## SENATE BILL 5057

State of Washington64th Legislature2015 Regular SessionBy Senator EricksenPrefiled 01/08/15.

AN ACT Relating to the safe transport of hazardous materials; amending RCW 82.23B.010, 82.23B.020, 82.23B.030, 82.23B.040, 88.40.011, 90.56.010, 81.53.240, and 38.52.070; reenacting and amending RCW 88.46.010 and 38.52.040; adding a new section to chapter 90.56 RCW; creating new sections; and making an appropriation.

6 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

7 <u>NEW SECTION.</u> Sec. 1. A new section is added to chapter 90.56
8 RCW to read as follows:

9 (1) The department must provide to the relevant policy and fiscal 10 committees of the senate and house of representatives:

(a) A review of all state geographic response plans and any federal requirements as needed in contingency plans required under RCW 90.56.210 and 88.46.060 by December 31, 2015; and

(b) Annual updates, beginning December 31, 2016, and ending December 31, 2021, as required under RCW 43.01.036, as to the progress made in completing state and federal geographic response plans as needed in contingency plans required under RCW 90.56.060, 90.56.210, and 88.46.060.

(2) The department must contract, if practicable, with eligible
 independent third parties to ensure completion by December 1, 2017,
 of at least fifty percent of the geographic response plans as needed

in contingency plans required under RCW 90.56.210 and 88.46.060 for the state.

3 <u>NEW SECTION.</u> Sec. 2. (1) The department of ecology shall 4 provide grants to emergency responders to assist with oil spill and 5 hazardous materials response and firefighting equipment and resources 6 needed to meet the requirements of this act.

7 (2) For the purposes of determining grant allocations, the of ecology, in consultation with emergency first 8 department responders, oil spill response cooperatives, representatives from the 9 10 oil and rail industries, and businesses that are recipients of liquid 11 bulk crude oil shall: (a) Conduct an evaluation of oil spill and hazardous materials response and firefighting equipment and resources 12 currently available for oil spill and hazardous materials response 13 activities throughout the state; (b) review the local emergency 14 15 management coordinating efforts for oil spill and hazardous materials 16 response; (c) determine the need for additional, new, or updated equipment and resources; and (d) identify areas or regions of the 17 18 state that are in greatest need of resources and oil spill and hazardous materials response and firefighting equipment. 19

(3) The department of ecology, in consultation with emergency first responders, oil spill response cooperatives, representatives from the oil and rail industries, and businesses that are recipients of liquid bulk crude oil shall review grant applications to prioritize grant awards using the evaluation of availability of oil spill and hazardous materials response and firefighting equipment and resources as determined in subsection (2) of this section.

(a) The application review must include evaluation of equipment
 and resource requests, funding requirements, and coordination with
 existing equipment and resources in the area.

30 (b) Funding must be prioritized for applicants from areas where 31 the need for firefighting and oil spill and hazardous materials 32 response equipment is the greatest as determined in subsection (2) of 33 this section.

34 (c) Grants must be coordinated to maximize currently existing 35 equipment and resources that have been put in place by first 36 responders and industry.

37 **Sec. 3.** RCW 82.23B.010 and 1992 c 73 s 6 are each amended to 38 read as follows:

1 ((Unless the context clearly requires otherwise, the definitions 2 in this section apply throughout this chapter.)) The definitions in 3 this section apply throughout this chapter unless the context clearly 4 requires otherwise.

5 (1) "Barrel" means a unit of measurement of volume equal to 6 forty-two United States gallons of crude oil or petroleum product.

7 (2) <u>"Bulk oil terminal" means a facility of any kind, other than</u> 8 <u>a waterborne vessel, that is used for transferring crude oil from a</u> 9 <u>tank car. (3)</u> "Crude oil" means any naturally occurring liquid 10 hydrocarbons at atmospheric temperature and pressure coming from the 11 earth, including condensate and natural gasoline.

12

(((3))) (4) "Department" means the department of revenue.

13 (((4))) (5) "Marine terminal" means a facility of any kind, other 14 than a waterborne vessel, that is used for transferring crude oil or 15 petroleum products to or from a waterborne vessel or barge.

16 (((5))) (6) "Navigable waters" means those waters of the state 17 and their adjoining shorelines that are subject to the ebb and flow 18 of the tide, including the Columbia and Snake rivers.

19

(((6))) <u>(7)</u> "Person" has the meaning provided in RCW 82.04.030.

20 (((7))) (8) "Petroleum product" means any liquid hydrocarbons at 21 atmospheric temperature and pressure that are the product of the 22 fractionation, distillation, or other refining or processing of crude 23 oil, and that are used as, useable as, or may be refined as a fuel or 24 fuel blendstock, including but not limited to, gasoline, diesel fuel, 25 aviation fuel, bunker fuel, and fuels containing a blend of alcohol 26 and petroleum.

(((+8))) (9) "Tank car" means a rail car, the body of which consists of a tank for transporting liquids. (10) "Taxpayer" means the person owning crude oil or petroleum products immediately after receipt of the same into the storage tanks of a marine or bulk oil terminal in this state ((from a waterborne vessel or barge)) and who is liable for the taxes imposed by this chapter.

33 (((9))) (11) "Waterborne vessel or barge" means any ship, barge, 34 or other watercraft capable of travelling on the navigable waters of 35 this state and capable of transporting any crude oil or petroleum 36 product in quantities of ten thousand gallons or more for purposes 37 other than providing fuel for its motor or engine.

38 **Sec. 4.** RCW 82.23B.020 and 2006 c 256 s 2 are each amended to 39 read as follows:

1 (1) An oil spill response tax is imposed on the privilege of receiving: (a) Crude oil or petroleum products at a marine terminal 2 3 within this state from a waterborne vessel or barge operating on the navigable waters of this state; and (b) crude oil at a bulk oil 4 terminal within this state from a tank car. The tax imposed in this 5 6 section is levied upon the owner of the crude oil or petroleum products immediately after receipt of the same into the storage tanks 7 of a marine or bulk oil terminal from a tank car or waterborne vessel 8 or barge at the rate of one cent per barrel of crude oil or petroleum 9 product received. 10

(2) In addition to the tax imposed in subsection (1) of this 11 12 section, an oil spill administration tax is imposed on the privilege of receiving: (a) Crude oil or petroleum products at a marine 13 terminal within this state from a waterborne vessel 14 or barge operating on the navigable waters of this state; and (b) crude oil at 15 a bulk oil terminal within this state from a tank car. The tax 16 17 imposed in this section is levied upon the owner of the crude oil or 18 petroleum products immediately after receipt of the same into the 19 storage tanks of a marine or bulk oil terminal from a tank car or waterborne vessel or barge at the rate of four cents per barrel of 20 21 crude oil or petroleum product.

(3) The taxes imposed by this chapter ((shall)) must be collected 22 by the marine or bulk oil terminal operator from the taxpayer. If any 23 person charged with collecting the taxes fails to bill the taxpayer 24 25 for the taxes, or in the alternative has not notified the taxpayer in 26 writing of the ((imposition of the)) taxes imposed, or having collected the taxes, fails to pay them to the department in the 27 28 manner prescribed by this chapter, whether such failure is the result 29 of the person's own acts or the result of acts or conditions beyond the person's control, he or she ((shall)), nevertheless, ((be)) is 30 31 personally liable to the state for the amount of the taxes. Payment 32 of the taxes by the owner to a marine or bulk oil terminal operator ((shall)) must relieve the owner from further liability for the 33 34 taxes.

(4) Taxes collected under this chapter ((shall)) <u>must</u> be held in trust until paid to the department. Any person collecting the taxes who appropriates or converts the taxes collected ((shall be)) <u>is</u> guilty of a gross misdemeanor if the money required to be collected is not available for payment on the date payment is due. The taxes required by this chapter to be collected ((shall)) <u>must</u> be stated 1 separately from other charges made by the marine <u>or bulk oil</u> terminal 2 operator in any invoice or other statement of account provided to the 3 taxpayer.

4 (5) If a taxpayer fails to pay the taxes imposed by this chapter 5 to the person charged with collection of the taxes and the person 6 charged with collection fails to pay the taxes to the department, the 7 department may, in its discretion, proceed directly against the 8 taxpayer for collection of the taxes.

9 (6) The taxes ((shall be)) are due from the marine or bulk oil 10 terminal operator, along with reports and returns on forms prescribed 11 by the department, within twenty-five days after the end of the month 12 in which the taxable activity occurs.

(7) The amount of taxes, until paid by the taxpayer to the marine 13 14 or bulk oil terminal operator or to the department, ((shall)) constitute a debt from the taxpayer to the marine or bulk oil 15 16 terminal operator. Any person required to collect the taxes under 17 this chapter who, with intent to violate the provisions of this chapter, fails or refuses to do so as required and any taxpayer who 18 refuses to pay any taxes due under this chapter((, shall be)) is 19 guilty of a misdemeanor as provided in chapter 9A.20 RCW. 20

21 (8) Upon prior approval of the department, the taxpayer may pay the taxes imposed by this chapter directly to the department. The 22 department ((shall)) must give its approval for direct payment under 23 this section whenever it appears, in the department's judgment, that 24 25 direct payment will enhance the administration of the taxes imposed 26 under this chapter. The department ((shall)) must provide by rule for the issuance of a direct payment certificate to any taxpayer 27 qualifying for direct payment of the taxes. Good faith acceptance of 28 29 a direct payment certificate by a terminal operator ((shall)) must relieve the marine or bulk oil terminal operator from any liability 30 31 for the collection or payment of the taxes imposed under this 32 chapter.

(9) All receipts from the tax imposed in subsection (1) of this
section ((shall)) <u>must</u> be deposited into the state oil spill response
account. All receipts from the tax imposed in subsection (2) of this
section shall be deposited into the oil spill prevention account.

37 (10) Within forty-five days after the end of each calendar 38 quarter, the office of financial management ((shall)) <u>must</u> determine 39 the balance of the oil spill response account as of the last day of 40 that calendar quarter. Balance determinations by the office of

financial management under this section are final and ((shall)) may not be used to challenge the validity of any tax imposed under this chapter. The office of financial management ((shall)) must promptly notify the departments of revenue and ecology of the account balance once a determination is made. For each subsequent calendar quarter, the tax imposed by subsection (1) of this section shall be imposed during the entire calendar quarter unless:

8 (a) Tax was imposed under subsection (1) of this section during 9 the immediately preceding calendar quarter, and the most recent 10 quarterly balance is more than nine million dollars; or

(b) Tax was not imposed under subsection (1) of this section during the immediately preceding calendar quarter, and the most recent quarterly balance is more than eight million dollars.

14 Sec. 5. RCW 82.23B.030 and 1992 c 73 s 9 are each amended to 15 read as follows:

16 The taxes imposed under this chapter ((shall)) only apply to the 17 first receipt of crude oil or petroleum products at a marine or bulk 18 <u>oil</u> terminal in this state and not to the later transporting and 19 subsequent receipt of the same oil or petroleum product, whether in 20 the form originally received at a marine <u>or bulk oil</u> terminal in this 21 state or after refining or other processing.

22 Sec. 6. RCW 82.23B.040 and 1992 c 73 s 10 are each amended to 23 read as follows:

Credit ((shall)) <u>must</u> be allowed against the taxes imposed under this chapter for any crude oil or petroleum products received at a marine <u>or bulk oil</u> terminal and subsequently exported from or sold for export from the state.

28 NEW SECTION. **Sec.** 7. The department of ecology and the utilities and transportation commission shall 29 jointly hold a symposium on oil spill prevention and response activities for 30 international transport of liquid bulk crude oil. The department of 31 ecology and the utilities and transportation commission must invite 32 representatives from affected tribes, local governments, the United 33 States government, Canadian provinces, Canada, and other appropriate 34 35 stakeholders. The symposium must at a minimum address:

36 (1) Cooperative prevention and emergency response activities37 between the shared international and state borders;

1 (2) Expected risks posed by transport of Canadian crude oil or 2 liquid bulk crude oil throughout the Pacific Northwest region; and

3 (3) An update of the marine transport of liquid bulk crude oil4 through the Pacific Northwest region.

5 **Sec. 8.** RCW 88.40.011 and 2007 c 347 s 4 are each amended to 6 read as follows:

7 The definitions in this section apply throughout this chapter 8 unless the context clearly requires otherwise.

9

(1) "Barge" means a vessel that is not self-propelled.

10 (2) "Cargo vessel" means a self-propelled ship in commerce, other 11 than a tank vessel, fishing vessel, or a passenger vessel, of three 12 hundred or more gross tons.

13 (3) "Bulk" means material that is stored or transported in a 14 loose, unpackaged liquid, powder, or granular form capable of being 15 conveyed by a pipe, bucket, chute, or belt system.

16 (4) "Covered vessel" means a tank vessel, cargo vessel, or 17 passenger vessel.

18 19 (5) "Department" means the department of ecology.

(6) "Director" means the director of the department of ecology.

(7)(a) "Facility" means any structure, group of structures, equipment, pipeline, or device, other than a vessel, located on or near the navigable waters of the state that transfers oil in bulk to or from any vessel with an oil carrying capacity over two hundred fifty barrels or pipeline, that is used for producing, storing, handling, transferring, processing, or transporting oil in bulk.

(b) A facility does not include any: (i) Railroad car, motor 26 27 vehicle, or other rolling stock while transporting oil over the highways or rail lines of this state; (ii) retail motor vehicle motor 28 fuel outlet; (iii) facility that is operated as part of an exempt 29 30 agricultural activity as provided in RCW 82.04.330; (iv) underground storage tank regulated by the department or a local government under 31 chapter 90.76 RCW; or (v) marine fuel outlet that does not dispense 32 more than three thousand gallons of fuel to a ship that is not a 33 34 covered vessel, in a single transaction.

35 (8) "Fishing vessel" means a self-propelled commercial vessel of 36 three hundred or more gross tons that is used for catching or 37 processing fish.

(9) "Gross tons" means tonnage as determined by the United Statescoast guard under 33 C.F.R. section 138.30.

1 (10) "Hazardous substances" means any substance listed as of 2 March 1, 2003, in Table 302.4 of 40 C.F.R. Part 302 adopted under 3 section ((<del>101(14)</del>)) <u>102(a)</u> of the federal comprehensive environmental 4 response, compensation, and liability act of 1980, as amended by P.L. 5 99-499. The following are not hazardous substances for purposes of 6 this chapter:

7

(a) Wastes listed as F001 through F028 in Table 302.4; and

8

(a) Wastes fisted as FOUL through FO26 in Table 302.4, a

(b) Wastes listed as K001 through K136 in Table 302.4.

9 (11) "Navigable waters of the state" means those waters of the 10 state, and their adjoining shorelines, that are subject to the ebb 11 and flow of the tide and/or are presently used, have been used in the 12 past, or may be susceptible for use to transport intrastate, 13 interstate, or foreign commerce.

(12) "Oil" or "oils" means oil of any kind that is liquid at 14 ((atmospheric temperature)) twenty-five degrees Celsius and one 15 16 atmosphere of pressure and any fractionation thereof, including, but 17 not limited to, crude oil, bitumen, synthetic crude oil, natural gas 18 well condensate, petroleum, gasoline, fuel oil, diesel oil, biological oils and blends, oil sludge, oil refuse, and oil mixed 19 20 with wastes other than dredged spoil. Oil does not include any substance listed as of March 1, 2003, in Table 302.4 of 40 C.F.R. 21 Part 302 adopted under section ((101(14))) 102(a) of the federal 22 comprehensive environmental response, compensation, and liability act 23 24 of 1980, as amended by P.L. 99-499.

(13) "Offshore facility" means any facility located in, on, or under any of the navigable waters of the state, but does not include a facility any part of which is located in, on, or under any land of the state, other than submerged land.

(14) "Onshore facility" means any facility any part of which is located in, on, or under any land of the state, other than submerged land, that because of its location, could reasonably be expected to cause substantial harm to the environment by discharging oil into or on the navigable waters of the state or the adjoining shorelines.

(15)(a) "Owner or operator" means (i) in the case of a vessel, any person owning, operating, or chartering by demise, the vessel; (ii) in the case of an onshore or offshore facility, any person owning or operating the facility; and (iii) in the case of an abandoned vessel or onshore or offshore facility, the person who owned or operated the vessel or facility immediately before its abandonment. 1 (b) "Operator" does not include any person who owns the land 2 underlying a facility if the person is not involved in the operations 3 of the facility.

4 (16) "Passenger vessel" means a ship of three hundred or more 5 gross tons with a fuel capacity of at least six thousand gallons 6 carrying passengers for compensation.

7 (17) "Ship" means any boat, ship, vessel, barge, or other8 floating craft of any kind.

9 (18) "Spill" means an unauthorized discharge of oil into the 10 waters of the state.

(19) "Tank vessel" means a ship that is constructed or adapted to carry, or that carries, oil in bulk as cargo or cargo residue, and that:

14 (a) Operates on the waters of the state; or

(b) Transfers oil in a port or place subject to the jurisdiction of this state.

17 (20) "Waters of the state" includes lakes, rivers, ponds, 18 streams, inland waters, underground water, salt waters, estuaries, 19 tidal flats, beaches and lands adjoining the seacoast of the state, 20 sewers, and all other surface waters and watercourses within the 21 jurisdiction of the state of Washington.

22 Sec. 9. RCW 88.46.010 and 2011 c 122 s 1 are each reenacted and 23 amended to read as follows:

The definitions in this section apply throughout this chapter unless the context clearly requires otherwise.

(1) "Best achievable protection" means the highest level of 26 27 protection that can be achieved through the use of the best achievable technology and those staffing levels, training procedures, 28 operational methods that provide the greatest degree 29 and of 30 protection achievable. The director's determination of best achievable protection shall be guided by the critical need to protect 31 the state's natural resources and waters, while considering: 32

33

(a) The additional protection provided by the measures;

34 (b) The technological achievability of the measures; and

35 (c) The cost of the measures.

36 (2)(a) "Best achievable technology" means the technology that 37 provides the greatest degree of protection taking into consideration: (i) Processes that are being developed, or could feasibly be
 developed, given overall reasonable expenditures on research and
 development; and

4

(ii) Processes that are currently in use.

5 (b) In determining what is best achievable technology, the 6 director shall consider the effectiveness, engineering feasibility, 7 and commercial availability of the technology.

8 (3) "Bulk" means material that is stored or transported in a 9 loose, unpackaged liquid, powder, or granular form capable of being 10 conveyed by a pipe, bucket, chute, or belt system.

(4) "Cargo vessel" means a self-propelled ship in commerce, other than a tank vessel or a passenger vessel, of three hundred or more gross tons, including but not limited to, commercial fish processing vessels and freighters.

15 (5) "Covered vessel" means a tank vessel, cargo vessel, or 16 passenger vessel.

17

(6) "Department" means the department of ecology.

18 (7) "Director" means the director of the department of ecology.

(8) "Discharge" means any spilling, leaking, pumping, pouring,emitting, emptying, or dumping.

(9)(a) "Facility" means any structure, group of structures, equipment, pipeline, or device, other than a vessel, located on or near the navigable waters of the state that transfers oil in bulk to or from a tank vessel or pipeline, that is used for producing, storing, handling, transferring, processing, or transporting oil in bulk.

(b) A facility does not include any: (i) Railroad car, motor 27 vehicle, or other rolling stock while transporting oil over the 28 highways or rail lines of this state; (ii) retail motor vehicle motor 29 fuel outlet; (iii) facility that is operated as part of an exempt 30 31 agricultural activity as provided in RCW 82.04.330; (iv) underground storage tank regulated by the department or a local government under 32 chapter 90.76 RCW; or (v) marine fuel outlet that does not dispense 33 more than three thousand gallons of fuel to a ship that is not a 34 covered vessel, in a single transaction. 35

(10) "Marine facility" means any facility used for tank vessel
 wharfage or anchorage, including any equipment used for the purpose
 of handling or transferring oil in bulk to or from a tank vessel.

39 (11) "Navigable waters of the state" means those waters of the 40 state, and their adjoining shorelines, that are subject to the ebb 1 and flow of the tide and/or are presently used, have been used in the 2 past, or may be susceptible for use to transport intrastate, 3 interstate, or foreign commerce.

4 (12) "Offshore facility" means any facility located in, on, or 5 under any of the navigable waters of the state, but does not include 6 a facility any part of which is located in, on, or under any land of 7 the state, other than submerged land. "Offshore facility" does not 8 include a marine facility.

(13) "Oil" or "oils" means oil of any kind that is liquid at 9 ((atmospheric temperature)) <u>twenty-five degrees</u> <u>Celsius and</u> one 10 atmosphere of pressure and any fractionation thereof, including, but 11 12 not limited to, crude oil, bitumen, synthetic crude oil, natural gas well <u>condensate</u>, petroleum, gasoline, fuel oil, diesel oil, 13 biological oils and blends, oil sludge, oil refuse, and oil mixed 14 with wastes other than dredged spoil. Oil does not include any 15 16 substance listed in Table 302.4 of 40 C.F.R. Part 302 adopted August 17 14, 1989, under section  $((\frac{101(14)}{102(a)}))$  of the federal comprehensive environmental response, compensation, and liability act 18 19 of 1980, as amended by P.L. 99-499.

(14) "Onshore facility" means any facility any part of which is located in, on, or under any land of the state, other than submerged land, that because of its location, could reasonably be expected to cause substantial harm to the environment by discharging oil into or on the navigable waters of the state or the adjoining shorelines.

(15)(a) "Owner or operator" means (i) in the case of a vessel, any person owning, operating, or chartering by demise, the vessel; (ii) in the case of an onshore or offshore facility, any person owning or operating the facility; and (iii) in the case of an abandoned vessel or onshore or offshore facility, the person who owned or operated the vessel or facility immediately before its abandonment.

32 (b) "Operator" does not include any person who owns the land 33 underlying a facility if the person is not involved in the operations 34 of the facility.

35 (16) "Passenger vessel" means a ship of three hundred or more 36 gross tons with a fuel capacity of at least six thousand gallons 37 carrying passengers for compensation.

(17) "Person" means any political subdivision, government agency,
 municipality, industry, public or private corporation, copartnership,
 association, firm, individual, or any other entity whatsoever.

(18) "Race Rocks light" means the nautical landmark located
 southwest of the city of Victoria, British Columbia.

3 (19) "Regional vessels of opportunity response group" means a 4 group of nondedicated vessels participating in a vessels of 5 opportunity response system to respond when needed and available to 6 spills in a defined geographic area.

7 (20) "Severe weather conditions" means observed nautical
8 conditions with sustained winds measured at forty knots and wave
9 heights measured between twelve and eighteen feet.

10 (21) "Ship" means any boat, ship, vessel, barge, or other 11 floating craft of any kind.

12 (22) "Spill" means an unauthorized discharge of oil into the 13 waters of the state.

14 (23) "Strait of Juan de Fuca" means waters off the northern coast 15 of the Olympic Peninsula seaward of a line drawn from New Dungeness 16 light in Clallam county to Discovery Island light on Vancouver 17 Island, British Columbia, Canada.

18 (24) "Tank vessel" means a ship that is constructed or adapted to 19 carry, or that carries, oil in bulk as cargo or cargo residue, and 20 that:

21 (a) Operates on the waters of the state; or

(b) Transfers oil in a port or place subject to the jurisdictionof this state.

(25) "Umbrella plan holder" means a nonprofit corporation
 established consistent with this chapter for the purposes of
 providing oil spill response and contingency plan coverage.

(26) "Vessel emergency" means a substantial threat of pollution originating from a covered vessel, including loss or serious degradation of propulsion, steering, means of navigation, primary electrical generating capability, and seakeeping capability.

(27) "Vessels of opportunity response system" means nondedicated boats and operators, including fishing and other vessels, that are under contract with and equipped by contingency plan holders to assist with oil spill response activities, including on-water oil recovery in the near shore environment and the placement of oil spill containment booms to protect sensitive habitats.

37 (28) "Volunteer coordination system" means an oil spill response 38 system that, before a spill occurs, prepares for the coordination of 39 volunteers to assist with appropriate oil spill response activities, 40 which may include shoreline protection and cleanup, wildlife

SB 5057

recovery, field observation, light construction, facility
 maintenance, donations management, clerical support, and other
 aspects of a spill response.

4 (29) "Waters of the state" includes lakes, rivers, ponds, 5 streams, inland waters, underground water, salt waters, estuaries, 6 tidal flats, beaches and lands adjoining the seacoast of the state, 7 sewers, and all other surface waters and watercourses within the 8 jurisdiction of the state of Washington.

9 (30) "Worst case spill" means: (a) In the case of a vessel, a 10 spill of the entire cargo and fuel of the vessel complicated by 11 adverse weather conditions; and (b) in the case of an onshore or 12 offshore facility, the largest foreseeable spill in adverse weather 13 conditions.

14 **Sec. 10.** RCW 90.56.010 and 2007 c 347 s 6 are each amended to 15 read as follows:

16 The definitions in this section apply throughout this chapter 17 unless the context clearly requires otherwise.

(1) "Best achievable protection" means the highest level of 18 protection that can be achieved through the use of the best 19 20 achievable technology and those staffing levels, training procedures, and operational methods that provide the greatest degree of 21 protection achievable. The director's determination of best 22 achievable protection shall be guided by the critical need to protect 23 24 the state's natural resources and waters, while considering (a) the 25 additional protection provided by the measures; (b) the technological 26 achievability of the measures; and (c) the cost of the measures.

27 (2) "Best achievable technology" means the technology that provides the greatest degree of protection taking into consideration 28 (a) processes that are being developed, or could feasibly be 29 30 developed, given overall reasonable expenditures on research and development, and (b) processes that are currently in use. 31 In determining what is best achievable technology, the director shall 32 consider the effectiveness, engineering feasibility, and commercial 33 34 availability of the technology.

35 (3) "Board" means the pollution control hearings board.

36 (4) "Cargo vessel" means a self-propelled ship in commerce, other 37 than a tank vessel or a passenger vessel, three hundred or more gross 38 tons, including but not limited to, commercial fish processing 39 vessels and freighters. 1 (5) "Bulk" means material that is stored or transported in a 2 loose, unpackaged liquid, powder, or granular form capable of being 3 conveyed by a pipe, bucket, chute, or belt system.

4 (6) "Committee" means the preassessment screening committee 5 established under RCW 90.48.368.

6 (7) "Covered vessel" means a tank vessel, cargo vessel, or 7 passenger vessel.

8 9 (8) "Department" means the department of ecology.

(9) "Director" means the director of the department of ecology.

10 (10) "Discharge" means any spilling, leaking, pumping, pouring, 11 emitting, emptying, or dumping.

(11)(a) "Facility" means any structure, group of structures, equipment, pipeline, or device, other than a vessel, located on or near the navigable waters of the state that transfers oil in bulk to or from a tank vessel or pipeline, that is used for producing, storing, handling, transferring, processing, or transporting oil in bulk.

(b) A facility does not include any: (i) Railroad car, motor 18 vehicle, or other rolling stock while transporting oil over the 19 highways or rail lines of this state; (ii) underground storage tank 20 21 regulated by the department or a local government under chapter 90.76 RCW; (iii) motor vehicle motor fuel outlet; (iv) facility that is 22 operated as part of an exempt agricultural activity as provided in 23 RCW 82.04.330; or (v) marine fuel outlet that does not dispense more 24 25 than three thousand gallons of fuel to a ship that is not a covered 26 vessel, in a single transaction.

(12) "Fund" means the state coastal protection fund as providedin RCW 90.48.390 and 90.48.400.

(13) "Having control over oil" shall include but not be limited to any person using, storing, or transporting oil immediately prior to entry of such oil into the waters of the state, and shall specifically include carriers and bailees of such oil.

33 (14) "Marine facility" means any facility used for tank vessel 34 wharfage or anchorage, including any equipment used for the purpose 35 of handling or transferring oil in bulk to or from a tank vessel.

36 (15) "Navigable waters of the state" means those waters of the 37 state, and their adjoining shorelines, that are subject to the ebb 38 and flow of the tide and/or are presently used, have been used in the 39 past, or may be susceptible for use to transport intrastate, 40 interstate, or foreign commerce. 1 (16) "Necessary expenses" means the expenses incurred by the 2 department and assisting state agencies for (a) investigating the 3 source of the discharge; (b) investigating the extent of the 4 environmental damage caused by the discharge; (c) conducting actions 5 necessary to clean up the discharge; (d) conducting predamage and 6 damage assessment studies; and (e) enforcing the provisions of this 7 chapter and collecting for damages caused by a discharge.

(17) "Oil" or "oils" means oil of any kind that is liquid at 8 ((atmospheric temperature)) twenty-five degrees Celsius and one 9 atmosphere of pressure and any fractionation thereof, including, but 10 not limited to, crude oil, bitumen, synthetic crude oil, natural gas 11 12 well condensate, petroleum, gasoline, fuel oil, diesel oil, biological oils and blends, oil sludge, oil refuse, and oil mixed 13 with wastes other than dredged spoil. Oil does not include any 14 substance listed in Table 302.4 of 40 C.F.R. Part 302 adopted August 15 1989, under section  $((\frac{101(14)}{102(a)}))$  <u>102(a)</u> of 16 14, the federal 17 comprehensive environmental response, compensation, and liability act 18 of 1980, as amended by P.L. 99-499.

(18) "Offshore facility" means any facility located in, on, or under any of the navigable waters of the state, but does not include a facility any part of which is located in, on, or under any land of the state, other than submerged land.

(19) "Onshore facility" means any facility any part of which is located in, on, or under any land of the state, other than submerged land, that because of its location, could reasonably be expected to cause substantial harm to the environment by discharging oil into or on the navigable waters of the state or the adjoining shorelines.

(20)(a) "Owner or operator" means (i) in the case of a vessel, any person owning, operating, or chartering by demise, the vessel; (ii) in the case of an onshore or offshore facility, any person owning or operating the facility; and (iii) in the case of an abandoned vessel or onshore or offshore facility, the person who owned or operated the vessel or facility immediately before its abandonment.

35 (b) "Operator" does not include any person who owns the land 36 underlying a facility if the person is not involved in the operations 37 of the facility.

38 (21) "Passenger vessel" means a ship of three hundred or more 39 gross tons with a fuel capacity of at least six thousand gallons 40 carrying passengers for compensation. (22) "Person" means any political subdivision, government agency,
 municipality, industry, public or private corporation, copartnership,
 association, firm, individual, or any other entity whatsoever.

4 (23) "Ship" means any boat, ship, vessel, barge, or other 5 floating craft of any kind.

6 (24) "Spill" means an unauthorized discharge of oil or hazardous7 substances into the waters of the state.

8 (25) "Tank vessel" means a ship that is constructed or adapted to 9 carry, or that carries, oil in bulk as cargo or cargo residue, and 10 that:

11 (a) Operates on the waters of the state; or

(b) Transfers oil in a port or place subject to the jurisdictionof this state.

14 (26) "Waters of the state" includes lakes, rivers, ponds,
15 streams, inland waters, underground water, salt waters, estuaries,
16 tidal flats, beaches and lands adjoining the seacoast of the state,
17 sewers, and all other surface waters and watercourses within the
18 jurisdiction of the state of Washington.

19 (27) "Worst case spill" means: (a) In the case of a vessel, a 20 spill of the entire cargo and fuel of the vessel complicated by 21 adverse weather conditions; and (b) in the case of an onshore or 22 offshore facility, the largest foreseeable spill in adverse weather 23 conditions.

24 **Sec. 11.** RCW 81.53.240 and 1984 c 7 s 375 are each amended to 25 read as follows:

26 (1) Except to the extent necessary to permit participation by 27 first-class cities in the grade crossing protective fund, when an election to participate is made as provided in RCW 81.53.261 through 28 81.53.291, or to the extent a first-class city requests to 29 30 participate in the commission's crossing safety inspection program within the city, this chapter ((81.53 RCW)) is not operative within 31 the limits of first-class cities, and does not apply to street 32 railway lines operating on or across any street, alley, or other 33 public place within the limits of any city, except that a streetcar 34 35 line outside of cities of the first class shall not cross a railroad 36 at grade without express authority from the commission. The 37 commission may not change the location of a state highway without the approval of the secretary of transportation, or the location of any 38 crossing thereon adopted or approved by the department of 39

p. 16

SB 5057

1 transportation, or grant a railroad authority to cross a state
2 highway at grade without the consent of the secretary of
3 transportation.

(2) Within thirty days of the effective date of this section, 4 first-class cities must provide to the commission a list of all 5 б existing public crossings within the limits of a first-class city, 7 including over and under-crossings, including the United States department of transportation number for the crossing. Within thirty 8 days of modifying, closing, or opening a grade crossing within the 9 10 limits of a first-class city, the city must notify the commission in writing of the action taken, identifying the crossing by the United 11 12 States department of transportation number.

13 Sec. 12. RCW 38.52.040 and 2011 1st sp.s. c 21 s 27, 2011 c 336 14 s 789, and 2011 c 79 s 9 are each reenacted and amended to read as 15 follows:

16 (1) There is hereby created the emergency management council (hereinafter called the council), to consist of not more than 17 18 seventeen members who shall be appointed by the adjutant general. The membership of the council shall include, but not be limited to, 19 20 representatives of city and county governments, sheriffs and police chiefs, the Washington state patrol, the military department, the 21 department of ecology, state and local fire chiefs, seismic safety 22 experts, state and local emergency management directors, search and 23 24 rescue volunteers, medical professions who have expertise in emergency medical care, building officials, and private industry. The 25 representatives of private industry shall include 26 persons knowledgeable in emergency and hazardous materials management. The 27 councilmembers shall elect a chair from within the 28 council membership. The members of the council shall serve without 29 30 compensation, but may be reimbursed for their travel expenses 31 incurred in the performance of their duties in accordance with RCW 43.03.050 and 43.03.060 as now existing or hereafter amended. 32

(2) The emergency management council shall advise the governor 33 and the director on all matters pertaining to state and local 34 emergency management. The council may appoint such ad hoc committees, 35 subcommittees, and working groups as are required to develop specific 36 recommendations for the 37 improvement of emergency management 38 practices, standards, policies, or procedures. The council shall 39 ensure that the governor receives an annual assessment of statewide

1 emergency preparedness including, but not limited to, specific progress on hazard mitigation and reduction efforts, implementation 2 of seismic safety improvements, reduction of flood hazards, and 3 coordination of hazardous materials planning and response activities. 4 The council or a subcommittee thereof shall periodically convene in 5 special session and serve during those sessions as the state б emergency response commission required by P.L. 99-499, the emergency 7 planning and community right-to-know act. When sitting in session as 8 the state emergency response commission, the council shall confine 9 its deliberations to those items specified in federal statutes and 10 11 state administrative rules governing the coordination of hazardous 12 materials policy. The council must require local emergency planning organizations to submit hazardous materials plans and to update the 13 plans on a five-year cycle for compliance review by the director. The 14 council shall review administrative rules governing state and local 15 16 emergency management practices and recommend necessary revisions to 17 the director.

(3)(a) The intrastate mutual aid committee is created and is a subcommittee of the emergency management council. The intrastate mutual aid committee consists of not more than five members who must be appointed by the council chair from council membership. The chair of the intrastate mutual aid committee is the military department representative appointed as a member of the council. Meetings of the intrastate mutual aid committee must be held at least annually.

25 (b) In support of the intrastate mutual aid system established in 26 chapter 38.56 RCW, the intrastate mutual aid committee shall develop and update guidelines and procedures to facilitate implementation of 27 28 the intrastate mutual aid system by member jurisdictions, including but not limited to the following: Projected or anticipated costs; 29 checklists and forms for requesting and providing assistance; 30 31 recordkeeping; reimbursement procedures; and other implementation 32 issues. These guidelines and procedures are not subject to the rule-33 making requirements of chapter 34.05 RCW.

34 **Sec. 13.** RCW 38.52.070 and 1997 c 49 s 4 are each amended to 35 read as follows:

36 (1) Each political subdivision of this state is hereby authorized 37 and directed to establish a local organization or to be a member of a 38 joint local organization for emergency management in accordance with 39 the state comprehensive emergency management plan and program:

1 PROVIDED, That a political subdivision proposing such establishment shall submit its plan and program for emergency management to the 2 state director and secure his or her recommendations thereon, and 3 4 verification of consistency with the state comprehensive emergency management plan, in order that the plan of the local organization for 5 6 emergency management may be coordinated with the plan and program of 7 the state. Local comprehensive emergency management plans must: (a) Specify the use of the incident command system for multiagency/ 8 multijurisdiction operations; and (b) include hazardous materials 9 10 plans that are updated on a five-year cycle for compliance review by 11 the director. No political subdivision may be required to include in 12 its plan provisions for the emergency evacuation or relocation of residents in anticipation of nuclear attack. If the director's 13 recommendations are adverse to the plan as submitted, and, if the 14 local organization does not agree to the director's recommendations 15 16 for modification to the proposal, the matter shall be referred to the council for final action. The director may authorize two or more 17 political subdivisions to join in the establishment and operation of 18 19 a joint local organization for emergency management as circumstances may warrant, in which case each political subdivision shall 20 contribute to the cost of emergency management upon such fair and 21 22 equitable basis as may be determined upon by the executive heads of the constituent subdivisions. If in any case the executive heads 23 cannot agree upon the proper division of cost the matter shall be 24 25 referred to the council for arbitration and its decision shall be 26 final. When two or more political subdivisions join in the establishment and operation of a joint local organization for 27 28 emergency management each shall pay its share of the cost into a 29 special pooled fund to be administered by the treasurer of the most populous subdivision, which fund shall be known as the . . . . . . 30 31 emergency management fund. Each local organization or joint local 32 organization for emergency management shall have a director who shall 33 be appointed by the executive head of the political subdivision, and direct responsibility for 34 who shall have the organization, administration, and operation of such local organization 35 for emergency management, subject to the direction and control of such 36 executive officer or officers. In the case of a joint local 37 organization for emergency management, the director 38 shall be 39 appointed by the joint action of the executive heads of the 40 constituent political subdivisions. Each local organization or joint

local organization for emergency management shall perform emergency management functions within the territorial limits of the political subdivision within which it is organized, and, in addition, shall conduct such functions outside of such territorial limits as may be required pursuant to the provisions of this chapter.

6 (2) In carrying out the provisions of this chapter each political 7 subdivision, in which any disaster as described in RCW 38.52.020 occurs, shall have the power to enter into contracts and incur 8 obligations necessary to combat such disaster, protecting the health 9 safety of persons and property, and providing 10 and emergency 11 assistance to the victims of such disaster. Each political 12 subdivision is authorized to exercise the powers vested under this section in the light of the exigencies of an extreme emergency 13 14 situation without regard to time-consuming procedures and formalities prescribed by law (excepting mandatory constitutional requirements), 15 16 including, but not limited to, budget law limitations, requirements 17 of competitive bidding and publication of notices, provisions 18 pertaining to the performance of public work, entering into 19 contracts, the incurring of obligations, the employment of temporary workers, the rental of equipment, the purchase of supplies and 20 materials, the levying of taxes, and the appropriation 21 and 22 expenditures of public funds.

NEW SECTION. Sec. 14. The sum of ten million dollars, or as much thereof as may be necessary, is appropriated for the biennium ending June 30, 2017, from the model toxics control account to the department of ecology for the purposes of providing grants for equipment and training for first responders as provided in section 2 of this act.

29 <u>NEW SECTION.</u> Sec. 15. If any provision of this act or its 30 application to any person or circumstance is held invalid, the 31 remainder of the act or the application of the provision to other 32 persons or circumstances is not affected.

--- END ---