obtain-  
15 ing the permit where required by this chapter or  
16 regulations thereunder,

17           “(2) for a manufacturer or importer of tobacco  
18 products, or wholesaler to knowingly ship, transport,  
19 deliver, or receive any tobacco products from or to  
20 any person other than a person who has obtained  
21 the permit required by this chapter, a retailer, or a  
22 person handling such products solely for purposes of  
23 shipment or delivery; except that an importer who  
24 has obtained the permit required by this chapter  
25 may receive, from a foreign manufacturer or a for-

1       eign distributor, foreign tobacco products that have  
2       not previously entered the United States,

3           “(3) for a manufacturer or importer of proc-  
4       essed tobacco or a wholesaler to knowingly ship,  
5       transport, deliver, or receive any tobacco products or  
6       processed tobacco from or to any person other than  
7       a person who has obtained the permit required by  
8       this chapter,

9           “(4) for a manufacturer or importer of proc-  
10      essed tobacco to knowingly ship, transport, sell, or  
11      deliver processed tobacco to any person other than  
12      a manufacturer of processed tobacco, a manufac-  
13      turer of tobacco products, or an export warehouse  
14      proprietor,

15          “(5) for any person (other than the original  
16      manufacturer of such tobacco products or processed  
17      tobacco or an export warehouse proprietor author-  
18      ized to receive any tobacco products or processed to-  
19      bacco that have previously been exported and re-  
20      turned to the United States) to knowingly receive  
21      any tobacco products or processed tobacco that have  
22      previously been exported and returned to the United  
23      States,

24          “(6) for any export warehouse proprietor to  
25      knowingly ship, transport, sell, or deliver for sale

1 any tobacco products or processed tobacco to any  
2 person other than the original manufacturer of such  
3 tobacco products or processed tobacco, another ex-  
4 port warehouse proprietor, a duty free store, or a  
5 foreign purchaser,

6 “(7) for any person (other than a manufac-  
7 turer, wholesaler, or an export warehouse proprietor  
8 permitted under this chapter) to knowingly ship,  
9 transport, receive, or possess, for purposes of resale,  
10 any tobacco product or processed tobacco not in  
11 packages marked pursuant to regulations issued  
12 under section 5723, other than for direct return to  
13 a manufacturer for repacking or for re-exportation  
14 or to an export warehouse proprietor for re-expor-  
15 tation,

16 “(8) for any manufacturer, importer, export  
17 warehouse proprietor, or wholesaler permitted under  
18 this chapter to make any false entry in, to fail to  
19 make an entry in, or to knowingly fail to maintain  
20 properly any record or report required by this chap-  
21 ter or the regulations promulgated thereunder with  
22 the intent to defraud the United States,

23 “(9) for any person, with the intent to defraud  
24 the United States, to alter, mutilate, destroy, oblit-  
25 erate, or remove any mark or label required under

1 this chapter upon a tobacco product or processed to-  
2 bacco held for sale, or to create, possess, or apply  
3 on any tobacco product or processed tobacco or its  
4 packaging any counterfeit versions of any such  
5 marks or labels, and

6 “(10) for any person to sell at retail more than  
7 3,000 cigarettes in any single transaction (or series  
8 of related transactions), or, in the case of other to-  
9 bacco products, an equivalent quantity as deter-  
10 mined by regulation.

11 Any person violating any of the provisions of this sub-  
12 section shall, upon conviction, be fined as provided in sec-  
13 tion 3571 of title 18, United States Code, or imprisoned  
14 for not more than 5 years, or both.”.

15 (2) CONFORMING AMENDMENT.—Section  
16 5762(d) (as so redesignated) is amended by striking  
17 “and (b)” inserting “, (b), and (c)”.

18 (c) OTHER OFFENSES.—Subsection (d) of section  
19 5762 (as so redesignated) is amended by striking “not  
20 more than \$1,000” and inserting “not more than \$2,500  
21 or an amount equal to the tax imposed under this chapter  
22 on the tobacco product or processed tobacco involved  
23 (whichever is greater)”.

24 **SEC. 109. PENALTIES.**

25 (a) IN GENERAL.—



1           (1) Subsection (a) of section 5761 is amend-  
2       ed—

3                   (A) by striking “willfully” and inserting  
4                   “knowingly”, and

5                   (B) by striking “\$1,000” and inserting  
6                   “\$10,000”.

7           (2) Subsection (b) of section 5761 is amended  
8       by striking “5 percent” and inserting “10 percent”.

9       (b) PENALTY AMOUNTS ADJUSTED FOR INFLA-  
10   TION.—Section 5761 is amended by redesignating sub-  
11   section (f) as subsection (g) and inserting after subsection  
12   (e) the following new subsection:

13       “(f) INFLATION ADJUSTMENT.—

14               “(1) IN GENERAL.—In the case of a calendar  
15       year beginning after 2015, the penalty dollar  
16       amounts provided under this chapter shall each be  
17       increased by an amount equal to—

18                   “(A) such dollar amount, multiplied by

19                   “(B) the cost-of-living adjustment deter-  
20       mined under section 1(f)(3) for the calendar  
21       year, determined by substituting ‘calendar year  
22       2014’ for ‘calendar year 1992’ in subparagraph  
23       (B) thereof.

24               “(2) ROUNDING.—If any amount as adjusted  
25       under paragraph (1) is not a multiple of \$10, such

1 amount shall be rounded to the next highest multiple  
2 of \$10.”.

3 **SEC. 110. COORDINATION WITH OTHER GOVERNMENT OF-**  
4 **FICIALS.**

5 (a) IN GENERAL.—Subchapter F of chapter 52 is  
6 amended by adding at the end the following new section:

7 **“SEC. 5755. COORDINATION WITH OTHER GOVERNMENT OF-**  
8 **FICIALS.**

9 “The Secretary shall make reasonable efforts to co-  
10 ordinate with other Federal agencies and with officials of  
11 foreign, State, local, Indian tribal, and other governments  
12 to promote the purposes of this chapter, to prevent and  
13 reduce tobacco tax evasion and contraband trafficking in  
14 tobacco products and processed tobacco, to enforce settle-  
15 ment agreements between tobacco companies and State or  
16 other governments and related laws, or for other law en-  
17 forcement or administration purposes.”.

18 (b) INFORMATION SHARING.—

19 (1) IN GENERAL.—Paragraph (1) of section  
20 6103(o) is amended by adding at the end the fol-  
21 lowing new subparagraph:

22 “(C) INFORMATION SHARING FOR TO-  
23 BACCO PRODUCT LAW ADMINISTRATION AND  
24 ENFORCEMENT PURPOSES.—

1           “(i) FEDERAL, STATE, LOCAL, AND  
2           TRIBAL GOVERNMENTS.—Returns and re-  
3           turn information with respect to taxes im-  
4           posed by chapter 52 may be open to in-  
5           spection by or disclosure to officers and  
6           employees of any Federal agency, the State  
7           Tax Administrators, or any other agency  
8           of any State, local, or Indian tribal govern-  
9           ment responsible for the administration  
10          and enforcement of laws and regulations  
11          relating to tobacco products and processed  
12          tobacco, or their legal representative, solely  
13          for use in such administration and enforce-  
14          ment, unless the Secretary determines that  
15          such disclosure would seriously impair  
16          Federal tax administration.

17          “(ii) FOREIGN GOVERNMENTS AND  
18          ORGANIZATIONS.—The Secretary shall,  
19          upon written request, disclose returns and  
20          return information with respect to taxes  
21          imposed by chapter 52 to officers and em-  
22          ployees of any agency of any foreign gov-  
23          ernment, OLAF (European Anti-Fraud  
24          Office), EUROPOL, INTERPOL, or the  
25          World Customs Organization responsible

1 for the administration and enforcement of  
2 laws and regulations relating to tobacco  
3 products and processed tobacco, or their  
4 legal representative, solely for use in such  
5 administration and enforcement, if the  
6 Secretary obtains written assurances from  
7 such government or organization that the  
8 information will be held in confidence and  
9 used only for such use. No return or re-  
10 turn information shall be disclosed under  
11 this clause if the Secretary determines that  
12 such disclosure would seriously impair  
13 Federal tax administration.

14 “(iii) PUBLIC INFORMATION.—The  
15 identity and business address of those per-  
16 sons that have a valid permit, pursuant to  
17 chapter 52, to engage in business as a  
18 manufacturer, wholesaler, or importer of  
19 tobacco products or processed tobacco, as  
20 an export warehouse proprietor, or as a  
21 manufacturer, seller, or importer of to-  
22 bacco production machines (as defined in  
23 section 5702(q)) shall be made publicly  
24 available at such time and in such manner  
25 as the Secretary may prescribe.”

1 (2) CONFORMING AMENDMENTS.—

2 (A) Subsection (a) of section 6103 is  
3 amended—

4 (i) by striking “or any local” in para-  
5 graph (2) and inserting “any local”,

6 (ii) by inserting “, or any agency de-  
7 scribed in subsection (o)(1)(C)(i)” after  
8 “subsection (l)(7)(D)” in paragraph (2),

9 (iii) by striking “or subsection (n)” in  
10 paragraph (3) and inserting “subsection  
11 (n), or subsection (o)(1)(C)(i)”.

12 (B) Paragraph (4) of section 6103(p) is  
13 amended—

14 (i) by striking “(o)(1)(A)” both places  
15 it appears and inserting “(o)(1)(A) or  
16 (C)(i)”, and

17 (ii) by striking “(15), or (16),” and  
18 inserting “(15), or (16), or (o)(1)(C)(i),”.

19 (C) Paragraph (2) of section 7213(a) is  
20 amended—

21 (i) by striking “(21) or” and inserting  
22 “(21),”, and

23 (ii) by striking “or (7)” and inserting  
24 “or (7), or (o)(1)(C)(i)”.

1           (c) CLERICAL AMENDMENT.—The table of sections  
2 for subchapter F of chapter 52 is amended by adding at  
3 the end the following new item:

“Sec. 5755. Coordination with other government officials.”.

4 **SEC. 111. DEFINITIONS.**

5           (a) EXPORT WAREHOUSE PROPRIETOR.—Subsection  
6 (i) of section 5702 is amended by inserting before the pe-  
7 riod the following: “or any person engaged in the business  
8 of exporting tobacco products from the United States for  
9 purposes of sale or distribution. Any duty free store that  
10 sells, offers for sale, or otherwise distributes to any person  
11 in any single transaction (or series of related transactions)  
12 more than 3,000 cigarettes, or an equivalent quantity of  
13 other tobacco products as the Secretary shall by regulation  
14 prescribe, shall be deemed an export warehouse proprietor  
15 under this chapter”.

16           (b) RETAILER; WHOLESALER.—Section 5702, as  
17 amended by this Act, is amended by adding at the end  
18 the following new subsections:

19           “(r) RETAILER.—The term ‘retailer’ means any per-  
20 son who sells, or offers for sale, any tobacco product at  
21 retail. The term ‘retailer’ includes any duty free store that  
22 sells, offers for sale, or otherwise distributes at retail in  
23 any single transaction (or series of related transactions)  
24 not more than 3,000 cigarettes, or not more than an

1 equivalent quantity of other tobacco products as the Sec-  
2 retary shall by regulation prescribe.

3 “(s) WHOLESALER.—The term ‘wholesaler’ means  
4 any person engaged in the business of purchasing tobacco  
5 products for resale at wholesale, or any person acting as  
6 an agent or broker for any person engaged in the business  
7 of purchasing tobacco products for resale at wholesale.”.

8 **SEC. 112. CONFORMING AMENDMENTS.**

9 (a) Paragraph (2)(C) of section 2341 of title 18,  
10 United States Code is amended by inserting “in regard  
11 to State, local, or Indian tribal government taxes,” before  
12 “a person”.

13 (b) Sections 2314 and 2315 of title 18, United States  
14 Code, are each amended—

15 (1) by striking “**STATE**” in the heading there-  
16 of; and

17 (2) by striking “tax stamps” each place it ap-  
18 pears and inserting “tax stamps or markings”.

19 (c) The headings for subchapters B, C, and E of  
20 chapter 52 are each amended by inserting “, **Processed**  
21 **Tobacco,**” after “**Products**”.

22 (d) The items relating to subchapters B, C, and E  
23 in the table of subchapters for chapter 52 are each amend-  
24 ed by inserting “, processed tobacco,” after “products”.

1 (e) The heading for chapter 52 is amended by insert-  
 2 ing “, **PROCESSED TOBACCO,**” after “**PROD-**  
 3 **UCTS**”.

4 (f) The item relating to chapter 52 in the table of  
 5 chapters for subtitle E is amended by inserting “, proc-  
 6 essed tobacco,” after “products”.

7 **SEC. 113. EFFECTIVE DATE.**

8 Except as otherwise provided in this title, the amend-  
 9 ments made by this title shall take effect 1 year after the  
 10 date of the enactment of this Act.

11 **TITLE II—IMPORT FRAUD**

12 **SEC. 201. MAXIMUM PENALTY FOR IMPORTATION OF TO-**  
 13 **BACCO PRODUCTS AND CIGARETTE PAPERS**  
 14 **AND TUBES BY FRAUDULENT MEANS.**

15 (a) MAXIMUM PENALTY.—Section 592(c)(1) of the  
 16 Tariff Act of 1930 (19 U.S.C. 1592(c)(1)) is amended—

17 (1) by striking “A fraudulent violation of sub-  
 18 section (a)” and inserting the following:

19 “(A) IN GENERAL.—Except as provided in  
 20 subparagraph (B), a fraudulent violation of  
 21 subsection (a)”;

22 (2) by adding at the end the following:

23 “(B) TOBACCO PRODUCTS AND CIGARETTE  
 24 PAPERS AND TUBES.—In the case of importa-  
 25 tion of tobacco products and cigarette papers



1 and tubes subject to tax under chapter 52 of  
 2 the Internal Revenue Code of 1986, a fraudu-  
 3 lent violation of subsection (a) is punishable by  
 4 a civil penalty in an amount not to exceed the  
 5 sum of—

6 “(i) the domestic value of the mer-  
 7 chandise, and

8 “(ii) four times the amount of Federal  
 9 excise tax that could be imposed on the  
 10 merchandise, if applicable.”.

11 (b) EFFECTIVE DATE.—The amendments made by  
 12 subsection (a) shall take effect on the date which is 90  
 13 days after the date of the enactment of this Act, and shall  
 14 apply with respect to violations of section 592 of the Tariff  
 15 Act of 1930 (as so amended) that occur on or after that  
 16 date.

17 **TITLE III—EXCLUSIONS RE-**  
 18 **GARDING INDIAN TRIBES AND**  
 19 **TRIBAL MATTERS**

20 **SEC. 301. EXCLUSIONS REGARDING INDIAN TRIBES AND**  
 21 **TRIBAL MATTERS.**

22 (a) IN GENERAL.—Nothing in this Act or the amend-  
 23 ments made by this Act shall be construed to amend, mod-  
 24 ify, or otherwise affect—

1           (1) any agreements, compacts, or other inter-  
2 governmental arrangements between any State or  
3 local government and any government of an Indian  
4 tribe relating to the collection of taxes on tobacco  
5 products sold in Indian country;

6           (2) any State laws that authorize or otherwise  
7 pertain to any such intergovernmental arrangements  
8 or create special rules or procedures for the collec-  
9 tion of State, local, or tribal taxes on tobacco prod-  
10 ucts sold in Indian country;

11           (3) any limitations under Federal or State law,  
12 including Federal common law and treaties, on  
13 State, local, and tribal tax and regulatory authority  
14 with respect to the sale, use, or distribution of to-  
15 bacco products or processed tobacco by or to Indian  
16 tribes, tribal members, tribal enterprises, or in In-  
17 dian country;

18           (4) any Federal law, including Federal common  
19 law and treaties, regarding State jurisdiction, or  
20 lack thereof, over any Indian tribe, tribal member,  
21 tribal enterprise, Indian reservations, or other land  
22 held by the United States in trust for one or more  
23 Indian tribes; or

1           (5) any State or local government authority to  
2           bring enforcement actions against persons located in  
3           Indian country.

4           (b) COORDINATION OF LAW ENFORCEMENT.—Noth-  
5           ing in this Act or the amendments made by this Act (other  
6           than the amendments relating to section 6103 of the In-  
7           ternal Revenue Code of 1986) shall be construed to inhibit  
8           or otherwise affect any coordinated law enforcement effort  
9           by 1 or more States or other jurisdictions, including In-  
10          dian tribes, through interstate compact or otherwise,  
11          that—

12           (1) provides for the administration of tobacco  
13           product laws or laws pertaining to interstate sales or  
14           other sales of tobacco products or processed tobacco;

15           (2) provides for the seizure of tobacco products,  
16           processed tobacco, or other property related to a vio-  
17           lation of such laws; or

18           (3) establishes cooperative programs for the ad-  
19           ministration of such laws.

20          (c) TREATMENT OF STATE AND LOCAL GOVERN-  
21          MENTS.—Nothing in this Act or the amendments made  
22          by this Act shall be construed to authorize, deputize, or  
23          commission States or local governments as instrumental-  
24          ities of the United States.

1 (d) ENFORCEMENT WITHIN INDIAN COUNTRY.—  
2 Nothing in this Act or the amendments made by this Act  
3 shall prohibit, limit, or restrict enforcement by the Attor-  
4 ney General of the United States of this Act or an amend-  
5 ment made by this Act within Indian country.

6 (e) AMBIGUITY.—Any ambiguity between the lan-  
7 guage of this section or its application and any other pro-  
8 vision of this Act shall be resolved in favor of this section.

9 (f) DEFINITIONS.—In this section—

10 (1) the term “Indian country” has the meaning  
11 given that term in section 1151 of title 18, United  
12 States Code;

13 (2) the term “tribal enterprise” means any  
14 business enterprise, regardless of whether incor-  
15 porated or unincorporated under Federal or tribal  
16 law, of an Indian tribe or group of Indian tribes;

17 (3) the term “Indian reservation” has the  
18 meaning given that term in section 168(j)(6) of the  
19 Internal Revenue Code of 1986;

20 (4) the term “Indian tribe” has the meaning  
21 given that term in section 4(e) of the Indian Self-  
22 Determination and Education Assistance Act (25  
23 U.S.C. 450b(e)); and

24 (5) the terms “tobacco products” and “proc-  
25 essed tobacco” have the meanings given such terms

1 by section 5702 of the Internal Revenue Code of  
2 1986.

○