HOUSE BILL 1095

State of Washington 64th Legislature 2015 Regular Session

By Representative Morris

Prefiled 01/09/15.

AN ACT Relating to promoting thermal energy efficiency; amending RCW 39.35.010, 39.35.020, 39.35.040, 19.280.030, 19.280.060, and 80.04.550; reenacting and amending RCW 39.35.030 and 19.280.020; adding new sections to chapter 19.280 RCW; adding a new section to chapter 80.28 RCW; adding new sections to chapter 70.94 RCW; and creating a new section.

7 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

Sec. 1. The legislature finds that it is in the 8 NEW SECTION. public interest to encourage and foster the development of a thermal 9 10 standard and to encourage combined heat and power (cogeneration) 11 systems throughout the state. Combined heat and power systems can help the state achieve energy independence and comply with new 12 federal electric energy emission efficiency standards by generating 13 14 both electric power and useful thermal energy from a single fuel source, thereby increasing energy efficiency and decreasing grid-15 16 based emissions. It is the intent of the legislature to promote the 17 deployment of combined heat and power by requiring consideration of 18 combined heat and power systems in the construction of new critical 19 governmental facilities, incorporating reports on combined heat and 20 power facilities in integrated resource plans, and streamlining the 21 process by which combined heat and power facilities obtain permits.

1 **Sec. 2.** RCW 39.35.010 and 2001 c 214 s 15 are each amended to 2 read as follows:

3 The legislature hereby finds:

4 (1) That major publicly owned or leased facilities have a 5 significant impact on our state's consumption of energy;

6 (2) That energy conservation practices including energy 7 management systems, combined heat and power systems, and renewable 8 energy systems adopted for the design, construction, and utilization 9 of such facilities will have a beneficial effect on our overall 10 supply of energy;

11 (3) That the beneficial effect of the electric output from 12 combined heat and power systems includes both energy and capacity 13 value;

14 <u>(4)</u> That the cost of the energy consumed by such facilities over 15 the life of the facilities shall be considered in addition to the 16 initial cost of constructing such facilities;

17 (((4))) (5) That the cost of energy is significant and major 18 facility designs shall be based on the total life-cycle cost, 19 including the initial construction cost, and the cost, over the 20 economic life of a major facility, of the energy consumed, and of the 21 operation and maintenance of a major facility as they affect energy 22 consumption; and

(((5))) (6) That the use of energy systems in these facilities which utilize <u>combined heat and power or</u> renewable resources such as solar energy, wood or wood waste, or other nonconventional fuels, and which incorporate energy management systems, shall be considered in the design of all publicly owned or leased facilities.

28 **Sec. 3.** RCW 39.35.020 and 1982 c 159 s 2 are each amended to 29 read as follows:

30 The legislature declares that it is the public policy of this state to ((insure)) ensure that energy conservation practices and 31 renewable energy systems are employed in the design of major publicly 32 owned or leased facilities and that the use of at least one renewable 33 energy or combined heat and power system is considered. To this end 34 35 the legislature authorizes and directs that public agencies analyze 36 the cost of energy consumption of each major facility and each critical governmental facility to be planned and constructed or 37 38 renovated after September 8, 1975.

1 Sec. 4. RCW 39.35.030 and 2011 1st sp.s. c 43 s 247 are each 2 reenacted and amended to read as follows:

For the purposes of this chapter the following words and phrases shall have the following meanings unless the context clearly requires otherwise:

6 (1) (("Cogeneration")) "Combined heat and power" means the 7 sequential generation of ((two or more forms of energy from a common fuel or energy source. Where these forms are electricity and thermal 8 energy, then the operating and efficiency standards established by 18 9 C.F.R. Sec. 292.205 and the definitions established by 18 C.F.R. 10 292.202 (c) through (m) as of July 28, 1991, shall apply)) 11 electricity and useful thermal energy from a common fuel source 12 where, under normal operating conditions, the facility has a useful 13 thermal energy output of no less than thirty-three percent of the 14 total energy output. 15

16 (2) <u>"Critical governmental facility" means a building owned by</u> 17 <u>the state or a political subdivision of the state that is expected</u> 18 to:

19 (a) Be continuously occupied;

20 <u>(b) Maintain operations for at least six thousand hours each</u> 21 <u>year;</u>

22 (c) Have a peak electricity demand exceeding five hundred 23 kilowatts; and

24 <u>(d) Serve a critical public health or public safety function</u> 25 <u>during a natural disaster or other emergency situation that may</u>

- 26 result in a widespread power outage, including a:
- 27 <u>(i) Command and control center;</u>
- 28 <u>(ii)</u> Shelter;
- 29 <u>(iii) Prison or jail;</u>
- 30 <u>(iv) Police or fire station;</u>
- 31 <u>(v) Communications or data center;</u>
- 32 <u>(vi) Water or wastewater treatment facility;</u>
- 33 <u>(vii) Hazardous waste storage facility;</u>
- 34 <u>(viii) Biological research facility;</u>
- 35 <u>(ix) Hospital; or</u>
- 36 (x) Food preparation or food storage facility.

37 <u>(3)</u> "Department" means the state department of enterprise 38 services.

39 (((3))) <u>(4)</u> "Design standards" means the heating, air-40 conditioning, ventilating, and renewable resource systems identified, analyzed, and recommended by the department as providing an efficient
 energy system or systems based on the economic life of the selected
 buildings.

4 (((4))) <u>(5)</u> "Economic life" means the projected or anticipated 5 useful life of a major facility as expressed by a term of years.

6 ((((5))) <u>(6)</u> "Energy management system" means a program, energy 7 efficiency equipment, technology, device, or other measure including, limited to, a management, educational, or promotional 8 but not program, smart appliance, meter reading system that provides energy 9 information capability, computer software or hardware, communications 10 11 equipment or hardware, thermostat or other control equipment, 12 together with related administrative or operational programs, that allows identification and management of opportunities for improvement 13 14 in the efficiency of energy use, including but not limited to a measure that allows: 15

(a) Energy consumers to obtain information about their energyusage and the cost of energy in connection with their usage;

18 (b) Interactive communication between energy consumers and their 19 energy suppliers;

20 (c) Energy consumers to respond to energy price signals and to 21 manage their purchase and use of energy; or

(d) For other kinds of dynamic, demand-side energy management.

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23 (((6))) <u>(7)</u> "Energy systems" means all utilities, including, but 24 not limited to, heating, air-conditioning, ventilating, lighting, and 25 the supplying of domestic hot water.

26 (((7))) (8) "Energy-consumption analysis" means the evaluation of 27 all energy systems and components by demand and type of energy including the internal energy load imposed on a major facility or a 28 29 critical governmental facility by its occupants, equipment, and components, and the external energy load imposed on a major facility 30 31 or a critical governmental facility by the climatic conditions of its 32 location. An energy-consumption analysis of the operation of energy systems of a major facility or a critical governmental facility shall 33 include, but not be limited to, the following elements: 34

35 (a) The comparison of three or more system alternatives, at least 36 one of which shall include renewable energy systems, and one of which 37 shall comply at a minimum with the sustainable design guidelines of 38 the United States green building council leadership in energy and 39 environmental design silver standard or similar design standard as 40 may be adopted by rule by the department; (b) The simulation of each system over the entire range of
 operation of such facility for a year's operating period; ((and))

3 (c) The evaluation of the energy consumption of component 4 equipment in each system considering the operation of such components 5 at other than full or rated outputs<u>;</u>

6 <u>(d) The identification and analysis of critical loads for each</u> 7 <u>energy system; and</u>

8 <u>(e) A combined heat and power system feasibility assessment,</u> 9 <u>including but not limited to an evaluation of whether equipping the</u> 10 <u>facility with a combined heat and power system would result in</u> 11 <u>expected energy savings in excess of the expected costs of</u> 12 <u>purchasing, operating, and maintaining the system over a fifteen-year</u> 13 <u>period.</u>

14 The energy-consumption analysis shall be prepared by a 15 professional engineer or licensed architect who may use computers or 16 such other methods as are capable of producing predictable results.

17 (((+8))) (9) "Initial cost" means the moneys required for the 18 capital construction or renovation of a major facility.

19 (((9))) (10) "Life-cycle cost" means the initial cost and cost of operation of a major facility or a critical governmental facility 20 21 over its economic life. This shall be calculated as the initial cost plus the operation, maintenance, and energy costs over its economic 22 life, reflecting anticipated increases in these costs discounted to 23 present value at the current rate for borrowing public funds, as 24 25 determined by the office of financial management. The energy cost projections used shall be those provided by the department. The 26 department shall update these projections at least every two years. 27

28 (((10))) <u>(11)</u> "Life-cycle cost analysis" includes, but is not 29 limited to, the following elements:

30 (a) The coordination and positioning of a major facility <u>or a</u>
 31 <u>critical governmental facility</u> on its physical site;

32 (b) The amount and type of fenestration employed in a major 33 facility <u>or a critical governmental facility</u>;

34 (c) The amount of insulation incorporated into the design of a 35 major facility <u>or a critical governmental facility;</u>

36 (d) The variable occupancy and operating conditions of a major 37 facility <u>or a critical governmental facility</u>; and

38 (e) An energy-consumption analysis of a major facility <u>or a</u> 39 <u>critical governmental facility</u>.

1 (((11))) (12) "Major facility" means any publicly owned or leased 2 building having twenty-five thousand square feet or more of usable 3 floor space.

4 (((12))) (13) "Public agency" means every state office, officer,
5 board, commission, committee, bureau, department, and all political
6 subdivisions of the state.

7 (((13))) (14) "Renewable energy systems" means methods of 8 facility design and construction and types of equipment for the 9 utilization of renewable energy sources including, but not limited 10 to, hydroelectric power, active or passive solar space heating or 11 cooling, domestic solar water heating, windmills, waste heat, biomass 12 and/or refuse-derived fuels, photovoltaic devices, and geothermal 13 energy.

14 (((14))) (15) "Renovation" means additions, alterations, or 15 repairs within any twelve-month period which exceed fifty percent of 16 the value of a major facility or a critical governmental facility and 17 which will affect any energy system.

18 (((15))) (16) "Selected buildings" means educational, office, 19 residential care, and correctional facilities that are designed to 20 comply with the design standards analyzed and recommended by the 21 department.

22 **Sec. 5.** RCW 39.35.040 and 1994 c 242 s 2 are each amended to 23 read as follows:

24 Whenever a public agency determines that any major facility or a 25 critical governmental facility is to be constructed or renovated, such agency shall cause to be included in the design phase of such 26 27 construction or renovation a provision that requires a life-cycle cost analysis conforming with the guidelines developed in RCW 28 39.35.050 to be prepared for such facility. Such analysis shall be 29 30 by the agency prior to the commencement of actual approved 31 construction or renovation. A public agency may accept the facility design if the agency is satisfied that the life-cycle cost analysis 32 provides for an efficient energy system or systems based on the 33 economic life of the ((major)) facility. 34

Nothing in this section prohibits the construction or renovation of major facilities ((which)) or critical governmental facilities that utilize renewable energy or combined heat and power systems.

<u>NEW SECTION.</u> Sec. 6. A new section is added to chapter 19.280
 RCW to read as follows:

3 (1) The legislature finds that combined heat and power systems 4 provide both energy and capacity resources. Failure to value the 5 electric output of combined heat and power systems as both an energy 6 and a capacity resource results in a failure to account for the total 7 benefits of that output in its posted price.

8 (2) Electric utilities with over twenty-five thousand customers 9 in the state of Washington must value combined heat and power as 10 having both energy and capacity value by December 31, 2016, for the 11 purposes of setting the value of power under the federal public 12 utility regulatory policies act, establishing rates for power 13 purchase agreements, and integrated resource planning.

14 <u>NEW SECTION.</u> Sec. 7. A new section is added to chapter 19.280 15 RCW to read as follows:

By December 31, 2016, electric utilities with over twenty-five thousand customers in the state of Washington must offer a minimum term of fifteen years for power purchase agreements for the electric output of combined heat and power systems, unless a lesser number of years is mutually agreed to by both parties. Power purchase agreements for the electric output of combined heat and power systems must reflect both the energy and capacity value of that output.

23 Sec. 8. RCW 19.280.020 and 2013 c 149 s 2 are each reenacted and 24 amended to read as follows:

The definitions in this section apply throughout this chapter unless the context clearly requires otherwise.

27 (1) "Commission" means the utilities and transportation 28 commission.

(2) "Conservation and efficiency resources" means any reduction
 in electric power consumption that results from increases in the
 efficiency of energy use, production, transmission, or distribution.

32 (3) "Consumer-owned utility" includes a municipal electric 33 utility formed under Title 35 RCW, a public utility district formed 34 under Title 54 RCW, an irrigation district formed under chapter 87.03 35 RCW, a cooperative formed under chapter 23.86 RCW, a mutual 36 corporation or association formed under chapter 24.06 RCW, a port 37 district formed under Title 53 RCW, or a water-sewer district formed under Title 57 RCW, that is engaged in the business of distributing
 electricity to one or more retail electric customers in the state.

(4) "Department" means the department of commerce.

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4 (5) "Electric utility" means a consumer-owned or investor-owned 5 utility.

6 (6) "Full requirements customer" means an electric utility that 7 relies on the Bonneville power administration for all power needed to 8 supply its total load requirement other than that served by 9 nondispatchable generating resources totaling no more than six 10 megawatts or renewable resources.

11 (7) "Governing body" means the elected board of directors, city 12 council, commissioners, or board of any consumer-owned utility.

13 (8) (("High efficiency cogeneration")) "Combined heat and power" 14 means the sequential production of electricity and useful thermal 15 energy from a common fuel source((τ)) where, under normal operating 16 conditions, the facility has a useful thermal energy output of no 17 less than thirty-three percent of the total energy output.

(9) "Integrated resource plan" means an analysis describing the mix of generating resources, conservation, methods, technologies, and resources to integrate renewable resources and, where applicable, address overgeneration events, and efficiency resources that will meet current and projected needs at the lowest reasonable cost to the utility and its ratepayers and that complies with the requirements specified in RCW 19.280.030(1).

(10) "Investor-owned utility" means a corporation owned by investors that meets the definition in RCW 80.04.010 and is engaged in distributing electricity to more than one retail electric customer in the state.

29 (11) "Lowest reasonable cost" means the lowest cost mix of generating resources and conservation and efficiency resources 30 31 determined through a detailed and consistent analysis of a wide range of commercially available resources. At a minimum, this analysis must 32 consider resource cost, market-volatility risks, demand-side resource 33 uncertainties, resource dispatchability, resource effect on system 34 operation, the risks imposed on the utility and its ratepayers, 35 36 public policies regarding resource preference adopted by Washington state or the federal government, and the cost of risks associated 37 with environmental effects including emissions of carbon dioxide. 38

39 (12) "Overgeneration event" means an event within an operating 40 period of a balancing authority when the electricity supply,

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including generation from intermittent renewable resources, exceeds
 the demand for electricity for that utility's energy delivery
 obligations and when there is a negatively priced regional market.

4 (13) "Plan" means either an "integrated resource plan" or a 5 "resource plan."

6 (14)"Renewable resources" means electricity generation 7 facilities fueled by: (a) Water; (b) wind; (c) solar energy; (d) geothermal energy; (e) landfill gas; (f) biomass energy utilizing 8 animal waste, solid organic fuels from wood, forest, or field 9 residues or dedicated energy crops that do not include wood pieces 10 11 that have been treated with chemical preservatives such as creosote, 12 pentachlorophenol, or copper-chrome-arsenic; (g) by-products of pulping or wood manufacturing processes, including but not limited to 13 14 bark, wood chips, sawdust, and lignin in spent pulping liquors; (h) ocean thermal, wave, or tidal power; or (i) gas from sewage treatment 15 16 facilities.

17 (15) "Resource plan" means an assessment that estimates 18 electricity loads and resources over a defined period of time and 19 complies with the requirements in RCW 19.280.030(2).

20 **Sec. 9.** RCW 19.280.030 and 2013 c 149 s 3 are each amended to 21 read as follows:

Each electric utility must develop a plan consistent with this section.

24 (1) Utilities with more than twenty-five thousand customers that 25 are not full requirements customers shall develop or update an integrated resource plan by September 1, 2008. At a minimum, progress 26 27 reports reflecting changing conditions and the progress of the integrated resource plan must be produced every two years thereafter. 28 An updated integrated resource plan must be developed at least every 29 30 four years subsequent to the 2008 integrated resource plan. The 31 integrated resource plan, at a minimum, must include:

(a) A range of forecasts, for at least the next ten years or
 longer, of projected customer demand which takes into account
 econometric data and customer usage;

35 (b) An assessment of commercially available conservation and 36 efficiency resources. Such assessment may include, as appropriate, 37 ((high efficiency cogeneration)) opportunities for development of 38 combined heat and power as an energy and capacity resource, demand 39 response and load management programs, and currently employed and new

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1 policies and programs needed to obtain the conservation and 2 efficiency resources;

3 (c) An assessment of existing and potential combined heat and 4 power facilities within its service area, including the number of 5 customers served by the thermal output of each individual facility;

6 <u>(d)</u> An assessment of commercially available, utility scale 7 renewable and nonrenewable generating technologies including a 8 comparison of the benefits and risks of purchasing power or building 9 new resources;

10 (((d))) <u>(e)</u> A comparative evaluation of renewable and 11 nonrenewable generating resources, including transmission and 12 distribution delivery costs, and conservation and efficiency 13 resources using "lowest reasonable cost" as a criterion;

14 (((e))) <u>(f)</u> An assessment of methods, commercially available 15 technologies, or facilities for integrating renewable resources, and 16 addressing overgeneration events, if applicable to the utility's 17 resource portfolio;

18 (((f))) (g) The integration of the demand forecasts and resource 19 evaluations into a long-range assessment describing the mix of supply 20 side generating resources and conservation and efficiency resources 21 that will meet current and projected needs, including mitigating 22 overgeneration events, at the lowest reasonable cost and risk to the 23 utility and its ratepayers; and

24 (((g))) <u>(h)</u> A short-term plan identifying the specific actions to 25 be taken by the utility consistent with the long-range integrated 26 resource plan.

(2) All other utilities may elect to develop a full integrated
resource plan as set forth in subsection (1) of this section or, at a
minimum, shall develop a resource plan that:

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(a) Estimates loads for the next five and ten years;

31 (b) Enumerates the resources that will be maintained and/or 32 acquired to serve those loads; and

33 (c) Explains why the resources in (b) of this subsection were 34 chosen and, if the resources chosen are not: (i) Renewable resources; 35 (ii) methods, commercially available technologies, or facilities for 36 integrating renewable resources, including addressing any 37 overgeneration event; or (iii) conservation and efficiency resources, 38 why such a decision was made. (3) An electric utility that is required to develop a resource
 plan under this section must complete its initial plan by September
 1, 2008.

4 (4) Resource plans developed under this section must be updated 5 on a regular basis, at a minimum on intervals of two years.

6 (5) Plans shall not be a basis to bring legal action against 7 electric utilities.

8 (6) Each electric utility shall publish its final plan either as 9 part of an annual report or as a separate document available to the 10 public. The report may be in an electronic form.

11 **Sec. 10.** RCW 19.280.060 and 2013 c 149 s 4 are each amended to 12 read as follows:

13 The department shall review the plans of consumer-owned utilities and investor-owned utilities, and data available from other state, 14 regional, and national sources, and prepare an electronic report to 15 16 legislature aggregating the data and assessing the overall the 17 adequacy of Washington's electricity supply. The report shall include a statewide summary of utility load forecasts, load/resource balance, 18 19 and utility plans for the development of thermal generation, 20 renewable resources, conservation and efficiency resources, and an examination of assessment methods used by utilities to address 21 overgeneration events. The commission shall provide the department 22 23 with data summarizing the plans of investor-owned utilities for use 24 in the department's statewide summary. The department shall submit 25 reports of existing and potential combined heat and power facilities as reported by utilities under RCW 19.280.030(1)(c) to the Washington 26 27 State University extension energy program for analysis. The department may submit its report within the biennial report required 28 under RCW 43.21F.045. 29

30 <u>NEW SECTION.</u> Sec. 11. A new section is added to chapter 19.280 31 RCW to read as follows:

The Washington State University extension energy program shall electronically submit an annual report to the appropriate legislative committees on the planned and completed combined heat and power facilities in the state, including but not limited to the following information: Number, size, and customer base of combined heat and power installations in the state; projects that have been publicly considered but have not been developed; and recommendations to
 further attain the goal of improving thermal energy efficiency.

3 Sec. 12. RCW 80.04.550 and 1996 c 33 s 2 are each amended to 4 read as follows:

5 (1) Nothing in this title shall authorize the commission to make or enforce any order affecting rates, tolls, rentals, contracts or б charges for service rendered, or the adequacy or sufficiency of the 7 facilities, equipment, instrumentalities, or buildings, or the 8 reasonableness of rules or regulations made, furnished, used, 9 supplied, or in force affecting any ((district)) thermal energy 10 system owned and operated by any thermal energy company or by a 11 combined heat and power facility engaged in thermal energy services. 12

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(2) For the purposes of this section:

(a) "Thermal energy company" means any private person, company,
association, partnership, joint venture, or corporation engaged in or
proposing to engage in developing, producing, transmitting,
distributing, delivering, furnishing, or selling to or for the public
thermal energy services for any beneficial use other than electricity
generation;

20 (b) "((District)) Thermal energy system" means any system that 21 provides thermal energy for space heating, space cooling, or process 22 uses from a central plant <u>or combined heat and power facility</u>, and 23 that distributes the thermal energy to two or more buildings through 24 a network of pipes;

(c) "Thermal energy" means heat or cold in the form of steam, heated or chilled water, or any other heated or chilled fluid or gaseous medium; and

(d) "Thermal energy services" means the provision of thermal energy from a ((district)) thermal energy system and includes such ancillary services as energy audits, metering, billing, maintenance, and repairs related to thermal energy.

32 <u>NEW SECTION.</u> Sec. 13. A new section is added to chapter 80.28 33 RCW to read as follows:

(1) As used in this section, "emission" means any anthropogenic
 gas, such as carbon dioxide, methane, nitrous oxide,
 hydrofluorocarbons, perfluorocarbons, and sulfur hexafluoride.

37 (2) The commission shall establish a voluntary emission reduction38 program for the purpose of encouraging natural gas companies to

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1 invest in projects that reduce emissions, improve thermal energy 2 efficiency, and provide benefits to customers of natural gas 3 companies.

4 (3) As part of the emission reduction program, the commission
5 shall establish eligibility criteria for projects to receive a cost
6 recovery mechanism under subsection (8) of this section. The
7 eligibility criteria must include the following requirements:

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(a) That the project:

9 (i) Involves the provision of natural gas by a natural gas 10 company;

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(ii) Directly or indirectly reduces emissions;

12 (iii) Benefits customers of the public utility as identified by 13 the commission by rule or order; and

14 (iv) Contains energy efficiency improvements;

(b) That the natural gas company, without the emission reduction program, would not invest in the project in the ordinary course of business;

(c) That the natural gas company, prior to filing an application under subsection (4) of this section, involves stakeholders as required by the commission by rule or order; and

(d) That the rate impact of the aggregate of all projects undertaken by a natural gas company under this section not exceed an amount established by the commission by rule or order.

(4) For each project that a natural gas company proposes under
 this section, the natural gas company must file with the commission
 an application that includes:

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(a) A description of the project;

(b) The projected amount of capital and operating costs necessaryto complete and operate the project;

30 (c) The projected amount of reduced emissions created by the 31 project;

32 (d) The projected date on which the project will become 33 operational;

34 (e) A requested mechanism, as described in subsection (8) of this
 35 section, for recovery of costs incurred and investments made;

36 (f) An explanation of why the natural gas company, without the 37 emission reduction program, would not invest in the project in the 38 ordinary course of business;

39 (g) Proof of stakeholder involvement;

40 (h) The projected rate impact of the project;

1 (i) The projected aggregate rate impact of all projects proposed 2 by the natural gas company under this section and approved by the 3 commission for the natural gas company under this section;

4 (j) An explanation of how the natural gas company will provide
5 the commission with progress updates during the life of the project,
6 including updates on costs and reduced emissions associated with the
7 project; and

8 (k) Any other information required by the commission by rule or9 order.

10 (5)(a) The commission shall establish a two-tiered process for 11 submitting a project proposal under the emission reduction program. 12 For the purpose of establishing the tiers, the commission shall:

(i) Establish a threshold for overall project cost; and

14 (ii) Establish a threshold for overall project cost per metric15 ton of reduced emissions.

(b) If the proposed project meets both the thresholds described in (a) of this subsection, the project is a tier one project subject to the requirements of subsection (6) of this section. If a proposed project does not meet the thresholds described in (a) of this subsection, the project is a tier two project subject to the requirements of subsection (7) of this section.

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(6) For tier one projects, the commission shall:

(a) Provide interested parties with an opportunity to submitwritten comment in response to the proposed project;

(b) Hold a public hearing to address all the submitted writtencomments; and

(c) Issue a final order regarding a cost recovery mechanism for the proposed project within ninety days of receiving the application for the project.

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(7) For tier two projects, the commission shall:

31 (a) By rule or order, provide interested parties with an 32 opportunity to submit testimony in response to the proposed project 33 and be heard; and

34 (b) Issue a final order regarding a cost recovery mechanism for 35 the proposed project within one hundred eighty days of receiving the 36 application for the project.

37 (8) If a final order issued under subsection (6)(c) or (7)(b) of 38 this section authorizes cost recovery mechanism for a project, the 39 order must specify:

1 (a) The type of ratepayer from whom the natural gas company that submitted the project proposal may recover costs 2 incurred and investments made. A natural gas company may recover costs incurred 3 and investments made from a type of ratepayer under this subsection 4 (8)(a) only if the commission makes a finding that the type of 5 6 ratepayer receives a benefit from the project. If the commission makes a finding that more than one type of ratepayer receives a 7 benefit from the project, the commission shall allow recovery from 8 each type of ratepayer in an amount that is proportionate to the 9 proportion of the benefit received, as determined by the commission, 10 11 by the type of ratepayer;

12 (b) The mechanism by which the natural gas company that submitted 13 the project proposal may recover costs incurred and investments made 14 and the amount that the natural gas company may recover.

15 (9) For purposes related to the emission reduction program 16 established under this section, the commission may consider the 17 amount of reduced emissions created by a project or the avoided cost 18 value of reduced emissions created by a project.

(10) The commission shall establish a rate cap for each natural gas company for which a project is authorized under this section. The rate cap must limit the cost of all of the natural gas company's projects authorized under this section to an amount that does not exceed a percentage of the natural gas company's revenue requirements as identified by the commission by rule or order.

(11) The commission shall adopt rules to implement this sectionby December 31, 2016.

27 <u>NEW SECTION.</u> Sec. 14. A new section is added to chapter 70.94 28 RCW to read as follows:

(1) For the purposes of this section, "natural gas engine" includes a natural gas internal combustion engine, natural gas stationary internal combustion reciprocating engine, and natural gas turbine. The term does not include a natural gas engine that powers a motor vehicle.

34 (2) This section applies only to a stationary natural gas engine35 used in a combined heat and power system.

36 (3) The department shall issue a general permit or permit by rule 37 for stationary natural gas engines used in a combined heat and power 38 system that establishes emission limits for air contaminants released 39 by the engines. (4) In adopting a general permit or permit by rule under this
 section, the department may consider:

3 (a) The geographic location in which a stationary natural gas
4 engine may be used, including the proximity to an area designated as
5 a nonattainment area;

6 (b) The total annual operating hours of a stationary natural gas 7 engine;

(c) The technology used by a stationary natural gas engine;

9 (d) The types of fuel used to power a stationary natural gas 10 engine; and

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(e) Other emission control policies of the state.

12 (5) In adopting a general permit or permit by rule, the 13 department may not distinguish between the end-use functions powered 14 by a stationary natural gas engine.

15 (6) The department must provide for the emission limits for 16 stationary natural gas engines subject to this section to be measured 17 in terms of air contaminant emissions per unit of total energy 18 output. The department shall consider both the primary and secondary 19 functions when determining the engine's emissions per unit of energy 20 output.

21 <u>NEW SECTION.</u> Sec. 15. A new section is added to chapter 70.94 22 RCW to read as follows:

(1) An owner or operator of an industrial, commercial, or
 institutional boiler or process heater required to complete an energy
 assessment under 40 C.F.R. Part 63 subpart DDDDD shall:

(a) Submit the energy assessment electronically to the departmentby January 31, 2016, following completion of the assessment; and

(b) By January 1, 2020, implement thermal efficiency opportunities identified in the energy assessment with an estimated payback period of less than four years for site costs, taking into account financial incentives from utilities and other sources.

32 (2) An energy assessment submitted to the department under 33 subsection (1) of this section must include a feasibility analysis 34 for combined heat and power projects that, at minimum:

(a) Identifies a preliminary combined heat and power system size,
based on estimated loads and schedules for thermal and electrical
demand at the site;

38 (b) Calculates an estimated payback period that takes into 39 account:

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1 (i) The amount of thermal energy produced by the combined heat 2 and power system and the estimated amount of thermal energy to be 3 used on the site;

4 (ii) The offset costs of utility-purchased electricity and 5 thermal energy;

6 (iii) The amount and cost of fuel associated with running the 7 combined heat and power system;

8 (iv) The budgetary cost to install and maintain the system;

9 (v) The benefits of available grants or incentives;

10 (vi) The additional costs and benefits associated with using the 11 system to provide backup power in a utility outage;

12 (vii) The impacts of future utility rate increases or decreases; 13 and

14 (c) Identifies factors that could prevent or hamper the 15 implementation of combined heat and power at the site, including 16 existing corporate power purchase agreements.

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